



**AUDIT REPORT
ON
THE ACCOUNTS OF
GOVERNMENT OF BALOCHISTAN
AUDIT YEAR 2012-13**

U.S. REPORT

ON

THE UNITED STATES OF AMERICA
GOVERNMENT PRINTING OFFICE
WASHINGTON, D.C. 20540

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ABBREVIATIONS AND ACRONYMS

AASHTO	All American State Highways Technical Officials
AG	Accountant General
APPM	Accounting Policies and Procedure Manual
AR	Annual Repair
B&R	Buildings and Roads
BCDA	Balochistan Coastal Development Authority
BDA	Balochistan Development Authority
BRC	Balochistan Residential College
BRP	Balochistan Reserve Police
BSSI	Balochistan Small Scale Irrigation
BOQ	Bill of Quantities
BT	Black Top
BUITMS	Balochistan University of Information Technology and Management Sciences
Col.	Column
CNIC	Computerized National Identity Card
Constt:	Construction
CPWA	Central Public Work Accounts
CPWD	Central Public Works Department
C&W	Communication and Works
CSR	Composite Schedule of Rates
Cft.	Cubic Feet
Cum	Cubic Meter
CV	Cash Voucher
DAC	Departmental Accounts Committee
DDO	Drawing and Disbursing Officer
DG	Director General
DM	Dera Murad
EAD	Economic Affair Division
E&M	Electrical and Mechanical
ECNEC	Executive Committee of National Economic Council
FIR	First Investigation Report
FTR	Federal Treasury Rules
GA	General Administration
GDA	Gawadar Development Authority
GBPS	Government Boys Public School
GFR	General Financial Rules
GI	Galvanized Iron
HEIS	High Efficiency Irrigation System
HITE	Hub Industrial Trading Estate

Km	Kilometer
KW	Kilo Watt
LIEDA	Lasbela Industrial Estate Development Authority
MA	Mohammad Ali
MB	Measurement Book
MD	Managing Director
MFDAC	Memoranda for Departmental Accounts Committee
M	Meter
mm	Millimeter
MNCH	Maternal Newborn Child Health
MOF	Ministry of Finance
MSD	Medical Store Depot
NHA	National Highway Authority
NJIC	National Jubilee Insurance Company
NOC	No Objection Certificate
NSL	Natural Surface Level
NSR	Non Schedule Rate
OFWM	On Farm Water Management
O&M	Operation and Maintenance
PAC	Public Accounts Committee
PC-I	Planning Commission-I
PD	Project Director
P&D	Planning and Development
PDMA	Provincial Disaster Management Authority
PDWP	Provincial Development Working Party
P/F	Providing and Fixing
P/L	Providing and Laying
PODB	Pakistan Oil Seed Development Project
POL	Petroleum, Oil and Lubricants
PSDP	Public Sector Development Program
QESCO	Quetta Electric Supply Company
QWS&EIP	Quetta Water Supply and Environmental Improvement Project
RCC	Reinforcement cement concrete
RDs	Road Distances
Rft.	Running Feet
SD	Security Deposit
SDO	Sub Divisional Officer
SI	Schedule Item

S/R	Supplying and Repairing
T&P	Tools and Plants
TTTC	Technical Trade Training City
UC	Union Council
UIE	Uthal Industrial Estate
UoB	University of Balochistan
V. No.	Voucher Number
Vol	Volume
WASA	Water and Sanitation Authority
WBM	Water Bound Macadam
WITE	Winder Industrial Trading Estate

PREFACE

Articles 169 and 170 of the constitution of Islamic Republic of Pakistan 1973, read with Sections 8 and 12 of the Auditor General (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001, require the Auditor General of Pakistan to conduct audit of receipts and expenditure from the Consolidated Fund and Public Accounts of the Federation and of each Province; and the accounts of any authority or body established by the Federation or a Province.

The report is based on audit of the accounts of various Departments and autonomous bodies of Government of Balochistan for the Financial Year 2011-12 and accounts of some entities of Departments pertaining to previous financial years. Directorate General of Audit Balochistan conducted audit during 2012-13 on test check basis with a view to reporting significant findings to the relevant stakeholders. The main body of the Audit Repots includes only the systemic issues and Audit findings carrying value of Rs.1 million or more. Relatively less significant issues are listed in the Annexure-I of the Audit Report. The audit observation listed in the Annexure-I shall be pursued with the Principal Accounting Officer at the DAC level and in all cases where the PAO does not initiate appropriate action, the Audit Observations will be brought to the notice of the Public Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities. Audit of Foreign Aided Projects are also conducted and reports are being issued separately.

Most of the observations included in the report have been finalized in the light of discussions in the DAC meetings and written responses of the Departments, except in the case of the Education, Health, Population Welfare, Forest & Wild Life and Services& General Administration Department, where neither meetings of DACs were held nor written responses provided despite the efforts of the Directorate General Audit.

The Audit Report is submitted to the Governor Balochistan in pursuance of the Article 171 of the Constitution of Islamic Republic of Pakistan, 1973, for causing it to be laid before the Provincial Assembly.

S/d

(Muhammad Akhtar Buland Rana)
Auditor General of Pakistan

Dated: March 4, 2013

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EXECUTIVE SUMMARY

The DG Audit, Balochistan carries out the audit of Government of Balochistan. The Provincial Government conducts its operations under the Rules of Business 1973 that envisage Provincial Government as comprising 31 Principal Accounting Officers (PAOs) for different Departments, Attached Departments, Subordinate Offices, Departmental Accounting Offices, and certain Autonomous Bodies. Financial provisions of the Constitution describe the Government as Provincial Consolidated Fund and Public Account for which Annual Budget Statement is authorized by the Provincial Assembly in the form of budgetary grants. For audit of the same, DG Audit Balochistan has a human resource of 49 personnel resulting in 11,074 man-days. The annual budget amounted to Rs.29.702 million. Office is mandated to conduct regularity (Financial attest audit and compliance with authority audit) and performance audit of Departments and Projects run by these Departments.

a. Scope of Audit

Total expenditure of the Provincial Government for the Financial Year 2011-12 was Rs.137,763 million, under the jurisdiction of DG Audit Balochistan covering 31 PAOs and 1,513 formations and in addition expenditure of Rs.1420.578 million incurred by four Foreign Aided Projects. Out of this, DG Audit, Balochistan audited an expenditure of Rs.56,351.22 million that, in terms of percentage, is 41% approximately of auditable expenditure.

b. Recoveries at the instance of audit

Recoverable of Rs.1759.944 million were pointed out, out of which recovery of Rs.60.967 million was affected during the year 2012-13, at the time of compilation of report. Out of the total recoverable, Rs.30.53 million was not in the notice of the executive before audit.

c. Audit Methodology

Financial Attest and Compliance Audit on the accounts of Government of

the law and order situation in the province as well as to facilitate the access to live SAP/R3 data, intranet, internet facility, and availability of permanent files. Desk review helped the auditors in understanding the systems, procedures, processes, environment, and the audited entity before starting field activity. This greatly facilitated in the identification of high-risk areas for substantive testing in the field.

d. Comments on Internal Controls and Internal Audit Department

Audit of the departments and subordinate offices, conducted during the year, and indicated that effective internal controls were missing in most of the organizations and government departments. Recurrence of similar irregularities pointed out by statutory audit year after year is a reflection upon the level of effectiveness of internal control.

Due to absence of proper internal control system in the provincial government departments and organizations, certain macro issues have emerged, such as

- non-recovery of government dues,
- procurement of stores in non-transparent manner,
- loss to public exchequer due to acts of omission and commission,
- non-observance of prescribed procedures in execution of development schemes,
- repair works and non-accountal of transactions in the books of accounts.

e. Statutory audit exercises a test check of the total transactions. The irregularities pointed out by Audit, being not exhaustive, are illustrative in nature. Findings of the audit report are results of test check, showing irregularities amounting to Rs.22,329 million. It is obvious that total volume of the irregularities would be much higher, if the exhaustive audit would have been carried out. The executive authorities can learn from the points raised by statutory audit.

The key audit findings of the report:

- i. 66 instances of irregular expenditure - Rs.7917.331 millionⁱ
- ii. 34 instances of non-recovery - Rs.1759.944 millionⁱⁱ
- iii. 22 instances of non-maintenance / adjustment of record Rs.791.528 millionⁱⁱⁱ
- iv. 2 instances of shortages / misappropriation -Rs.21.258 million^{iv}
- v. 6 instances of evasion of taxes and duties - Rs.582.94 million^v
- vi. 6 instances of non-production of record Rs.4787.503 million^{vi}
- vii. 34 instances of unauthorized expenditure - Rs.1581.558 million^{vii}
- viii. 12 instances of overpayment - Rs.4887.008 million^{viii}

ⁱ2.2.2.2.3,2.2.7.3.2.2.3.2.4,3.2.5.3.2.10,3.2.11,3.2.12,3.4.2.3.8.4,3.12.1,3.14.12,3.14.13
ⁱⁱ4.2.2.4.2.7,4.2.9,4.2.11,5.2.1,5.2.4,5.2.7,5.2.8,5.2.9,5.2.12,5.2.14,5.2.15,5.2.16,6.2.6,6.2.8,6.2.12,
ⁱⁱⁱ6.2.16,6.2.17,6.2.18,6.2.19,6.2.23,7.2.4,8.2.1,8.2.4,
^{iv}8.2.5,8.2.8,8.2.10,8.2.11,8.2.12,8.2.13,8.2.14,9.2.2,9.2.4,9.2.5,9.2.6,9.2.7,10.2.5,10.2.6,10.2.10,10.2.12,
^v11.2.1,11.2.4,12.2.3,12.2.4,12.2.8,13.2.1,13.2.2,13.2.3,14.2.6,14.2.8,14.2.12,15.2.2

^{vi}2.2.1,2.2.8,2.2.9,2.2.10,2.2.11,3.4.1,3.6.1,6.3,3.8.2,3.8.3,14.2.4,2.14,4.2.15,4.2.16,5.2.11,5.2.17,5.2.18,6.2.1,
^{vii}6.2.2,6.2.4,6.2.5,6.2.7,6.2.11,7.2.2,7.2.3,8.2.3,8.2.9,2.1,12.2.2,14.2.1,14.2.2,14.2.4,14.2.9,14.2.11

^{viii}2.2.4,2.2.5,3.10.1,3.10.3,3.14.8,2.6,4.2.12,4.2.13,5.2.3,6.2.20,6.2.21,6.2.22,6.2.24,8.2.2,9.2.3,10.2.4,10.2.8,1
ⁱ1.2.2,11.2.3,12.2.6,12.2.7,14.2.5

^{iv}4.2.4,12.2.1

^v3.2.6,3.2.13,4.2.5,5.2.13,6.2.3,7.2.5

^{vi}3.2.1,2.2.6,3.14.3,4.2.1,7.2.1,14.2.3

^{vii}3.2.2,3.2.3,3.2.4,3.2.5,3.2.6,3.2.7,3.2.8,3.2.9,3.2.10,3.2.11,3.2.12,3.2.13,3.2.14,3.2.15,3.2.16,3.2.17,3.2.18,3.2.19,3.2.20,3.2.21,3.2.22,3.2.23,3.2.24,3.2.25,3.2.26,3.2.27,3.2.28,3.2.29,3.2.30,3.2.31,3.2.32,3.2.33,3.2.34,3.2.35,3.2.36,3.2.37,3.2.38,3.2.39,3.2.40,3.2.41,3.2.42,3.2.43,3.2.44,3.2.45,3.2.46,3.2.47,3.2.48,3.2.49,3.2.50,3.2.51,3.2.52,3.2.53,3.2.54,3.2.55,3.2.56,3.2.57,3.2.58,3.2.59,3.2.60,3.2.61,3.2.62,3.2.63,3.2.64,3.2.65,3.2.66,3.2.67,3.2.68,3.2.69,3.2.70,3.2.71,3.2.72,3.2.73,3.2.74,3.2.75,3.2.76,3.2.77,3.2.78,3.2.79,3.2.80,3.2.81,3.2.82,3.2.83,3.2.84,3.2.85,3.2.86,3.2.87,3.2.88,3.2.89,3.2.90,3.2.91,3.2.92,3.2.93,3.2.94,3.2.95,3.2.96,3.2.97,3.2.98,3.2.99,3.2.100

f. Recommendations

- i. Government of Balochistan needs to constitute Public Accounts Committee without further delay to clear the backlog of audit reports / paras so that due process of accountability be completed.
- ii. Non-production of record is serious irregularity, which hinders audit work. PAOs need to take disciplinary action against those officials who were found responsible for non-production of records to audit.
- iii. PAOs need to comply with the Rules and Procedures in future to avoid such irregularities as pointed out in this report.
- iv. Instances of the Departments/autonomous bodies making payments to employees in contravention of Rules and in disregard of the employees' entitlements, need to be checked by effecting recoveries where due and taking disciplinary action against the officials involved in granting extra perks and privileges.
- v. Efforts need to be made by PAOs to recover overpaid amount.
- vi. Inquiries need to be conducted to fix responsibilities for loss, fudge payments and doubtful expenditure.
- vii. Departments need to strengthen internal controls to ensure that the lapses are prevented which are reported.
- viii. PAOs need to ensure convening of timely DAC meetings.

The concerned Principal Accounting Officers of auditee organizations are advised to:

- ix. establish a mechanism of management controls with built-in checks and balances to prevent unauthorized practices and unauthorized utilization of public assets.
- x. ensure proper maintenance of records and
- xi. arrange proper facilities for appropriate training of the staff dealing with financial matters on regular basis.

SUMMARY TABLES AND CHARTS

I: Audit Work Statistics

(Rs. in million)

S. No.	Description	No.	Budget
1	Total entities (PAOs) in audit jurisdiction	31	137,763
2	Total formations in audit jurisdiction	1,513	137,763
3	Total entities (PAOs) audited	15	54,930.646
4	Total formations audited	274	54,930.646
5	Audit Inspection Reports	274	54,930.646
6	Special Audit Reports	-	0
7	Performance Audit Reports	-	0
8	Other Reports [Foreign-Aided Projects (FAPs)]	4	1420.578

II: Audit observations regarding Financial Management

(Rs. in million)

S. No.	Description	Amount Placed under Audit Observation
1	Unsound asset management	791.528
2	Weak financial management	10278.709
3	Weak Internal Controls relating to financial management	11258.833
4	Others	0
Total		22329.07

III: Outcome statistics

(Rs. in million)

S. No.	Description	Expenditure on acquiring physical assets (Procurement)	Civil Works	Receipts	Others	Total current year	Total last year
1	Outlays audited	1194.184	27661.18	1885.44	26075.28 & FAP 1420.58	56,351.22	43,196
2	Amount placed under Audit observation /irregularities of Audit	0	16086.08	709.07	5533.92	22329.07	18,758.31
3	Recoveries pointed out at the instance of Audit	0	1048.98	1419.15	1053.35	3521.48	4,079.03
4	Recoveries accepted /established at the instance of Audit	0	609.97	423.92	726.05	1759.94	3,034.83
5	Recoveries realized at the instance of Audit	0	16.92	9.35	34.70	60.97	31.43

IV: Table of irregularities pointed out

S. No.	Description	(Rs. in million)
		Amount placed under audit observation
1	Violation of Rules and regulations and violation of principal of propriety and probity in public operations.	9498.89
2	Reported cases of fraud, embezzlement, thefts and misuse of public resources.	21.058
3	Accounting Errors (accounting policy departure from NAM*, misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the Financial Statements.	791.528
4	If possible quantify weaknesses of internal control systems.	5469.948
5	Recoveries and overpayments, representing cases of established overpayment or misappropriations of public monies	1759.944
6	Non-production of record.	4787.503
7	Others, including cases of accidents, negligence etc.	0

*The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash) compliant.

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Chapter 1

Public Financial Management Issues (Accountant General Balochistan, Quetta)

Expenditure without any budgetary allocation - Rs.26.911million

As per GFR 88, "the authority administering a grant is ultimately responsible for *watching* the progress of expenditure on public service under its control and for keeping the expenditure within the grant".

Under Article 159 of Audit Code "Article 43(2) and 89 of the constitution prescribe that no expenditure from the revenues of the Federation or of the Province shall be deemed to be duly authorized unless it is specified in the schedule of authenticated expenditure".

While scrutinizing the Appropriation account of Government of Balochistan for the financial year 2011-12 as part of the Certification audit, Audit observed that an expenditure amounting to Rs.26.911million was incurred unauthorizedly without any budget allocation, as detailed in Annexure-1.

Weak financial controls over the funds of Government and improper pre-audit on the part of Accountant General.

In DAC meeting held during December 2012, AG Balochistan replied that being an inevitable expenditure the Provincial Finance Department does not apply any check against the budget allocation on account of pay and allowances therefore, this office, cannot stop payments against pay and allowances.

Audit recommends that the matter be taken up with Finance Department to ensure that comprehensive budgeting of all anticipated/contingent expenditure; so that expenditure should not exceed more than 5% to 10% of budget as prescribed by PEFA's PFM Indicators.

Unutilized Development budget - Rs.16,882.262 million

As per GFR 95, "all anticipated savings should be surrendered to Government immediately they are foreseen without waiting till the end of the year, unless they are required to meet excesses under some other unit or units which are definitely foreseen at the time and no savings should be held in reserve for possible future excess".

A sum of Rs.16,882.262 million was allocated in the annual budget and placed at the disposal of departmental authorities but these funds were not utilized for the intended purposes, detailed in Annexure-2.

Violation of the GFR and inefficient utilization of Government funds resulted in unutilized budget.

No response by the Finance Department till finalization of this report, however, AG Balochistan during the DAC meeting held in December 2012, replied that control of expenditure (saving, excess) comes within the purview of authority administering a grant in terms of para-12 of G.F.R with para-88.

Audit recommend that the Government resources need to be utilized efficiently and effectively and for the intended purposes.

Federally Funded Projects' Expenditure without any budgetary allocation - Rs.1,297.130 million

As per GFR 88, "the authority administering a grant is ultimately responsible for watching the progress of expenditure on public service under its control and for keeping the expenditure within the grant".

Under Article 159 of Audit Code "Article 43(2) and 89 of the constitution prescribe that no expenditure from the revenues of the Federation or of the Province shall be deemed to be duly authorized unless it is specified in the schedule of authenticated expenditure".

While scrutinizing the Appropriation account of Government of Balochistan for the financial year 2011-12 as part of the Certification audit, Audit

of Government and improper pre-audit on the part of Accountant General.

AG Balochistan in DAC meeting held during December 2012 replied that the Finance Department Government of Balochistan has made releases against Federally funded projects i.e. Population Welfare and Canal Irrigation which were transferred from Federal Government. The Finance Department has not exhibited the releases in budget and Schedule of Authorized Expenditure.

Audit recommends all Federally Fund Projects may be approved in supplementary schedule of authorized expenditure.

Non-settlement of abstract expenditure - Rs.10.775 million

As per Treasury Rules 309-310, "The departments are required to submit the detailed accounts against the abstract bills within time specified in sanction or on June 30, the closing date of financial year."

An amount of Rs.10.755 million was released by the DAD-I Section against abstract expenditure to Secretary Education Department vide cheque No. 0405719 dated January 10, 2012, but no settlement account was provided against certain release. The amount was claimed against scholarships of students from Balochistan studying in Punjab.

However, no detailed account was available to validate the amount drawn.

- Violations of Rule
- Letting free the departments to not submit the detailed accounts can cause many accounting and pre-audit problems. AGB may take up the issue with the FD for resolution of the issue. Joint compliance by AGB and FD on the issue can tie the departments to submit their detailed accounts for the expenditure drawn on abstract contingent bills.

AG Balochistan in DAC meeting held during December 2012 replied that the matter has been taken up with the Secretary Education Department Government of Balochistan, Quetta to furnish the detail of the abstract bills drawn on account of Scholarship to the students studying in Punjab Province. The detail

Audit recommends that the matter be taken up with the Finance Department to stop further releases till clearance of the above subject amount.

**Unauthorized expenditure against allocated budget Public Debt-
Rs.1,990 million**

As per GFR 88, "The authority administering a grant is ultimately responsible for watching the progress of expenditure on public service under its control and for keeping the expenditure within the grant."

According to the Article 158 of Audit Code, "Audit is responsible for watching firstly that the total expenditure under a grant or appropriation does not exceed the amount of that grant or appropriation as specified in authenticated schedule of authorized expenditure and secondly that the total expenditure on each of the sub heads fixed as units of appropriation under a grant or appropriation does not exceed the allotment thereof as modified by orders of re-appropriation passed by competent authority from time to time."

According to the GFR 95, Vol-I, "All anticipated savings should be surrendered to Government immediately they are foreseen without waiting till the end of the year. unless they are required to meet excesses under some other unit or units which are definitely foreseen at the time and no savings should be held in reserve for possible future excess."

(Rs. in million)

Balochistan Investment fund	Final Grant	Expenditure	Excess
Public Debt Discharge	11,276	13,277	1,990

- Violation of the GFRs
- Inefficient utilization of the Government funds
- The savings reported by the Audit are calculated as difference of final grant after re-appropriation by Finance Department and actual expenditure. If the excess funds are timely surrendered and properly managed, these savings should be nil or negligible.

In DAC meeting held during December 2012, AG Balochistan replied that the reconciliation of public debt discharged is regularly being carried out on monthly basis with Finance Department Government of Balochistan, Quetta. At

withdrawals and requested to provide additional fund in supplementary grants but the same was not done by the Finance Department.

The Finance Department did not respond to Audit objection till finalization of this report.

Audit recommends that Finance Department being the regulatory authority of financial matters of the province shall adhere to Audit objections and respond to them on a timely manner. Besides the matter also needs detail justification by the Provincial Finance Department.

It is also recommended that the funds in excess of the needs of the departments should be surrendered as soon as possible so that the Government resources could be used efficiently and effectively for some other purposes.

• Long outstanding Loans and Advances appearing in the Finance Account - Rs.6.978 million

Loans and Advances represent money provided by Provincial Government to Local Bodies (e.g. Municipalities, Local council etc.) and Financial Institutions. During the course of certification audit for the Financial Year 2011-12, it was observed on Page 83 of the Finance Account, that there was no movement in Loans and Advances account in last Seven (8) years (Maximum comparative data available).

Movement in Loans and Advances account for the last Seven (8) years is given below:

S. No.	Particulars	Balance on July 1, 2004 (Rs.)	Payments during Eight (8) years (Rs.)	Receipt during Eight (8) years (Rs.)	Balance on June 30, 2012 (Rs.)
1	Loans to Local Bodies	4,417,914	-	-	4,417,914
2	Loans to Financial Institutions	2,560,938	-	-	2,560,938
Total					6,978,852

The observation was communicated to management in the management reports of the Financial Years 2008-09, 2009-10 and 2010-11 but no action had been taken regarding the adjustment of these stuck up balances.

- Loss to the Government funds in case of non-recovery
- Overstatements of assets as the loans are outstanding from last Eight (8) years

AG Balochistan in DAC meeting held during December 2012 replied that the matter has been taken up with the Provincial Finance Secretary, Government of Balochistan, Quetta but the reply was not received from Finance Department, Government of Balochistan till finalization of this report.

Audit recommends that outstanding loans need to be recovered and if loans and receivables were irrecoverable [More than Three (3) Financial Years]] than these should be written off and charged to current Financial Statements as expense. Further actual position regarding receivables need to be presented in accounts.

Non-maintenance of Debt balances and agreement record by Finance Department

As per Balochistan "Rules of Business" the Finance Department, is responsible for floating and administering debts which includes responsibility to maintain complete record of all debts raised and repaid. It was noted that no record of debts was available with Finance Department as mentioned below:

Description	Balances as appearing in Finance Account (Rs.)
Permanent Debt	770,349,430
Loan received from federal government	14,345,863
Domestic Debt	(21,191,776,196)
Floating Debt	1,091
Foreign Debt-Direct	95,803,970
Foreign Debt-Federal Government	(2,841,841,774)

- Lack of record may result in excess repayment of principal and/or interest of debt taken.
- Absence of amortization schedule of debt may result in non-payment of debt followed by payment of penalties.
- Further non-maintenance of debt agreement by FD may results in escaping of critical agreement clauses followed by imposition of penalties by lender.

AG Balochistan in DAC meeting held during December 2012 replied that the matter pertains to the Finance Department Government of Balochistan, Quetta but no response was received from the Finance Department till finalization of this report.

Audit recommends that AG may take this matter with FD as reconciliation of various types of debt balances between the AG and FD is necessary at the monthly as well as at the closure of the financial year for reliable book keeping.

Non-reconciliation of foreign debt receipt – Rs.623 million

As per GFR 89 (VIII), “The Head of the Department and the AG/FD, will be jointly responsible for the reconciliation of the figures given in the accounts maintained by the Head of the Department with those that appear in the AG/FD’s books.”

Foreign debt receipt amounting to Rs.623 million was recorded in the Financial Statements but Finance Department did not have any record of this receipt nor the AG reconciled this receipt with Finance Department.

- Weak financial and reporting control
- Violation of APPM guidelines

In DAC meeting held during December 2012, AG Balochistan responded that foreign debt component is handled by the Foreign Aid Section of the P&D Department Balochistan and they have taken up this issue with the P&D Department and had a meeting with the Chief of Section (Foreign Aid). However, P&D Department did not have any such record in a compiled form, due to which

Audit recommends that the AG may take this matter with FD as well as P&ID Department with intimation to audit.

Monthly/yearly reconciliation of foreign debt receipt needs to be performed with the Finance Department as a strong financial and reporting control.

Reconciliation of foreign debt receipt needs to be performed with the Finance Department as a strong financial and reporting control.

Audit recommends that Finance Department needs to have the record of all foreign debt receipts.

Monthly Reconciliation Statement

Under Para 6.5.3.5 of Accounting Policies and Procedures Manual, "On the basis of the Monthly Main Designated Branch Statement/General Ledgers, the DAO shall prepare and sign a "DAO Monthly Reconciliation Statement", as outlined in Section 6.3.5.1, for receipts and expenditures, and shall submit this statement to the Accountant General by 7th of the following month along with the monthly accounts of the DAO Office."

However, during the audit of Cash Balance Section for the Financial Year 2011-12, Audit observed that DAO did not prepare "Monthly Reconciliation Statement". Furthermore, the under review reconciliation was not submitted to the Cash Balance Section of Accountant General. As recommended earlier, the 'Cash Balance Section' in Accountant General should receive the monthly bank reconciliation statements in accordance with Section 6.3.5.1 as outlined in the 'APPM' to avoid administrative and reporting complications.

- DAO's General Ledger may not be reconciled with the Bank Return (Which includes bank scrolls, paid Cheques etc.)
- Timely and accurate information may not be transmitted to the AG Office for consolidation purposes
- It will be difficult to measure for detecting and deterring fraud and

In December 2000, AGP prescribed New Accounting model (NAM), which consists on seven volumes, for all public sector accounting offices, but since then, in all accounting and financial matter, Audit observed noncompliance with NAM's foremost manuals APPM and FRM.

In DAC meeting held in December 2012, AG Balochistan replied that the format of monthly reconciliation had already been issued to all TOs/DAOs as required under Para 6.5.3.1 of APPM, but no response was received from them.

Audit recommends that all the DAOs should prepare the "Monthly Reconciliation Statement" and should submit the under review reconciliation statement to the Accountant General by 7th of the following month. AG may inform Audit about the correspondence on the issue/pursuance.

NAM's Implementation and strict compliance is primary responsibility of DAO/AGB/CGA, so robust efforts are needed in this matter for desired outcomes.

Non reflection of Autonomous Bodies' payments in the financial statements

During Audit of autonomous bodies it was observed that almost 90% of demand grant/receipt of autonomous bodies is financed by provincial government and is met from consolidated fund but neither its receipt nor its expenditure is incorporated in Consolidated Funds.

The stated matters affect the reliability of the financial statements.

AG Balochistan in DAC meeting held during December 2012 replied that only the releases made to the autonomous bodies from the Finance Department have been reflected in the Civil Accounts as well as in Financial Statements against Grant-in-Aid.

Audit recommends that the matter be taken with Finance Department with intimation to audit as the breakup of autonomous bodies is not presented in IPSAS financial statements.

Non-maintenance of fixed asset register and carrying out of physical verification

Control over fixed assets is an important feature of financial management. It involves accurate reporting of asset purchases, disposals and transfers as well as avoiding losses through theft and misuse of those assets under an entity's control. Given the importance of asset management, all entities that own or control assets normally keep a fixed asset register and perform an annual physical verification of fixed assets.

During the visit of different Government offices, Audit observed that no fixed asset register was maintained. Secondly, annual physical verification of the assets was not carried out.

Without a proper control over fixed assets, there were chances of loss or misappropriation.

In DAC meeting held during December 2012, the AG Office replied that the matter had been taken up with all PAOs, but no response was received from them.

Audit recommends that the matter needs to be taken up with the higher authorities concerned under intimation to Audit and it is suggested that proper system of controls should be put in place to safeguard fixed assets.

AG Office had the accounting responsibility of the Government of Balochistan so Audit recommends that the proper/complete accounting of fixed assets be applied by AG Office.

Presentation of fixed assets in the Financial Statements on the basis of functional instead of object classifications

Auditor General of Pakistan has prescribed New Accounting Model (NAM), containing a new Chart of Accounts, in December 2000. NAM is being implemented through a gradual process. The New Chart of Accounts (COA) has been adopted by the Government of Balochistan since July 1, 2004. The Chart of

functional classification. As a result, fixed assets were not presented in the Financial Statements on object classification.

Financial Statements may lack consistency and completeness, as certain information will be presented using object-wise classification. This was also against the requirements of Financial Reporting Manual (FRM).

In DAC meeting held during December 2012, the AG Office replied that object wise details of fixed assets were being maintained partially. Full implementation would be possible when system (SAP R/3) extended to all Districts of Balochistan.

Audit recommends that the presentation of fixed assets in financial statements be ensured as required under policy of Government.

Non- Reconciliation of Pension Expenditure

As per APPM requirement 4.7.19.1, "the NBP and AG should reconcile the pension payments".

The important practice of reconciliation between accounting office (AG Office) and the disbursement authorities (Bank and TOs) of pension expenditure is not being followed.

Further, no reconciliation practice is followed by AG to reconcile the new pension cases for the year with Bank, even where TOs do not have information regarding new pension cases still the reconciliation is not practiced.

Keeping in view the last year's management response, i.e. "The Government of Pakistan (GoP) vide its circular letter No.FD.3(7)IF-1X/77-660 dated August 18, 1977 (Copy attached) has exempted all the branches of the NBP to submit Six (6) months list of defaulting pensioners and make special inquiries about the pensioners above the age of Seventy (70) years. Since 100% payment of pension is being authorized through the branches of the NBP, therefore submission of requisite report does not seem to be necessary. All the Rules to the extent had been modified accordingly."

- Weak financial and reporting control.
- Unauthorized

- Because of non-reconciliation of new pension cases between accounting office and disbursement authorities, pension may be drawn in the names of fake employees.
- Non-reconciliation of pension payments makes the veracity of reported pension expenditure doubtful.
- Ignorance of applicable accounting policies and procedures.

AG Balochistan replied that due to increase in quantum of work, the Government of Pakistan (GoP) vide its circular letter No.FD.3(7)IF-IX/77-660 dated August 18, 1977 has exempted all the branches of the NBP to submit Six (6) months list of defaulting pensioners and make special inquiries about the pensioners above the age of Seventy (70) years.

However, in this regard a letter would be communicated to the State Bank of Pakistan for the said purpose. Compliance will be verified during the next inspection.

The APPM was adopted by the CGA during last six years, therefore the procedures mentioned in the APPM are updated to that of above mentioned circular of Government of Pakistan. Therefore, such response does not absolve AG from performing the reconciliation of pension expenditure.

Audit recommends that APPM should be implemented in true letter and spirit along-with performing monthly reconciliation. Monthly reconciliation needs to be performed with the bank as a strong financial and reporting control. Arrangements be made to ensure the following of accounting policies and procedures.

Missing credits and non-availability of General Provident Fund's (GPF) liability balance of Government of Balochistan

Treasury Officers (TOs) deduct monthly subscription of GPF from each employee's salary, and are required to maintain and communicate these deductions to the GPF Sections of AGB regularly, so that proper record of GPF account of employees be maintained in the GPF Sections (APPM 4.8.4).

GPF ledgers were not updated for the deductions of GPF from employees' salaries. The TOs were not maintaining and did

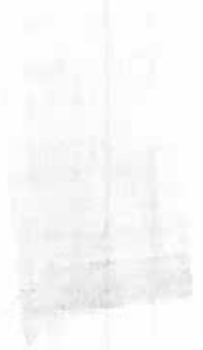
This observation was communicated to the management in the Management Reports (MRs) of the previous years, and Audit recommended that the process of updating GPF accounts should be accelerated, and the matter of non-receipt of schedules from Treasuries be brought to the notice of top management so that the GPF Sections might present information about GPF rather than incomplete data. The liability of Government of Balochistan may be worked out, and correctly presented in the Financial Statements.

- Incompleteness of records made veracity of reported figures vague
- Incorrect deductions of GPF
- Incorrect amount of GPF liability in the accounts of Government of Balochistan as on June 30, 2012
- Interest calculations might not be reliable
- Payment of advances be made by showing fabricated balances through fake slips

In response to Audit observation AG Balochistan in DAC meeting held during December 2012 replied that out of 175,000 G.P Fund accounts, the record of more than 100,000 G.P Fund accounts of the subscribers are being maintained through system at Quetta & other District Accounts Offices where the HR module has been implemented, which exhibits the accurate position of credits/debits of the subscribers.

Regarding updating of G.P fund accounts belonging to the remaining districts. It is stated that due to non-receipt of G.P Fund deduction schedules from the treasuries, we are not in a position to update the G.P Fund of all subscribers. Necessary instructions for the submission of monthly deduction of G.P Fund schedules have been issued to all treasuries s. But they do not response to our request.

Audit recommends that GPF ledgers need to be maintained properly to ensure correctness/accuracy of the function of the Sections. GPF ledgers need to be updated on timely basis so that the amount of GPF liability of Government of Balochistan at year-end can be known and reported correctly in Financial Statements.



Chapter 2

2.1 Agriculture and Cooperatives Department

2.1.1 Introduction

The basic function of Agriculture and Cooperatives Department is to introduce new varieties of seeds of agricultural products to achieve maximum yield, and improvement of farms through development of infrastructure i.e. water courses, trickle irrigation system and storage water tanks etc. Moreover, to assist farmers by providing advisory services in plant protection and agriculture farming through their field staff is a core duty of the Department.

2.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.5, 470.136 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.4, 840.906 million was incurred, as summarized below:

(Rs. in million)

Grant No.	Type of grant	2011-12			
		Final grant	Actual expenditure	Excess/ (Saving)	%
26	Non-Development	4,670.136	3,610.637	(1,059.499)	(22.69)
Total Non-Development		4,670.136	3,610.637	(1,059.499)	(22.69)
042103	Development Agriculture Extension	653.175	1,230.269	577.094	88.35
	Agriculture Research	30	-	30	100
	Agriculture Engineering	117.529	-	117.529	100
Total Development		800.704	1230.269	429.57	54
Grand Total (Non-Development + Development)		5,470.136	4,840.906	(629.23)	(12)

2.1.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	1984-1985	2	-	2	0
2	1987-1988	22	-	22	0
3	1988-1989	7	-	7	0
4	1989-1990	3	-	3	0
5	1991-1992	39	-	39	0
6	1992-1993	26	-	26	0
7	1993-1994	37	-	37	0
8	1994-1995	8	-	8	0
9	1995-1996	24	-	24	0
10	1996-1997	51	2	49	3.92%
11	1997-1998	12	-	12	0
12	1999-2000	10	2	8	20%
13	2001-2002	6	-	6	0
14	2002-2003	25	-	25	0
15	2004-2005	7	-	7	0
16	2005-2006	10	-	10	0
17	2008-2009	10	-	10	0
18	2009-2010	3	-	3	0
19	2010-2011	8	-	8	0
20	2011-2012	4	-	4	0
Total		314	4	310	23.92%

Note: Most of the audit reports were not discussed due to non-formation of PAC in Balochistan.

2.2 AUDIT PARAS

2.2.1 Loss due to hire charges of bulldozers - Rs.117.560 million

As per GFR 10 (i), "Every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public moneys as a person of ordinary prudence would exercise in respect of expenditure of his own money".

The Government of Balochistan had fixed hire charges of Bulldozers @ Rs.1,000 per hour (Rs.850 per hour share of Government and Rs.150 per hour share of Zamindars, for agriculture purpose).

In the following Agriculture Engineering Workshops, an excess expenditure of Rs.117.560 million was incurred on running of the dozers during 2011-12. The government has fixed dozer hire charges @ Rs.1,000 per hour, whereas, the actual expenditure incurred on running of dozer per hour ranged from Rs.2,215 to Rs.2,919, resulting into loss to the Government due to excess expenditure of Rs.117.560 million, as detailed below:

S. No.	Name of office	Total expenditure incurred (Rs.)	Total hours worked	Operational Cost per hour (Rs.)	Approved rate per hour (Rs.)	Diff: (Rs.)	Total Loss (Rs.)
1	Agriculture Engineering Workshop Quetta	54,009,450	18,569	2,909	1,000	1,909	35,440,450
2	Agriculture Engineering Workshop Sibi	89,745,975	26,627	3,370	1,000	2,370	63,118,975
3	Agriculture Engineering Workshop Khuzdar	34,639,000	15,638	2,215	1,000	1,215	19,000,170
Total (Say Rs.117.560 million)							117,559,595

Due to weak internal controls, the Government sustained loss.

The matter was reported to the department in November 2012.

Audit recommends that efforts be taken for revision of rates / charges per hour of the bulldozers to save the public exchequer from extra burden / loss.

DP 122, 130, 140

2.2.2 Irregular expenditure on conversion of vehicles - Rs.7.675 million

As per GFR 10 (iv) (3), "Public moneys should not be utilized for the benefit of a particular person or section of the community unless the expenditure is in pursuance of a recognized policy or custom." Further, as per Balochistan Purchase Manual Para 102, "Cases where indent value exceeds the limit of Rs.3.000 million shall be examined by a Standing Purchase Committee comprising of (a) Administrative Secretary concerned (b) Senior purchase officer and (c) A representative of Finance Department not below the rank of Deputy Secretary".

The Director General Agriculture Extension, Balochistan Quetta, incurred an expenditure of Rs.7.675 million on the work "Conversion of Toyota Van into Mobile Promotion Unit" during 2010-11. The expenditure incurred was held irregular due to the following reasons:

- i.) Tender was floated on December 18, 2007 and payment was made on June 25, 2011, but the inspection report was silent about the date of delivery / installation of required equipment and date of inspection carried out by the department.
- ii.) The Director General Agriculture Extension constituted a Purchase Committee in this regard without involving, Secretary Agriculture and Cooperative department, the Senior Purchase officer of the Department and representative of Finance Department in disregard of provisions of the Balochistan Purchase Manual.
- iii.) As per instruction contained in the inspection report the firms shall impart necessary training to the departmental staff engaged for operating of equipment. Contrary to above, no training was imparted to the staff for proper usage of installed equipment.
- iv.) It was noted that the local office has made payment on 25th January, 2011 and the facts could not be ascertained that why payment was

The matter was reported to the department in August 2012, but no reply was received.

The DAC in its meeting held on January 8, 2013, was of the view that Secretary Agriculture may form a committee to submit a report in this regard by giving all facts within stipulated time for further action. No progress was intimated till finalization of this report.

Audit would stress upon for inquiring the matter in light of the DAC recommendation and further appropriate action under intimation to Audit.

DP 34

2.2.3 Irregular expenditure on bulldozer hours in favor of flood affected farmers - Rs.7 million

As per Directorate General Agriculture Engineering Department letter No.91/90/ ADP-T/2010-11/7818-25 dated October 19, 2010, approved 4666 bulldozer hour in favor of flood affected farmers of District Panjgur and Rs.7 million was deposited through challan No.8 dated October 6, 2010.

The Agriculture Engineering, Workshop, Panjgur incurred Rs.7 million on running of bulldozer during the year 2010-11. The expenditure was held irregular due to the following reasons.

- i) Payments were made without adopting proper criteria i.e. detail of land with ownership documents which was leveled, completion certificates, verification of execution of work by the beneficiaries.
- ii) Earthwork statements were neither prepared before execution of work nor detail of work done were recorded in measurement books.
- iii) Approved list of beneficiaries was also not available.

Non-fulfillment of codal formalities may lead to mis-utilization of government funds.

The matter was reported to the department in November 2012, but no reply was received.

Audit recommends that complete record justifying the proper utilization of the funds be produced for verification.

DP 25

2.2.4 Expenditure on POL without maintaining log-books - Rs.6.01 million

As per Rule 20 of the West Pakistan government Rules 1969, logbook, shall be maintained in Form "A". History sheet of the Motor vehicle, a bound register shall be maintained and Petrol account register shall be maintained separately in Form "C". Furthermore, As per Clause 11(2) of Balochistan Staff Car Rules, 2000, "The in charge transport and entitled Officers are personally responsible for up to date maintenance of logbook".

Agriculture Engineering Workshop, Turbat issued 49569 liters of diesel amounting to Rs.4.810 million for various dozers to plough the fields and Director General Agriculture Engineering Balochistan Quetta incurred an expenditure of Rs.1.2 million on POL during the year 2010-11 without maintaining POL utilization statement / log books. Absence of such record created doubt regarding the whole expenditure.

Non-compliance to Government rules and instructions may lead to lack of financial discipline while incurring expenditure from public funds.

The matter was reported to the department in November 2012, but no reply was received.

In the DAC meeting held on January 8, 2013, the committee directed the department to produce relevant record justifying the expenditure to Audit. No record was produced to audit till finalization of this report.

Audit recommends for provision of the relevant record for verification besides fixation of the responsibility on person(s) at fault.

DP 29,106

2.2.5 Non-adjustment of electricity charges - Rs.4.500 million

public moneys as a person of ordinary prudence exercise in respect of his own money”.

The Director, Agriculture Research Institute, Quetta incurred an amount of Rs.4.500 million on electricity charges for three tube-wells during the year 2010-11 under the use of Frontier Corps residing in the Directorate without realization of the share resulting undue loss to the Government exchequer.

Due to the negligence of the controlling authority, unnecessary burden was placed on government account with no output / benefits.

The matter was reported to the department in November 2012, but no reply was received.

In the DAC meeting held on January 8, 2013, the concerned office replied that huge staffs of FC personnel are residing in the premises of the office which resulted in enhancement of electricity bills. DAC decided that (i) the matter may be taken up with the Home Department for arrangement of electricity budget for the FC personnel residing in the colony. No further progress was intimated till finalization of this report.

Audit recommends that appropriate action in this regard be taken for adjustment of utility charges of FC personal under intimation to Audit.

DP 46

2.2.6 Limitation of scope of audit due to non-production of record - Rs.3.133 million

According to the Section 14 of Auditor General of Pakistan (Appointment, Functions and Powers Ordinance, 2001), “The Auditor General of Pakistan has the authority to acquire any accounts, books, paper and other documents which is relevant to Audit”.

Agricultural Engineering Workshop Quetta, procured 40,000 liters Diesel valuing Rs.3.133 million in the financial year 2010-11 through various invoice / bills. But the same was not recorded in the accounts.

S. No.	Particular	Amount (Rs. in million)
1	15,000 liters diesel	1.175
2	10,000 liters diesel	0.783
3	15,000 liters diesel	1.175
Total:		3.133

Non availability of invoices / bills in support of the expenditure make it doubtful.

The matter was reported to the department in November 2012, but no reply was received.

In the DAC meeting held on January 8, 2013, the local office was directed to produce the relevant copies of the POL bills to Audit for verification. Besides, the total amount of diesel utilized, relevant stock registers along-with issuance of bills may also be produced. No record was produced till finalization of this report.

Audit recommends that either the invoices and bills of the expenditure along with the other relevant record be produced or the matter be investigated for fixation of the responsibility against the person(s) at fault under intimation to audit.

DP 21

2.2.7 Irregular remittance to the federal government - Rs.43 million

According to the terms and condition of Sub Section B "Transport and Equipment" under Section No 11 of PC-I, "Motorcycles will be purchased and distributed to the staff at district level, field teams and staff of DG's Office on the ownership basis, but its cost will be recovered into 36 equal installments and the motorcycles will be registered to the owners name after depositing the full amount."

It was observed that in the Directorate of On Farm Water Management Quetta an amount of Rs.43 million was recovered from the project staff on

Rs.0.135 million was recovered up till June 2012 against a total recoverable amount of Rs.0.366 million against the said Officers.

Non recovery of cost of motorcycles resulted in blockage of the Government money.

The matter was reported to the department in November 2012, but no reply was received.

DAC in its meeting held on January 8, 2013, directed that since the amount of installments recovered from the salaries of the water management staff Rs.43 million should have been deposited in Provincial Government account instead of Federal Government account. The concerned authorities were directed henceforth that the pending amount of recovery to be deposited in provincial Government account further the matter also be taken with the Federal Government for transferred of the already realized amount into Provincial Government account. No progress reported till finalization of this report.

Audit recommends that the amount should be recovered from all concerned and remitted in the respective Provincial government account, under intimation to audit.

DP 87

2.2.8 Less realization of targeted income - Rs.5.445 million

As per GFR 26, "It is the duty of departmental officers to see that all sums due to government are regularly and promptly assessed, realized and duly credited into Public Account".

The Finance Department, Government of Balochistan had fixed revenue target of Rs.3.500 million & Rs.4.000 million for Agriculture Development Institute, Khanpur, Usta Muhammad to be realized during the financial year 2010-11 & 2011-12 from sale proceeds of seeds.

The Director, Agriculture Development Institute, Khanpur, Usta Muhammad had realized a sum of Rs.2.055 million on account of sale proceeds of

(Rs. in million)

Year	Revised Estimates	Actual Receipt	Difference
2010-11	3.500	1.855	1.645
2011-12	4.000	0.200	3.800
Total	7.500	2.055	5.445

Less realizing and deposit of revenue against fixed target deprived the Government from revenue receipt.

The matter was reported to the department in November 2012, but no reply was received.

In the DAC meeting held on January 8, 2013, the management informed that due to heavy flood in the area the target of recovery could not be achieved. DAC however, directed that a detailed report in this regard be submitted by the DG Agriculture Extension. No progress was intimated till finalization of this report.

Audit recommends that appropriate corrective measures be taken to increase the revenue under intimation to Audit.

DP 17, 116

2.2.9 Non recovery of hire charges of dozers from beneficiaries - Rs.5.051 million

According to Departmental procedure, "Share of beneficiaries / dozer hire charges are to be recovered in advance before provision of service of bulldozer and deposited into Government account / treasury under head of account C-03120-Dozer hire charges."

In the following offices of Agriculture Engineering Department an amount of Rs.5.051 million on account of share of beneficiaries were not recovered. The amount needs to be recovered from concerned and be deposited into government account as detailed below:

(Rs. in million)

S. No.	Name of office	Period	Amount
1	DG Agriculture Engineering Department Quetta	2005-06 to 2010-11	1.437
2	Agriculture Engineering Workshop Quetta	1986-87 to 2010-11	1.280

Non recovery of share of beneficiaries resulted in to non / less recovery of government dues.

The matter was reported to the department in November 2012, but no reply was received.

The DAC meeting was held on January 8, 2013, but no reply was furnished by the department.

Audit recommends for recovery of amount from defaulter(s) and its remittance in to government treasury without further delay under intimation to audit.

DP 101, 121, 139

2.2.10 Non-deduction of house rent allowance Rs.3.804 million

According to Finance Department order No FD (R) III-36/72, dated 30th March 1974, the house rent allowance will not be admissible if the government servant has been provided a Government accommodation.

Various Officer / Officials of Agriculture Department residing in Government accommodation provided by the Directorate General of Agriculture Research Balochistan were also drawing house rent allowance. This resulted in irregular drawl and loss to government of Rs.3.804 million as detailed in Annexure-4. Since the dates of occupation were not mentioned in the "list of Residential Accommodation", so audit could not calculate the actual amount of recovery for the whole period.

Non-compliance of rules and regulations transpire lack of internal control and loss to the Government funds.

The matter was reported to the department in August 2012, but no reply was received.

The DAC meeting held on January 8, 2013, but the department was not submitted any reply.

gazetted officers and be deposited in Government Account under intimation to audit.

DP 90

2.2.11 Less-remittance of college fees - Rs.1.287 million

As per GFR 26, "It is the duty of departmental officers to see that all sums due to government are regularly and promptly assessed, realized and duly credited into Public Account".

Balochistan Agriculture College, Quetta enrolled students for four year degree course during the year 2010-11. An amount of Rs.1.913 million was realized on account of their fees but the College authorities had deposited only Rs.0.626 million in the College Fund / Government account leaving a balance of Rs.1.287 million. Thus, an amount of Rs.1.287 million was less deposited, as calculated in following table:

S. No.	Year	Semester	No. of students enrolled	Rate of fee (Rs.)	Amount (Rs.)
1	2010-11	1 st	150	4,350	652,500
2	2010-11	2 nd	152	200	30,400
3	2010-11	3 rd	154	3,350	515,900
4	2010-11	4 th	95	200	19,000
5	2010-11	5 th	111	3,350	371,850
6	2010-11	6 th	80	200	16,000
7	2010-11	7 th	87	3,350	291,450
8	2010-11	8 th	52	300	15,600
Total					1,912,700
Less amount deposited in SBP					104,050
Less amount deposited in MCB					522,000
Amount not accounted for					1,286,650

Due to lack of internal control, the amount on account of government receipt was not deposited into government account resulting loss to the government fund.

The matter was reported to the department in November 2012, but no reply was received.

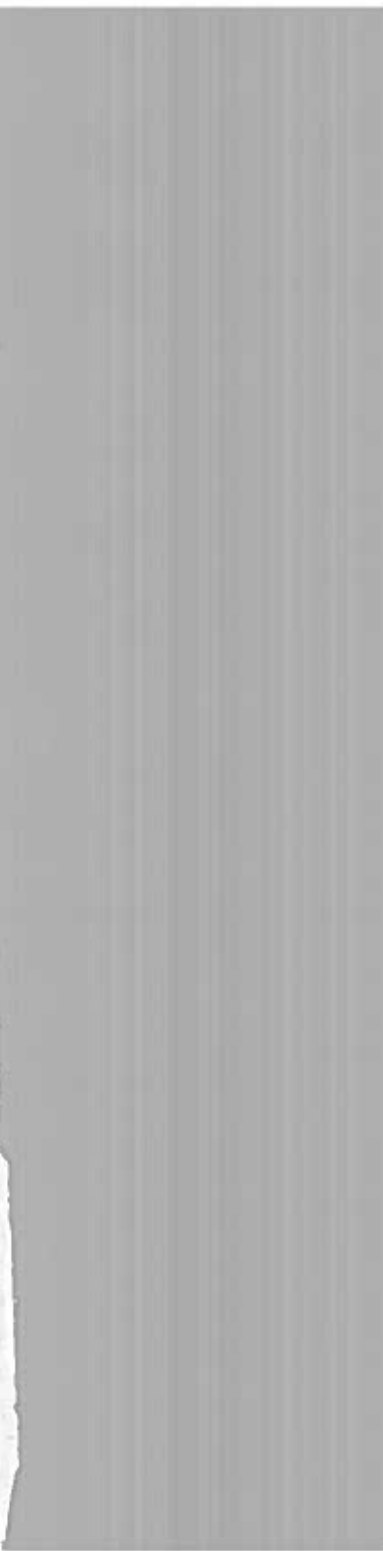
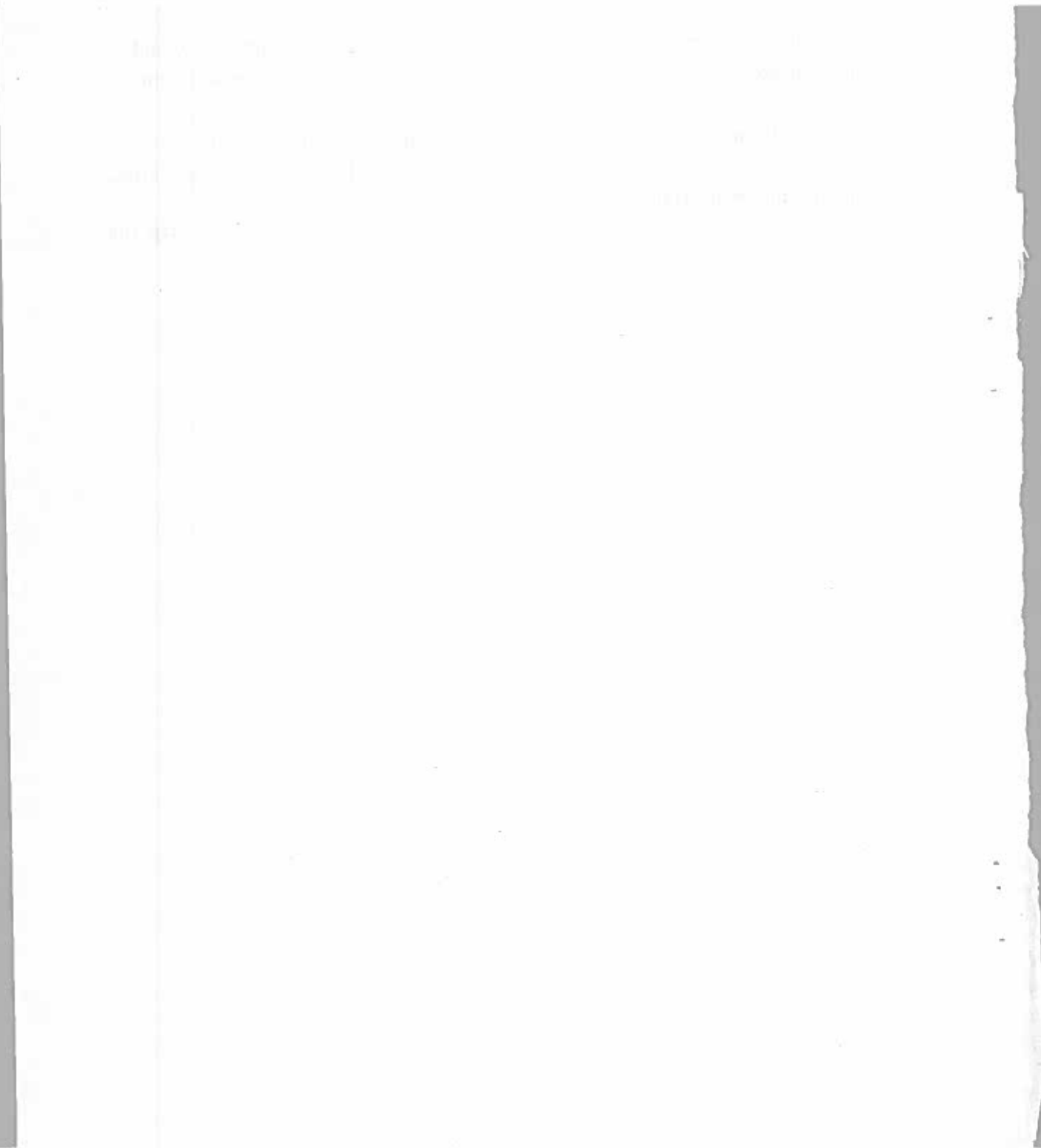
In the DAC meeting held on January 8, 2013 it was informed that the amount of Rs.1.286 million is lying in private bank account of Agriculture

decided that a committee comprising an officer from Audit department would be deputed to examine the actual amount of recovery and submit the report within 3 days.

No further progress was intimated till finalization of this Report.

Audit recommends that the amount of outstanding recovery be got effect under intimation to Audit.

DP 108



Chapter 3

3 Autonomous Bodies

3.1 Balochistan Development Authority

3.1.1 Introduction

The Balochistan Development Authority (BDA) was established in 1974 under Balochistan Act X of 1974, with a view to promote economic and industrial development of Balochistan. Prime functions of the Authority are to execute the development projects and schemes pertaining to land and water development, power, agriculture, industries and economic uplift of relatively under developed areas as notified by the Government.

3.1.2 Comments on Budget and Accounts (Variance Analysis)

Development funds amounting to Rs.6,530.671 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.6,479.814 million was incurred, as summarized below:

Type of Grant	(Rs.in million)			
	2011-12			
	Final Grant	Actual expenditure	Excess / (Saving)	%
Development	6,530.671	6,479.814	(50.86)	1
Total	6,530.671	6,479.814	(50.86)	1

3.1.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	2000-2001	91	-	91	0
2	2005-2006	5	-	5	0
3	2007-2008	30	-	30	0
4	2009-2010	5	-	5	0
5	2010-2011	30	-	30	0
6	2011-2012	30	-	30	0

3.2 AUDIT PARAS

3.2.1 Limitation of scope of audit due to non-production of record of works -Rs.3,818.395 million

As per Section 14 of Auditor-General of Pakistan (Appointment, Functions and Powers Ordinance, 2001), "The Auditor-General of Pakistan has authority to acquire any accounts, books, paper and other documents which is relevant to Audit".

The management of Balochistan Development Authority, Quetta did not produce the important accounts record i.e. PC-I/Estimates, Minutes of meeting of PDWP approvals, Tender/Agreement Files, Measurement Books, Contractor bills, Minutes of meeting of Board of Directors, Procurement of Bitumen of various schemes costing Rs.3818.395 million, despite repeated demands by audit.

This act of BDA management created limitation to the auditor to access the said records, there were chances of mis-utilization of public funds.

Non production of record to audit was serious breach of rules and showed the lack of interest by the management.

The matter was reported to the authority in December 2012, but no reply was received.

In the DAC meeting held on December 28, 2012 it was informed that some record was lying in the field offices and it will be ensured that the required record will be produced for Audit scrutiny at earliest. No progress was intimated till finalization of this Report

Audit recommends that the above record be produce to Audit for verification besides fixation of responsibility against person(s) at fault under intimation to Audit.

DP 2

3.2.2 Irregular expenditure - Rs.6,385.814 million

According to the BDA Act, the Authority shall maintain proper accounts and other relevant records and prepare annual statement of account, including the

consultation with Auditor General of Pakistan. Further, as per cabinet Division's U.O No.2/2/2012-Accounts-II, dated 8th August, 2012, the Accounts procedure of the independent authority / organization may be got approved from the Controller General of Accounts (CGA) and by the Auditor General of Pakistan (AGP). Further, as per standing orders of the Supreme Court of Pakistan, a comprehensive inspection team should be constituted comprising the one member from Finance Department, one from P&D Department, one from BDA to carry out the third party validation.

In the office of the Balochistan Development Authority, the accounts record was not on the approved format of the AGP and CGA. Non adherence to proper Accounting Procedure duly approved by the CGA and Auditor General of Pakistan in violation of the BDA Act. Further, BDA executed development schemes of Rs.6,385.899 million during the financial year 2011-12 in the different areas of the Balochistan. Third party validation in the light of the directions of the honorable Supreme Court was not carried out and no report was submitted.

The matter was reported to the authority in December 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, it was informed that the authority is an old organization which has its systems of accounts keeping conformity with the Government accounting system as laid down in the General Financial Rules. However, the systems of accounts keeping in BDA will be got approved from the relevant forum in due course of time as per instruction of the government and it was informed that high powered committee constituted by the Supreme Court initiatives was in process of the physical verification of the schemes and the report would be presented in due course, but no progress was intimated till finalization of this report.

Audit recommends that accounting procedure and format be got approved as per the statutory provisions and BDA Act beside, physical verification / third party validation of the development schemes be carried out under intimation to Audit.

DP 13,15

3.2.3 Unauthorized extension in service of chairman BDA

As per standing orders of the government, no person can serve the

Mr. Saadat Anwar Qumbarani, (C&W/B-19) Chief Engineer –III, C&W Department was posted as Chairman BDA vide S&GAD order No.5-VIII-2(1)/Gen:/2010-S&GAD dated 18th August, 2012. He stood retired from government service on 1st November, 2011, but the Chairman BDA instead of relinquishing the charge of the post of Chairman, gave extension to himself for further period from 1st November, 2011 to 19th October, 2014 without authorization, vide office order No. BDA/HQs/Adman(Per)/2011 dated 27th October, 2011. The approval of the Government was not obtained which resulted into following major irregularities during said period:

- The unauthorized drawl of pay & allowances by the Chairman himself.
- Unauthorized expenditure on development and non-development activities.
- Unauthorized appointment of staff.

The matter was reported to the authority in December 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, the authority informed that the matter was in the court of law. Further, action in this regard would be intimated to audit in due course of time, but no progress was intimated till finalization of this report.

Audit recommends that the monitory value of all the perks and benefits including salary drawn by the officer during the period of his unauthorized extension be workout and deposited into government treasury besides, an inquiry be conducted to probe into the matter of unauthorized appointment during the period under intimation to Audit.

DP 4

3.2.4 Irregular expenditure on survey of roads - Rs.6.667 million

According to Rule – 24 of Appendix – A to Chapter-8 of General Financial Rule Volume-I, read with Finance Department Government of Balochistan order, open tender through leading newspapers should be invited where the value of work exceeds the limit of Rs.0.100 million.

without invitation of open tenders and preparation of estimates during the year 2011-12, as detailed below:

(Rs. in million)				
S. No.	Cheque No.	Date	Paid to	Amount
1	090478	21.09.2011	M/s National Surveying Association	0.720
2	091676	21.09.2011	M/s Verizon consultant	1.724
3	020323	21.09.2011	M/s Verizon consultant	3.760
4	093624	27.10.11	M/s Muhammad Yousaf AE	0.463
Total:				6.667

Non adherence to open bidding may lead to lack of transparency in incurring expenditure out of public funds.

The matter was reported to the authority in December 2012 but no reply was received.

The DAC meeting held on December 28, 2012 and it was informed that the original record would be provided to audit for verification, but no record was produced till finalization of audit Report.

Audit recommends for taking appropriate action against the person(s) at fault under intimation to audit.

DP 8

3.2.5 Irregular expenditure on renovation & purchase of equipment - Rs.2.112 million

According to Rule – 24 of Appendix – A to Chapter-8 of General Financial Rule Volume-I, read with Finance Department Government of Balochistan order, open tender through leading newspapers should be invited where the value of repair work exceeds the limit of Rs.0.100 million. Further, According to Para 10 of GFR Vol-I, every public officer expected to exercise the same vigilance in respect of expenditure incurred from public money as a person of ordinary prudence would exercise in respect of his own money.

Hub offices during the year 2011-12 without inviting open tenders as detailed in annexure - 5.

Incurring of expenditure without codal formalities and open bidding may led to improper spending of public money.

The matter was reported to the authority in December 2012 but no reply was received.

The DAC meeting held on December 28, 2012 directed the department to got regularized the expenditure under the orders of the competent authority. No progress was intimated till finalization of audit report.

Audit recommends for taking appropriate action under intimation to Audit.

DP 9

3.2.6 Non-deduction of income tax at source-Rs.2.002 million

According to income tax ordinance 2010 read with sub section -50(4) of section 153, 3.5 % income tax should be deducted on supplies from contractors at the time of payments.

The Balochistan Development Authority, Quetta, made payment of Rs.33.309 million on account of conducting of survey of different roads and preparation of PC-1 during the year 2011-12 without deduction of the income tax from the firms as detailed below:

(Rs. in million)

S. No.	Cheque No.	Date	Paid to	Amount	Income tax due @ 6%
1	090478	21.09.2011	M/s National Surveying Association	0.720	0.043
2	091676	21.09.2011	M/s Verizon consultant	1.723	0.106
3	020323	21.09.2011	M/s Verizon consultant	3.760	0.226
4	093624	27.10.11	M/s Muhammad Yousaf AE	0.464	0.028
5	020856	27.10.11	M/s GSP Associates	21.642	1.299

Non deduction of income tax amount to non-adherence of rules and loss to the Government revenue.

The matter was reported to the authority in December 2012 but no reply was received.

The DAC meeting held on December 28, 2012 and it was informed that the relevant record to be verified by the audit, but no record was produced till finalization of audit report.

Audit recommends for early recovery of amount of income tax from defaulters under intimation to audit.

DP 10

3.2.7 Unauthorized payment of utility allowance -Rs.15 million

As per Finance Department letter No. FD(R)II-4/96/2537-2687, dated November 24, 1996, "The conveyance allowance is admissible only to Government employees serving in specified stations declared by Government as Big Cities including Quetta City. Similarly utility allowance is admissible only to those officials who are serving in Civil Secretariat".

Balochistan Development Authority, Quetta paid Rs.15 million as conveyance and utility allowance to those employees posted outside Quetta in various districts of Balochistan, who were not entitled for said allowances.

Allowing inadmissible allowances resulted in undue burden on the Authority's finances and overpayment as well.

The matter was reported to the authority in December 2012 but no reply was received.

The DAC meeting held on December 28, 2012 and it was informed that the matter would be taken up with the Finance Department for clarification and further action in this regard will be intimated to the audit accordingly. No progress was intimated to audit till finalization of the audit report.

3.2.8 Unauthorized payment of earth work - Rs.16.139 million

According to Para 16 and 221 of CPWA Code, Divisional and Sub Divisional Officers are responsible for ensuring correctness of rates, quantities and calculations before signing the bill of the contractor.

BDA awarded the work "Const: of B/T road from Kala pathar to Spera Thara via Kutob Sahobi, sinzili at Muslim Bagh District (19+000 KM)" and "Const: of B/T link road Zar parsha and paidi balool at Muslim Bagh District Killa Saifullah (Length 4+000 KM)" was assigned to a Government Contractor on July 2, 2011. The contractor was paid for an item of work "making of earthen embankment with earth taken from approved borrow pits" under S.I No.(21-6/a+21-9), for total quantity 88,302.50 cum meter. The earth work was done on the RDs 0+000 km to 12+000 Km @ 152.50 per cum, but while checking the second running bill it was noticed that the quantity of earth work was enhanced on the same RDs from 88302 cum to 195201 cum (121 % above), which was doubtful . This resulted into unauthorized payment as detailed below:

(Rs. in million)

Actual Quantity of earth work cum	Quantity after overall measurement cum	Difference cum	Rate per cum (Rs)	Amount
88,302	195,201	106,899	152.50	16.302
Less premium 0.1%				0.163
Total				16.139

Non-compliance of rules and regulations transpire lack of internal control and loss to the Government funds.

The matter was reported to the authority in December 2012, but no reply was received.

In the DAC meeting held on December 28, 2012 directed the authority to provide the relevant record to Audit. No further progress was made till finalization of the audit report.

Audit recommends for taking appropriate action under intimation to audit.

3.2.9 Overpayment due to non-utilization of available earth- Rs.8.584 million

According to the specification for excavation and embankment as provided under Section 17-1(A) specification No.11(i), if cutting and filling are being done simultaneously all suitable materials obtained from excavation shall be used in filling. Wherever practicable, all materials shall be placed in the designated final locations direct from excavation.

BDA awarded various works to the contractors, surplus earth was available due to excavation of foundations and cuttings at the site of works. The said quantity was to be reused/adjusted and paid @ Rs.109.65 per cum under (S.I.No.21-1f + 21-9) for placing it in layers and compaction but BDA paid higher rates which included the cost of excavation. The surplus earth was not reused / adjusted in making embankment, which resulted in overpayment of Rs.8.584 million as detailed in Annexure – 6.

Non-compliance of rules and regulations transpire lack of internal control and loss to the Government funds.

The matter was reported to the authority in December 2012, but no reply was received.

The DAC meeting held on December 28, 2012 and it was informed by the authority that the laboratory report in this regard be provided to justify the non-utilization of the available earth, but no progress shown to audit till finalization of the audit report.

In the DAC meeting held on December 28, 2012, the authority was directed to provide laboratory report to justify the non-utilization of available earth, but no progress was intimated till finalization of the report.

Audit recommends for taking appropriate action besides recovery under intimation to Audit.

DP 16

3.2.10 Irregular payment on account of excavation - Rs.173.198 million

The Balochistan Development Authority executed two development schemes during the financial year 2011-12. The Authority paid Rs.173.198 million to contractors for an item of work "excavation in hard, medium and soft rock" without determination and approval of soil classification from the competent authority as detailed below:

S. No.	Item of work	Soil	Quantity (cum)	Rate (Cum)	Amount Rs.
1	Excavation with rock dressed designed section	Soft rock (S.I. No.3-11a)	165,004.14	152.45	25,154,881
2	Excavation with rock dressed designed section	Medium hard rock (S.I. No.3-11b)	145,591.84	186.60	27,167,436
3	Blasting including shifting and stocking the excavated material within a lift of 1.5 m	Hard rock (S.I. No.21-4)	465,893.90	259.54	120,876,172
Total					173,198,490

Payment without fulfillment of codal formalities led to improper spending of public funds.

The matter was reported to the authority in December 2012 but no reply was received.

The DAC meeting held on December 28, 2012 and it was informed that the soil texture during the execution differs from area to area and soil testing reports were obtained. The DAC directed the authority to provide copies of the lab reports to Audit. No further progress was made till finalization of the Audit Report.

Audit recommends for taking appropriate action under intimation to Audit.

DP 17

3.2.11 Execution of works without technical sanction - Rs.21,467.258 million

According to Para 56 of CPWD Code and Para 2.82 of Buildings & Roads (B&R) Code, no work shall commence unless properly detailed design and estimates have been sanctioned by the competent authority, except real emergent works, which must also be immediately reported to the authorities competent to

In the office of BDA various development projects, costing Rs.21,467.258 million were undertaken during 2011-12, without obtaining prior technical sanction of the competent authority as detailed in Annexure – 7.

Non adherence the rules and regulation reveals lack of internal control in the Authority.

The matter was reported to the authority in December 2012.

The DAC meeting held on December 28, 2012 and it was informed that the technical sanctions will be produced to Audit in due course of time. No record was produced till finalization of this report.

Audit recommends that responsibly be fixed for non-adherence of rules besides obtaining technical sanction in respect of development schemes be produced to Audit for verification.

DP 18

3.2.12 Irregular payment of mobilization advance - Rs.44.466 million

According to the Finance Department order dated 30th April 1992, grant of mobilization advance required concurrence of Finance Department in each case and an irrevocable bank guarantee was to be obtained from the contractor.

The BDA Authority received a grant under PSDP No.1081 for "Development Plans for Kholo Distt" on September 14, 2011. Out of which Rs.44.466 million on October 27, 2011 an amount of was paid to the different contractors of the authority as mobilization advance, without obtaining the approval of the Finance Department, as detailed below:

(Rs. in million)

S. No	Name of Contractor	Cheque No	Date	Amount
1	M/s Allah Walah	020852	27.10.2011	27.791
2	M/s Mir Danish Mari	020851		12.275
3	M/s Fateh Contractor	020850		3.221
4	M/s Malik A.Razaq	020853		0.938
5	M/s Fateh Contractor	020869		0.241

The matter was reported to the authority in December 2012 but no reply was received.

The DAC meeting held on December 28, 2012 and it was informed that the expenditure will be regularized under the orders of the competent authority. No further progress was intimated till finalization of the audit report.

Audit recommends for regularization of the expenditure by obtaining ex-post facto/approval from the Finance Department under intimation to audit.

DP 19

3.2.13 Non- realization of stamp duty Rs.63.240 million

According to article 4 (22-A) Schedule I to Stamp duty Act 1899, as amended vide Balochistan Act 1995. Stamp duty @ 0.25% should be obtained in shape of non-judicial stamp papers from contractors of total cost of the contract at the time of award of work.

In the office of BDA, various development works amounting to Rs.25,297.681 million were carried out through various contractors up-to 2011-12, without obtaining the stamp duty @ 0.25% in shape of non-judicial stamp papers resulting loss of Rs.63.240 million to the Government exchequer as detailed in Annexure - 8.

Non recovery of Government dues on the part of management was a serious negligence resulting loss to the Government revenue.

The matter was reported to the authority in December 2012 but no reply was received.

The DAC meeting held on December 28, 2012 and it was assured that all the relevant record (stamp paper) will be obtained and shown to Audit for verification. No progress was intimated till finalization of the audit report.

Audit recommends for recovery of the stamp duty amounting to Rs.63.240 million under intimation to audit.

DP 20

3.3 Balochistan University of Information Technology, Engineering and Management Sciences

Balochistan University of Information Technology, Engineering and Management Sciences was chartered on 8th July, 2002 through Balochistan Ordinance No XI of 2002 dated 18th July, 2002. The Purpose of the university is promotion and dissemination of knowledge in areas of emerging science and technology to provide for instruction, training research, demonstration and services in such branches of learning as the University may determine. Social Security Institute was established in the year 1989. It provides social security benefits with particular emphasis upon medical and health facilities to the secured workers of notified establishment.

3.3.1 Comments on Budget and Accounts (Variance Analysis)

Non-Development and Development funds amounting to Rs.478.37 million were allocated to the Department during 2010-11. Against the said allocation, an expenditure of Rs.444.091 million was incurred, as summarized below

(Rs. in million)					
Grant No.	Type of grant	2010-11			
		Final grant	Actual expenditure	Excess/ (Saving)	%
	Non-Development	400.073	348.66	(51.41)	13
	Total Non-Development	400.073	348.66	(51.41)	13
	Development	78.297	95.431	17.13	22
	Total Development	78.297	95.431	17.13	22
	Grand Total (Non-Development + Development)	478.37	444.091	34.28	7

3.3.2 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	2007-2008	11	-	11	0
2	2008-2009	2	-	2	0
	Total	13		13	0

3.4 AUDIT PARAS

3.4.1 Recovery on account of Scholarship Rs.29.278 million

According to contract agreement / HEC Foreign Scholarship, awardee of scholarship is bound to serve parent department for five years subsequent to award of the Degree. In case the awardee fails to complete study/serve parent department, he/she will refund the total amount and 20% penalty spent on studies.

The Balochistan University of Information Technology Engineering and Management Sciences awarded foreign scholarship to forty (40) faculty members for MS leading to PhD. Most of the below scholarships were awarded in disregard of the merit to candidates having domiciles of other provinces. According to the university record, the following faculty members failed to rejoin the institution/university for further service as a result they have been declared defaulters as per following details.

(Rs . in million)					
S. No.	Name of Scholar	Designation	Faculty	Expenditure incurred	20 % Penalty
1	Mr. Sarbuland Khan	Asst. Professor	Engineering	4.165	0.833
2	Mr. Faisal Aamir	Asst. Professor	FICT	3.806	0.761
3	Ms. Saira Saqib	Asst. Professor	Management Sciences	2.957	0.591
4	Ms. Syeda Irfana Kanwal	Asst. Professor	FICT	4.610	0.922
5	Mr. Muhammad Azhar Khan	Lecturer	Life Sciences	2.190	0.438
6	Mr.Ammad Ahmed	Lecturer	Life Sciences	4.483	0.897
7	Mr.Ikhlaq Ahmed	Lecturer	Life Sciences	2.188	0.438
Total				24.399	4.88
Total amount recoverable					29.279

The matter was reported to the University Authorities in August 2012, but no reply was received.

In the DAC meeting held on September 25, 2012, the authority replied that case has been lodged in the court of law for recovery. The DAC directed following steps for ensuring early recovery: -

- List of defaulters be communicated to Higher Education Commission for further action.
- Cases be pursued in true spirit and letter in court of law.
- Personal guarantor be called through court of law.

No progress was intimated till finalization of this report.

Audit recommends that further progress in light of the DAC decision be ensured and recovery including amount of penalty from the person(s) at fault be effected under intimation to Audit.

DP 1

3.4.2 Non-adjustment of Temporary Advance - Rs.2.336 million

According to provision of Financial Rules of BUITEMS, when a requisition of general advance is made for certain specific expenses, the Director Finance / Treasurer with the approval of Vice Chancellor may allow the advance to the requisitions subject to adjustment the statement of expenses within 30 days duly supported by cash memos.

In the Balochistan University of Information Technology and Management Sciences, an amount of Rs.2.335 million was outstanding against various recipients on account of temporary advances despite lapse of considerable time in violation of the above rule, as detailed below.

Non adjustment of temporary advances within the specified period of the 30 days shows lack of financial control in the BUITMS.

In the DAC meeting held on September 25, 2012, it was intimated that out of total outstanding amount of Rs.3.916 million, an amount of Rs.1.580 million against existing employees has already been adjusted while efforts will be taken for recovery of the remaining amount of Rs.2.336 million at earliest. No progress was intimated till finalization of this report.

Audit recommends that the outstanding amount may be recovered / adjusted immediately under intimation to audit.

DP 4

(Rs. in million)					
S. No.	Name	Designation	From	To	Amount
1	Dr. Muhammad Abbas Chaudhary	Ex V.C	4/10/2002	4/10/2007	1,520,593
2	Miss Afsheen Nighat	Ex (PRO)	Nil		26,645
3	Mr. Habib Mengal	Ex Superintendent	Nil		10,000
4	Dr. M. Ishaq Ghaznavi	Director Research	Nil		620
5	Mr. Zahid Mehmood	R / A	Nil		15,000
6	Mr. Amanullah	Driver	Nil		3,000
7	Mr. Nasir Mehmood	R / A	Nil		25,000
8	Prof. Arif Kazimi	Bio Tech	Nil		164,202
9	Mr. Akhlaq Ahmed	R / A	Nil		4,290
10	Prof. Razzaq Memon		10/8/2007		473,402
11	Dr. Shoukat Iqbal	Associate Prof.	29/1/2010	31/1/2011	5,458
12	Mr. Muhammad Saleem	Mali	24/10/2007		4,800
13	Miss Rubina Anwar	Ex Dir. Sports	2/7/2007		1,029
14	Mr. Muhammad Rafique	Director QEC	6/9/2008	7/12/2010	61,137
15	Syed Sajjad Hussain Abidi	Network Admin	8/16/2008	6/30/2011	21,200
Total					2,336,376

3.5 Gawadar Development Authority

3.5.1 Introduction

Gawadar Development Authority was established in October 2003 to improve / implement the Master Plan, which initially suggested only the land use. After the establishment of the Authority, internal road network, land zoning and vision for future Gawadar was developed / finalized.

3.5.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.1070.292million were allocated to the Authority during the Financial Year 2011-12. Against the said allocation, an expenditure of Rs.1293.882 million was incurred, as summarized below:

Type of grant	2011-12			
	Final Grant	Actual expenditure	Excess / (Saving)	%
Non-Development	137.9	125.049	(12.85)	9
Development	1155.882	332.266	(823.62)	71
Total Non-Development	1293.782	457.315	(836.47)	65

3.5.3 Brief comments on the status of compliance with PAC directives

S. No	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	1999-2000	76	24	52	32%
2	2007-2008	2	-	2	0
3	2009-2010	5	-	5	0
4	2011-2012	1	-	1	0
Total		84		60	

Note: Most of the audit reports were not discussed due to non-formation of PAC in Balochistan.

3.6 AUDIT PARAS

3.6.1 Recovery of unauthorized drawl of project allowance – Rs.1.100 million

Project allowance shall be admissible to project staff posted in the projects exceeding cost of Rs.100 million in accordance with ECNEC decision dated 24.04.2005. Therefore, the employees appointed through transfer (deputation) on full time basis, against regular post like DG Gwadar Development Authority was not entitled for drawl of project allowance.

Ex-DG GDA drew and amount of Rs.1.100 million as project allowance for the period month October 2009 to July 2011 @ Rs.50,000 per month. Gwadar Development Authority is being a regular autonomous Government body, hence project allowance was not admissible in this case nor the other DGs GDA have drawn such allowance.

The unauthorized drawl of project allowance transpires poor financial management and loss to Government funds

The matter was report to the Authority in December, 2012 but no reply was received.

The PAO was requested for holding of DAC meeting but no DAC was held till finalization of this Report.

Audit recommends that the unauthorized amount of project allowance be recovered under intimation to audit.

DP 7

3.6.2 Overpayment due to allowing non-scheduled rates – Rs.43.489 million

The rates of items of development works should be paid according to Composite Schedule of Rates 1998 and the application of such rates on schedule item are binding on all Government departments.

Gwadar Development Authority awarded the work "Construction of Office

The contractor was overpaid an amount of Rs.43.489 million for schedule items by allowing Non-Scheduled Rates without rate analysis and approval of the competent authority as detailed below:

S #	Item of work	Rate admissible	Rate paid	Diff:	Quantity	Amount 5X6
1	2	3	4	5	6	7
1	P/F & laying deformed bars grade 40 having yield strength equal to 60,000 PSI..	79,016.88 Per Ton	91,000 Per Ton	11,983.12 Per Ton	669.893 Tons	8,027,408
2	P/L SR cement as directed by site engineer complete with all respect	1,003.80 Per Ton	1,825 Per Ton	821.20 Per Ton	1704.62 Tons	1,399,834
3	RCC 1:1.5:3 CC with working cube strength of 40,000 PSI at 28 days using graded crush stone aggregates etc. complete	122 P/cft	247 P/cft	125 P/cft	93528.36 Cft	11,691,045
4	Block masonry in foundation 1:3:6 consisting mechanical made perfect solid block	94 P/cft	101.88 P/cft	7.88 P/cft	57060.01 Cft	449,632
5	P/F & laying deformed bars grade 40 having yield strength equal to 60,000 PSI	79,016.88 Per Ton	91,000 Per Ton	11,983.12 Per Ton	669.893 Tons	8,027,408
6	P/L SR cement as directed by site engineer complete with all respect	1,003.80 Per Ton	1,825 Per Ton	821.20 Per Ton	1704.62 Tons	1,399,834
7	RCC 1:1.5:3 CC with working cube strength of 40,000 PSI at 28 days using graded crush stone aggregates etc. complete in all respects	122 P/cft	247 P/cft	125 P/cft	93528.36 Cft	11,691,045
8	Block masonry in foundation 1:3:6 consisting mechanical made perfect solid block	94 P/cft	101.88 P/cft	7.88 P/cft	57060.01 Cft	449,632
Total						43.489

Due to non-adherence to Schedule Rates, an amount of Rs.43.489 million was overpaid to the contractor was made.

The matter was reported to the management in December 2012 but no reply was received.

The PAO was requested for holding of DAC meeting but no meeting was

Audit recommends that the amount of overpayment be recovered from the contractor under intimation to Audit.

DP 8

3.6.3 Less realization of outstanding fee of change of land use – Rs.203.521 million

According to Section 40 (5) of Town Planning Regulations, 2004, framed by the GDA, "For change of land use from residential to commercial/industrial if agreed by the Authority, a lump sum fee of Rs.0.500 million Per Kanal be charged for obtaining a special development permit within the municipal limits and Rs.0.250 million Per Kanal in areas outside municipal limits".

The categories of the following schemes were changed from residential to the Commercial in the office of BDA without realizing the admissible fee resulting into loss of Rs.203.521 million to the GDA, as detailed below:

(Rs. in million)

S. No.	Scheme Type	Total Fee	Deposited Fee	Difference
1	Commercial	3.993	2.995	0.998
2	Industrial	158.115	65.759	92.356
3	Residential	178.422	73.359	105.063
4	Recreational	7.408	2.459	4.949
5	Amenities	0.360	0.205	0.155
Total		348.298	144.777	203.521

Non-recovery of Government dues reflects to negligence on the part of the Management and loss to the Authority's funds.

The matter was reported to the management in December 2012 but no reply was received.

The PAO was requested for holding of DAC meeting but no meeting was held till finalization of this report.

Audit recommends that appropriate action be taken for early recovery of the outstanding dues from the concerned defaulters under intimation to Audit.

DP 10

3.6.4 Unauthorized payment due to allowing inadmissible item – Rs.4.167 million

As per CPWD Code, Para 83, "The authority granted by a sanction to an estimate must on all occasion be looked upon as strictly limited by the precise object for which the estimate was intended to provide. Accordingly, the Officer concerned should not deviate from approved plan, specification as originally sanctioned in estimate".

Gawadar Development Authority awarded the work "Construction of Office Complex for District and Provincial Government Offices, Block-I at Gawadar" to a Government contractor at a cost of Rs.175.777 million. The contractor was paid for an item of work "Supply and laying SR Cement" for 1,831.75 Ton @ Rs.2,275 per Ton recorded on MB page no. 153. The cost of cement was included in the unit rate of respective cement concrete items. Therefore, separate payment was unauthorized and resulted in overpayment of Rs.4.167 million to the contractor, as detailed below:

(Rs. in million)				
S No.	MB Page #	Quantity	Rate Per Ton	Amount
1	153	1,831.75 Tons	2,275	4.167

Allowing of cement as separate item resulted in overpayment and undue financial benefit to the contractor.

The matter is reported to the management in December 2012 but no reply was received.

The PAO was requested for holding of DAC meeting but no meeting was held till finalization of this report.

Audit recommends that the cost of cement be excluded from unit rate of cement concrete and overpaid amount be recovered from the contractor under intimation to Audit.

3.7 Lasbela Industrial Estate Development Authority

3.7.1 Introduction

The Lasbela Industrial Estate Development Authority (LIEDA) was established under an Ordinance in 1984. Primary objective of its establishment was to provide infrastructure facilities such as road, water, sewerage, power gas and telecommunication to the industrialists in its five (5) industrial estates and one (1) special industrial zone situated in Lasbela district.

The Authority generates its own funds. Main sources of the income are sale of plots, annual ground rent and saving from electricity and power charges charged from the industrialists. Electricity and water are procured in bulk from Karachi Electric Supply Corporation (KESC) and from the Irrigation and Power Department respectively.

3.7.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.1,364.219 million were allocated to the Authority during the Financial Year 2011-12. Against the said allocation, an expenditure of Rs.1,273.086 million was incurred, as summarized below:

Grant No.	Type of grant	(Rs. in million)			
		2011-12			
		Final Grant	Actual expenditure	Excess/ (Saving)	%
	Non-Development	1303.901	1237.911	(65.99)	5
	Development	60.318	35.175	(25.14)	42
	Total Non-Development	1,364.219	1,273.086	(91.13)	7

3.7.3 Brief comments on the status of compliance with PAC directives

S. No	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	1999-2000	76	24	52	32%
2	2007-2008	2	-	2	0
3	2009-2010	5	-	5	0
4	2010-2011	5	-	5	0

3.8 AUDIT PARAS

3.8.1 Unauthorized / Suspected expenditure Rs.19.310 million

As per Finance Department Baluchistan letter No. FD.P.A./AFS(PFC)3/06 dated March 27, 2006, monitoring of the Development projects shall be carried out by or agency authorized by it for third party validation.

An expenditure of Rs.19.310 million was incurred by LIEDA, Hub on Development Schemes for the Year 2011-12, without third party validation to authenticate the development expenditure as per the following details;

(Rs. in million)			
S. No	Name of Scheme	Name of Firm	Cost of Project
1	T.C Maintenances of R&B at HITE	M/S Muhammad Ali & Brothers Noushki	2.72
2	T.C Maintenances of R&B and Sewerage at HITE	M/S M Ismail & Bro Lesbela	3.00
3	Earth Filling at Rest House at HITE	M/S Forqani & Bro Hub	0.60
4	Construction of Box Culverts at HITE	M/S Ataullah Mirwani Hub	2.04
5	Extension of Strom Water Drain From Plot No. J-3	M/S M Ismail & Bro Lesbela	1.81
6	T.C Maintenances of R&B and Water Supply at Marble City	M/S Noor ul Islam GC Hub	1.80
7	Construction of Left Over Works of Conference Room at Marble City	M/S Ahmed Baloch Turbat	1.62
8	Re-Carpeting Expending shoulders & Stone Pitching Works 30m Wide Road at Mable city	M/S AAN Const Uthal	3.50
9	T.C Maintenance of R&B , Water Sewerage Supply at WITE	M/S Mehtab Alam Winder	1.02
10	Rehabilitation of WITE Sewerage Lift Station at WITE	M/S Mehtab Alam Winder	1.20
Total:-			19.31

The matter was reported to the department in December, 2012 but no reply was received.

In the DAC meeting held on January 24, 2013, it was informed that a committee on the directives of Supreme Court was constituted to physically verify the development schemes and report progress in this regard will be intimated to the Audit in due course of time. No progress was intimated till finalization of this report.

Audit recommends that the physical progress reports of the development schemes be provided to Audit to verify the expenditure under intimation to Audit.

3.8.2 Less recovery of revenue - Rs.184.364 million

DP 1

It is the duty of the Departmental Controlling Officers to see that all sums due to Government are regularly and promptly assessed, realised and duly credited in the Public Account.

In the office of LIEDA Hub an amount of Rs.184.364 million was outstanding against various quarters on account of recovery of rent, utility charges and sale proceed of land for Financial Year 2011-12 as per following detail, it was noted that the following budget estimates for revenue collection was estimated as per approved budget book.

S. No	Head of Account	(Rs. in million)		
		Revenue Recoverable 2011-12	Revenue recovered 2011-12	Variance
.1	Revenue	1392.443	1208.079	184.364

Non collection of huge amount of revenue receipts transpires negligence on the part of management of besides loss to the Authority's fund.

The matter was reported in December, 2012 but no reply was received.

In the DAC meeting held on January 24, 2013, it was intimated that Rs.2.480 million was recovered. The DAC directed the authority to recover the remaining amount and report progress to audit. No progress was intimated till finalization of this report.

3.8.3 Non-recovery of electricity charges from factory owners/consumers - Rs.63.50 million

As per Rule 26 of GFR Vol-I, "It is the duty of the Departmental Officers to see that all sums due to Government are regularly and promptly assessed realized and duly credited into Government Account"

In the office of LIEDA an amount of Rs.63.50 million was outstanding on account of electricity charges / water charges and ground rent against various consumers / factory owners of Hub Industrial Trading Estate during the Financial Year 2011-12 as detailed below:

(Rs. in million)

S. No.	Name of consumer	Plot No.	Amount Rs.
Electricity Charges			
1	Worker welfare board high school	Pt.012775	3.129
2	Bessi 50 bedded	Pt.012772	4.725
3	A&M Mineral	A-158	0.031
4	R.A. Associate	A-240	0.021
5	A.K. Industries	A-219	0.753
6	Telenor	B-01	0.087
7	Mubisher Fiber	B-214	0.015
8	Allied Industries	C-385	0.327
9	Gamani Enterprise	D-054	0.035
10	S.K. Engineering	D-086	0.016
Water charges			
1	L.G.	A-24	0.198
2	Chemical Synergies	A-02	0.097
3	Mekran ice	A-78	0.020
4	King apparel	C-05	0.146
5	Seil textile	A-103	0.147
6	L.G	A-98	0.270
7	New Allied Electron	A-92	0.198
Ground Rent			
1	FC Marble	A-13- 14	2.513
2	FC Marble	A-15- 162	1.302

S. No.	Name of consumer	Plot No.	Amount Rs.
5	Hub Packages	A-145-146	1.443
6	My Bank (Dewan Auto Motor)	A-26-27	0.065
7	2 Amigos Foods	B-35	0.529
8	HITEC Plats	D-18-20	0.844
9	Haryana Azbesta Cement	B-36-49	5.905
10	Shall Int	E-125-26	0.358
11	Rauf Packages	F-18	1.402
12	Saad Fabric	G-03	1.216
13	Crescent Ind. Chemical	Nil	29.896
Total			63.50

Lack of internal control and negligence of Rule and Regulation resulted in loss to the Government.

The matter was reported to the management in December, 2012 but no reply was received.

In the DAC meeting held on January 24, 2013, it was informed that Rs.3.04 million has already been recovered and efforts will be taken for recovery of the rest of the amount from concerned defaulters at earliest. The DAC directed the authority to recover the remaining amount and report progress. No further progress was intimated till finalization of this report.

Audit recommends for the early recovery of the outstanding amount under intimation to Audit.

DP 10,11,14

3.8.4 Expenditure on development works without technical sanction-Rs.96.938 million

As per B&R Code 2.82, "no work shall commence unless properly detailed design and estimates have been sanctioned by the competent authority, except real emergency works, which must also be immediately reported to the authorities competent to accord technical sanction".

development schemes without obtaining prior technical sanctions of the estimates from the competent authority.

(Rs.in million)		
S. No.	Name of work	Expenditure during the year
1	Establishment of Mini Industrial Estate at Muslim Bagh Killa Saifullha	15.000
2	Kech valley development scheme "Electrification"	54.640
3	Establishment of training center, tailoring designing center building at Turbat, Duki and Mastung.	16.800
4	Construction of Divisional Industries office building and rest house at Turbat	5.00
5	Construction of 2 Gates/ lights and improvement of water supply for football ground /improvement of Car parking for children park at Musa stadium Quetta	2.999
6	Construction of Basketball Court with stairs at Koila Phattak Quetta Cant	2.499
Total.		96.938

Execution of works without technical sanction is thus violation of laid down Procedure and transpires weak internal control in the organization.

The matter was report to the management in October, 2012 but no reply was received.

The DAC meeting was held on November 2012 and it was decided that the technical sanction in respect of the above schemes will be obtained and provided to Audit in due course of time. No further progress was intimated till finalization of this Report.

Audit recommends for fixation of the responsibility against person(s) at fault besides provision of duly approved technical sanctions under intimation to Audit.

3.9 Provincial Disaster Management Authority

3.9.1 Introduction

Under section 14 of the ordinance the powers and functions of the commission are as under

- (1) Subject to the provisions of this Ordinance, a Provincial Commission shall have the responsibility for laying down policies and plans for disaster management in the Province.
- (2) Without prejudice to the generality of provisions specified in sub-section (1), the Provincial Commission may:-
 - (a) lay down the Provincial disaster management policy;
 - (b) lay down the Provincial Plan in accordance with the guidelines laid down by the National Commission;
 - (c) Approve the disaster management plans prepared by the departments of the Provincial Government;
 - (d) Review the implementation of the plan;
 - (e) Oversee the provision of funds for mitigation and preparedness measures;
 - (f) Review the development plans of the different departments of the Province and ensure that prevention and mitigation measures are integrated therein; and
 - (g) Review the measures being taken for mitigation, capacity building and preparedness by the departments of the Provincial Government and issue such guidelines or directions as may be necessary.
- (3) The Chairperson of the Provincial Commission shall, in the case of emergency, have power to exercise all or any of the powers of the Provincial Commission but the exercise of such powers shall be subject to *ex post facto* approval of the Provincial Commission.

The Board of Revenue Department Government of Balochistan vide its notification No. BOR/PDM/2007-54-66, dated February 27, 2007 established the Provincial Disaster Management Commission

3.9.2 Comments on Budget and Accounts (Variance Analysis)

An expenditure of Rs.326.8 million had been incurred up to the Financial Year 2011-12 against the proposed financial phasing of Rs.308.5 million for the said period, as summarized below:

Grant No.	Type of grant	(Rs. in million)			
		2011-12			
		Final Grant	Actual expenditure	Excess/ (Saving)	%
	Non-Development	28.6	25.9	(2.70)	9
	Development	298.2	282.6	(15.60)	5
	Total Non-Development	326.8	308.5	(18.30)	6

3.9.3 Brief comments on the status of compliance with PAC directives

Previously no paras were printed in the audit report.

3.10. AUDIT PARAS

3.10.1 Non deposit of registration fee in government account - Rs.2.505 million

As per GFR 4(8), "All the monetary transactions to which a Government servant is party in his public capacity should be brought to account without delay." & "All money received by the government officers shall be deposited in government account without undue delay", as per Rule 7 of Treasury Rules.

DG PDMA Quetta, Registered different NGO's during financial years 2010-12. the registration fee amounting to Rs.2.505 million was realized and illegally retained at ABL account bearing A/C No 3279-6 instead of depositing in Government Account.

Illegal retention of Government dues in private account is a serious financial irregularity on the part of entity and may result in misuse of government receipt.

In the DAC meeting held on December 18, 2012, it was decided that after necessary clarification from the Finance Department, Government of Balochistan, the amount will be deposited into the Government Treasury. No further progress was intimated till finalization of this report.

Audit recommends that the recovery be made and deposited in government treasury under intimation to Audit.

DP 2

3.10.2 Unauthorized retention of government dues – Rs.1.386 million

As per Rule 7 of Treasury Rules, “All money received by the government officers shall be deposited in government account without undue delay.”

PDMA Quetta, failed to deposit the revenue receipt into government account during 2008-12 as detailed below:

account during 2008-12 as detailed below.			
S. No.	Description		Amount (Rs)
1	Income Tax	Supplies of tent for Rs.10,000,000	350,000
2		Supplies of tent for Rs.10,000,000	350,000
3	Transportation Fee	Hiring of 8 No Trucks	362,355
4		Hiring of 6 No Trucks	198,254
5	Tender Fee	Cost of Tender Fee Food or Non Food item in F.Y 2011-12	81,000
6		Cost of Tender Fee Food or Non Food item in F.Y 2011-12	45,000
Total			1,386,609

The irregularity indicated complete negation of Government Rules/Orders resulting loss of Government revenues,

The matter was reported to the management in November, 2012 but no reply was received.

In the DAC meeting held on December 18, 2012, the committee directed the PDMA authorities for early deposit of the amount into the Government account under intimated to audit. No further progress was intimated till finalization of this report.

3.10.3 Non adjustment of expenditure without vouched accounts - Rs.5.021 million

As per Para-205 of FTR that a Government officer entrusted with the payment of money shall obtain for every payment he makes, including repayment of sums previously lodged with the Government, a voucher setting forth full and clear particulars of the claims in all information necessary for its proper classification and identification in the accounts.

PDMA Quetta , made a payments of Rs.5.021 million as advance to various DCO's and DC's in the province for relief activities without obtaining vouched account/detailed of the expenditure during 2008-12, as detailed in Annexure – 9.

The irregularity indicated complete negation of Government Rules/Orders.

The matter was reported to the management in November, 2012 but no reply was received.

In the DAC meeting held on December 18, 2012, the committee directed the PDMA authorities to obtain fully vouched account from concerned Deputy Commissioner and progress in this regard may be intimated to audit. No further progress was intimated till finalization of this Report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and remedial aspects besides providing fully vouched account for verification to Audit.

3.11 Sardar Bahadur Khan Woman University, Quetta

3.11.1 Introduction

Sardar Bahadur Khan Woman University, Quetta was established in 2002. Aim of the university is promotion and dissemination of knowledge in areas of emerging science and technology. Besides, to provide instruction, training research, demonstration and services in such branches of learning as the University may determine.

3.11.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.222.082 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.207.194 million was incurred, as summarized below:

(Rs. in million)

Type of grant	2011-12			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Non-Development	209.557	194.669	(14.888)	(7.105)
Development	12.525	12.525	0	0
Grand Total (Non-Development + Development)	222.082	207.194	14.888	6.704

3.11.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	2008-09	2	-	2	0
Total		2	-	2	0

Note: Most of the audit reports were not discussed due to non-formation of PAC in Balochistan

3.12 AUDIT PARAS

3.12.1 Irregular/unjustified payment without execution of work - Rs.1.177 million

As per clause 26(1) of SBK Financial Manual 2011, "No payment to any contracting firm shall be allowed unless the work carried out is measured and recorded in the Measurement Book. Measurements must be recorded in the MB on the spot by the Director technical of the University and bills of the contractor shall be prepared on the authority of such measurements.

The Registrar SBK Women University, Quetta awarded the work "Construction of Toilets and Misc. items at Chinar House" to a Government Contractor on April 27, 2012 at an estimated cost of Rs.3.294 million on NSR basis. The contractor was paid Rs.1.177 million on June 30, 2012 but measurement was recorded in the MB during the said period. The situation implied that the payment was made to the contractor before the actual work was done.

Payment to the contractor without execution of work was serious violation of rules.

The matter was reported to the department in January 2012, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed into besides fixing of the responsibility against person(s) at fault under intimation to Audit.

3.13 Quetta Water Supply and Environmental Improvement Project (QWSEIP) Quetta

3.13.1 Introduction

The Quetta Water Supply and Environmental Improvement Project (QWSEIP) were executed by the Government of Balochistan with the financial assistance of Government of Pakistan. The main objective of the Project is to increase availability of water and rehabilitate existing distribution network, establish effective monitoring and meeting of the system, increase reservoir capacity and equitable distribution, expansion of distribution network to new areas and increase WASA revenue. Besides, rehabilitate existing sewerage network and laying of sewerage network in some areas and construction of dams at Mangi, Increase Sewerage System coverage from 12.5 to 60 % of population. Construction of wastewater recycling plants to irrigate 1,400 acres of land and to rehabilitate the drainage system was also an important objective of the Project.

3.13.2 Comments on Budget and Accounts (Variance Analysis)

An expenditure of Rs.1,455.582 million had been incurred up to the Financial Year 2011-12 against the proposed financial phasing of Rs.1,338.669 million for the said period, as summarized below:

(Rs. in million)

Type of Grant	2011-12			
	Final Grant	Actual expenditure	Excess/ (Saving)	%
Development	1,455.582	1,338.669	(116.91)	(8)

3.13.3 Brief comments on the status of compliance with PAC directives

S. No	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	2009-2010	6	-	6	0
2	2011-2012	5	-	5	0
Total		11		11	0

Note: The audit report was not discussed due to non-formation of PAC in Balochistan.

3.14 AUDIT PARAS

3.14.1 Overpayment due to allowing higher rate of premium than fixed ceiling - Rs.8.067 million

“The Divisional and Sub Divisional Officers have to satisfy themselves before signing the bill that the quantities recorded in the MB and rates are correct and calculation have been checked arithmetically”. “The Government of Balochistan, P&D Department to allow only 10% premium on all works of QWSEIP on existing rates of NCL w.e.f. January 1,2011 after having completing due formalities”, as per Para 16 and 220 of CPWA Code and Notification vide No. P&D RO-WASA (18)/2008 dated June 20,2011.

Project Director QWSEIP had awarded the work “The Main Work” to M/s National Contraction Limited. A review of 24th running bill passed during the month of June 28, 2012, the premium was paid @ 16% instead @ 10% to the contractor. Due to wrong calculation of premium an overpayment of Rs.8.067 million was made to the contractor, as detailed below:

(Rs. in million)

S. No.	Running Bill No. and date	Amount (Rs.)	Premium Payable @ 16%	Premium Admissible @ 10%	Difference (Rs.)
1.	24 th running Bill work done.	134.449	21.512	13.445	8.067

Due to wrong calculation of premium an extra financial benefit was provided to contractor.

The matter was reported to the department in January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for

3.14.2 Loss due to non-deduction of income tax – Rs.9.434 million

As per Section-153 of Income Tax Ordinance 2001, “every Drawing & Disbursing Officer is responsible to make the deduction of income tax @ 6% of the gross value of work done, while making payment to the contractors for execution of contract”.

A review of 21 and 22 running bill of M/s National Construction Limited (NCL) was revealed that the total work done was Rs.162.710 million against which the payable income tax comes to Rs.9.434 million, but contrary deduction of income tax was not made while making the payment to the contractor. It resulted in a loss of Rs.9.434 million, as detailed below.

S. No.	Running Bills	Work Done (Rs.)	Income Tax Payable @ 6% (Rs.)
1.	21 and 22, March 2012	162,710,620	9,434,481

Non deduction of income tax resulted into hefty loss to Government exchequer.

The matter was reported to the department in January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from contractors under intimation to Audit.

DP 3

3.14.3 Limitation of scope due to non-production of record of compensation Rs.135.00 million

As per GFR 17, read with Section 14 (2) of the Auditor General of Pakistan (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001, “The Departmental Officers are required to provide record for audit

Project Director QWSEIP, Quetta remitted an amount of Rs.135.00 million to Deputy Commissioner Ziarat, for land compensation "Cost of Land acquired for Construction of Mangi Dam". The following cheques were remitted during the year 2011-12.

(Rs. in million)			
S. No.	Description	Cheque No and Date	Amount
1.	Deputy Commissioner / Collector Ziarat	025604, 14.3.2012	100.00
2.	Deputy Commissioner / Collector Ziarat	027669, 27.6.2012	35.00
Total			135.00

Neither the detailed estimates nor details of payment supported with vouchers made to land lords obtained from the Revenue department. Moreover, mutation/transfer deeds of the property in name of government could not be confirmed as no land award statement was available in the office. Payment to Deputy Commissioner / Collector without obtaining essential record lead to the conclusion that payment was made haphazardly just to avoid the lapse of budget grant.

Payment made without fulfillment of codal formalities was held irregular.

The matter was reported to the department in January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility besides obtaining, detailed of expenditure, transfer deeds and payees acknowledgment under intimation to Audit.

DP 5

3.14.4 Overpayment due to allowing higher rate of premium - Rs.4.522 million

As per Chapter Earthwork of specification Part-II, CSR, 1998, "Earthwork covers any or all works involved in cutting or digging in spoil or soil of various

sub base material". Further, as per the Planning and Development Department Notification No. ROCT (I) 129/2008/2383 dated 14th June 2008, "the rates of premium for different category of civil works for Quetta District are fixed as under".

Description	All types of civil works i/c stone pitching boulder filling and steel door & windows	Earthwork
Quetta Town	40% above	8% below
Outside Quetta	43% above	5% below

Project Director QWSEIP awarded works of laying of high definition polythene pipe (HDPE) in excavated trenches. The contractors were paid for "Excavation of trenches for water supply pipe lines and re-handling of excavated earth" and "Supplying, stacking and spreading murum of approved quality over stone metalling or brick ballast, watering and consolidation with road roller including all lead and lift". These both items fall under category "Earthwork", and PD allowed premium of civil works on earth work items instead of deducting premium from earth work in disregard of aforementioned order and rules. Due to allowing inadmissible premium to the contractors an overpayment of Rs.4.522 million was made, as detailed in Annexure - 10.

Payment of inadmissible premium resulted in undue financial benefit to the contractor.

The matter was reported to the department during January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from contractors under intimation to Audit.

DP 6,13

3.14.5 Overpayment due allowing inadmissible rate – Rs.1.516 million

As per CPWA Code 16 and 221, "The Divisional and Sub Divisional Officers are responsible for ensuring correctness of rates, quantities and calculations before signing the bill of the contractor".

Project Director, QWSEIP awarded following works of laying of HDPE pipe lines in different areas of Quetta. The contractors were paid an item of work

... specially meant for spreading murum over stone metal in base or sub base. The correct rate and item was payable under SI No.21-18 i.e. "Supplying and stacking fine sand of approved quality". Due to allowing inadmissible rate the contractor was overpaid Rs.1.516 million, as detailed below.

S. No.	Name of Work	Quantity Paid (Cum)	Rate Paid Per Cum (Rs.)	Rate Payable Per Cum (Rs.)	Difference Per Cum (Rs.)	Amount (Rs.)
1.	Laying of HDPE Pipe Line at different area of Nawan Killi	3528.13	458.50	234.8	223.7	0.789
2.	Laying of HDPE Pipe Line at different area of Hazara Town and different areas of Quetta	1082.70	458.50	234.8	223.7	0.242
3.	Laying of HDPE Pipe Line at different areas of Kuchlak	2169.125	458.50	234.8	223.7	0.485
Total						1.516

Payment of inadmissible item of work resulted in undue financial benefit to the contractor.

The matter was reported to the department during January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from contractors under intimation to Audit.

DP 8

3.14.6 Unauthorized payment of carriage charges - Rs.1.992 million

As per Notification No.P&D-ROCT(I) 129/2008/2383 dated 14th June, 2008, "The lead/carriage charges is allowed on S.I.No.1-1, 1-5 (a) 1-6 Of CSR, 1998, beyond 20 Km in all districts of the province from July, 2008".

Checking the MBs of following works it was observed that 3 Km carriage charges were paid to contractor for disposal of surplus material. The said carriage charges in the light of P&D restriction of 20 Km were not admissible, resulting in

(Rs. in million)					
S. No.	Name of Work	Item of work	Quantity paid	Rate paid Rs.	Amount Rs.
1.	Laying of HDPE Pipe Line at different area of Nawan Killi Quetta	Disposal of surplus material up-to 3 Km lead (SI No.1-5)	3981.86	183.80	1.025
2.	Laying of HDPE Pipe line at Hazara Town	Disposal of surplus material up-to 3 Km lead (SI No.1-5)	803.45	183.80	0.204
3.	Laying of HDPE Pipe Line at different areas of Kuchlak	Disposal of surplus material up-to 3 Km lead (SI No.1-5)	1886.43	183.80	0.491
4.	Laying Of HDPE Pipe Line At Different Areas Of Kuchlak	Disposal of surplus material up-to 3 Km lead (SI No.1-5)	1040.355	183.80	0.272
Total					1.992

Payment of inadmissible lead / carriage charges resulted in undue financial benefit to the contractor.

The matter was reported to the department in January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from contractors under intimation to Audit.

DP 11

3.14.7 Overpayment due allowing unjustified and excessive thickness of premix carpeting – Rs.1.160 million

As per GFR 11, "Each head of department is responsible for enforcing financial order and strict economy at every step. He shall be responsible for observance of all relevant financial rules and regulations".

Project Director QWSEIP had awarded the work "Laying of HDPE Pipe Line at different areas of Kuchlak" to a contractor vide work order No.

surface as per item 21-31 (c) including 250 mm (10") thick stone ballast as per item 21-25 for sub base or base course." for a quantity of 6000 Sqm @ Rs.314 Per Sqm under S.I. No.25-13/a. In this connection it is pointed out that execution of (2.5') thick asphalt concrete on link roads and streets which did not carry heavy traffic, was not justified and held inadmissible. For such kind of roads, 1.5" thick asphalt concrete was enough and applicable. Further the record entries made at page 41 and 47 clearly show that only premix carpeting was carried out during restoration of road without laying stone blast. Therefore, the contractor should have been paid under SI No.21-31/a @ Rs.178.85 per sqm. This resulted in an overpayment of Rs.1.160 million as tabulated below.

(Rs. in million)				
Quantity paid (Sqm)	Rate paid (Rs.)	Rate payable (Rs.)	Difference (Rs.)	Amount (Rs.)
6000	314 (S.I. No.25-13)	178.85 (SI No.21-31/a)	135.15	0.811
Add premium 43% above				0.349
Grand Total				1.160

The matter was reported to the department in January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from contractors under intimation to Audit.

DP 12

3.14.8 Non-payment / verification of GST valuing - Rs.2.568 million

As per Collect orate of Custom, Sales Tax and Central Excise, Quetta's Circular No. 8/ST/S-PHD/QTA/99-2001/29873 dated November 10, 2011, "Supplier, purchaser should be made from registered firm, supplier from supply against the valid sales tax invoice, with proof of payment of sales tax thereon, the sales tax return-cum-payment challan deposited into designated branch of NBP of Pakistan."

Rs.23.272 million. 1/5 GST valuing Rs.0.642 million was deducted at source by the PD, but proof of payment of remaining amount of GST valuing Rs.2.568 million was not provided by the contractor, as detailed below:

S. No.	Bill No. and Date	Amount (Rs.)	Value of Sales Tax (Rs)	1/5 Sales Tax deducted	Nonpayment of Sales Tax (Rs)
1.	315, 10.31.2011	11,401,239	1,572,579	314,515	1,258,063
2.	316, 11.11.2011	11,870,990	1,637,400	327,480	1,309,920
Total		23,272,229	3,209,979	641,995	2,567,983

The security deposit of the firm was paid without obtaining proof of remaining amount of GST.

The matter was reported to the department in January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that monthly returns of GST of the concerned firms be obtained for verification or the amount in question be got recovered under intimation to audit.

DP 15

3.14.9 Unauthorized grant of mobilization advance to the contractor - Rs.97.500 million

As per Finance Department's Order dated April 30, 1992, "Mobilization advance up to ten percent (10%) of the tendered amount shall be allowed with the prior concurrence of the Finance Department in each case and an irrevocable bank guarantee was to be obtained from the contractor."

Rs.97.500 million was granted to the contractor without obtaining approval from the Finance Department, Government of Balochistan.

Non implementation of above Rule in letter and spirit was the main cause of irregularity.

The matter was reported to the department in January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the unauthorized mobilization advance be recovered from the contractor under intimation to Audit. Besides, appropriate action shall be taken against persons at fault under intimation to Audit.

DP 19

3.14.10 Unauthorized advance payment on account of procurement of sewerage treatment plant- Rs.460.00 million

As per Para 229 of CPWA Code, "advance payment for work actually executed but not measured may be made on the certificate of a responsible officer to the effect that not less than quantity of work paid for has actually been done".

Project Director, QWSEIP had made an advance payment of Rs.460.00 million to M/s National Construction Company Limited for procurement of sewerage treatment plant for Samungli Road, Quetta, as detailed under:

S. No.	Description	Voucher No. and Date	Amount (Rs.)
1.	Procurement of Sewerage Treatment Plant.	8, 21.6.2012	300.00
2.	Procurement of Sewerage Treatment Plant.	37, 14.3.2012	160.00
Total			460.00

Advance payment was made due lack of internal control and undue financial aid to contractor.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility besides regularization of the expenditure under intimation to Audit.

DP 21

**3.14.11 Unauthorized expenditure due to allowing exorbitant market rate -
Rs.240.140 million**

As per CPWA Code 296, "To facilitate the preparation of estimates, as also serve as a guide in setting rates in connection with contract agreements, a schedule of rate for each kind of work commonly executed should be maintained and kept up to date. It should be prepared based on rates prevailing in each locality. If for any reason; the rates are not considered sufficient, the deviation should be explained in detail in report on estimate".

Project Director, QWSEIP vide 21, 22 and 24th running bill of National Construction Limited (NCL) paid the civil works, which were executed without preparation of detailed estimates. The payments were made on the basis of NSR duly recommended by NESPAK. It was found that the market rates, so allowed by the PD were more than 100% higher than the schedule rates, The NSR were allowed without preparing detailed analysis and getting them approved from the P&D department as per rules and prudence.

The matter was reported to the department in January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and the rates shall be approved from P&D department besides taking remedial measures under intimation to Audit.

DP 23

3.14.12 Irregular expenditure on development projects without third party validation - Rs.106.477 million

As per Finance Department Balochistan letter No. FD.P.A./AFS(PFC)3/06 dated March 27, 2006, monitoring of the Development Projects shall be carried out by or agency authorized by it for third party validation.

Project Director QWSEIP, Quetta awarded various development schemes worth Rs.106.477 million during 2011-12. The expenditure incurred was held irregular due to the reason that the management did not make arrangements to check the transparency of development schemes through third party validation, which is completely against the above standing orders of the Government.

S. No.	Name of Scheme	Contract Cost (Rs.)
1	Procurement of HDPE Pipes	23.272
2	Construction of Ground Reservoir Capacity 0.5 million Gallon at Kuchlak	26.826
3	Laying of HDPE pipe line at different areas of Kuchlak	17.774
4	Laying of HDPE pipe line at Hazara Town	15.798
5	Laying of HDPE pipe line at different areas of Nawa Killi and other areas of Quetta City	22.806
Total		106.477

The matter was reported to the department in January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that arrangements shall be made for conducting fair and transparent checking of the development schemes under intimation to Audit.

DP 24

3.14.13 Irregular advance payment to QESCO for new connection of water supply schemes - Rs.3.350 million

As Per 310 of CPWA Code, "Execution of any work under the administrative control of PWD. if entrusted to any other Civil Department will be

budgetary and financial control and (iii) should retain technical control through inspection”.

Project Director QWSEIP remitted an amount of Rs.3.350 million to the QESCO, through cheque but did not fulfill the responsibility regarding technical inspection for ensuring the proper utilization of funds. The concerned Officer was required to obtain estimates duly sanctioned by the technical authorities before transfer of funds, but the same was not done, as detailed below.

(Rs. in million)

S. No	Voucher No & Date	Name of scheme	Amount
1	21, 25.1.2011	Connection WASA Tube well Satellite Town, Block-5	0.270
2	66, 29.6.2011	Water supply scheme at Sport Complex, Quetta (Capital cost)	0.045
3	67, 29.6.2011	Water supply scheme at Sport Complex, Quetta (Capital cost)	0.371
4	68, 29.6.2011	T/F for Water supply scheme old Killi Ismail (Security deposit)	0.030
5	69, 29.6.2011	Water supply scheme at Sport Complex, Quetta (Security deposit)	0.030
6	75, 30.6.2011	Water supply scheme at Nawa Killi, Quetta (Capital cost)	0.778
7	76, 30.6.2011	Water supply scheme at Spin Karez (Capital cost)	1.565
8	77, 30.6.2011	Water supply scheme at Nawa Killi, Quetta (Security deposit)	0.179
9	78, 30.6.2011	Water supply scheme at Spin Karez (Security deposit)	0.082
Total			3.350

Advance payment was made just to avoid the lapse the funds. Lack of internal control was there.

The matter was reported to the department in January 2013, but no reply was received.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and detail of expenditure, completion certificate and technical inspection reports be produced to Audit.

Chapter 4

4.1 Board of Revenue

4.1.1 Introduction

The major functions of the Revenue Department include administration of land, land taxation, land revenue preparation, updating and maintenance of record pertaining to ownership of land.

It is the highest revenue court and custodian of rights in land of all right holders.

The Revenue department exercises general superintendence and control over revenue courts in the province.

The compulsory land acquisition under Land Revenue Act is also made through this department. The territorial adjustments and disputes are also decided and stamps, judicial and non-judicial papers are arranged/supplied by the Revenue Department.

The Revenue department plays a very vital role for providing relief to effectees of flood, earthquake and other natural disasters.

The agriculture income tax and abiana are also assessed and collected by this department.

4.1.2 Comments on Budget and Accounts (Variance Analysis)

Non-Development funds amounting to Rs.696.17 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.672.989 million was incurred and Receipts amounting to Rs.1,557.605 were estimated during 2011-12. Against the said Estimated Receipt an amount of Rs.1,032 million receipts was realized by the Department during 2011-12, as summarized below:

Type of grant	(Rs.in million)			
	2011-12			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Land Revenue Non- Development	103.651	104.544	0.893	0.86
Provincial Excise Non Development	371.182	357.182	(14.147)	3.81
Stamps Non Development	10.540	1.259	(9.245)	88.01
Other Taxes and Duties Non	210.797	210.004	(0.792)	0.38

(Rs. in million)

Type of Receipt	2011-12			
	Estimated Receipt	Actual Receipt	Gain/ (Loss)	%
Property Tax	0	56	56	100
Land Revenue	98.870	51	(47.87)	48
Under Motor Vehicles Act	391.735	366	(25.74)	7
Stamp Duty	167	168	(1)	1
Provincial Excise	400	379	(21)	5
Sale of Land	500	12	(488)	98
Grand Total	1,557.605	1032	(525.61)	34

4.1.3 Brief comments on the status of compliance with PAC directives

Previously no para was printed in the audit report.

4.2 AUDIT PARAS

4.2.1 Limitation of scope due to non-production of record of compensation - Rs.820 million

As per GFR 17, read with Section 14 (2) of the Auditor General of Pakistan (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001, "The Departmental Officers are required to provide record for audit inspection and comply with requests for information in as complete a form as possible and with all reasonable expenditure".

Deputy Commissioner, Kachhi at Dhadar, paid an amount of Rs.820 million as compensation to local Tribe against property damages during tribal feud during 2011-12. The management was requested to produce relevant record for Audit scrutiny, but no record was produced to Audit for verification. It was apparent that compensation was paid against tribal feud where government was not party. Further, the decision of the court was not challenged in higher forum for review by the Government of Balochistan and instead the payment was made to one single person. The record of disbursement and title ship of the land was also not known.

Weak internal control resulted in non-production of record.

The management was requested to convene the DAC meeting, but no meeting was convened till finalization of this report

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and remedial aspects besides provision of the relevant record to Audit for verification.

DP 1

4.2.2 Irregular expenditure without acquaintance rolls - Rs.1.273 million

As per Treasury Rules 283(1), "the head of an office is personally responsible for the amount drawn on a bill signed by him or on his behalf until he has paid it to the persons entitled to receive it, and obtained a legally valid acquaintance on the office copy of the bill".

The Provincial Levies were paid salaries amounting to Rs.1.273 million through Deputy Commissioner, Musakhel during the year 2010-11. The payment of salaries were held doubtful due to the reasons that the payment was made without preparing of acquaintance rolls or obtaining signatures of payees, in most of the cases similar signature were found against the payment of different employees which created the payment doubtful.

The authenticity of the payment could not be verified due to non-availability of receiving signatures of the concerned employees. The situation creates a risk of misappropriation of the said amount.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, it was decided that matter will be discussed in the next DAC meeting after obtaining a detailed report in this regard from field office. No further progress was intimated till the finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and remedial aspects under intimation to Audit.

DP 40

4.2.3 Unjustified/doubtful expenditure on remuneration - Rs.2.794 million

As per Treasury Rules 283(1), "the head of an office is personally responsible for the amount drawn on a bill signed by him or on his behalf until he has paid it to the persons entitled to receive it, and obtained a legally valid acquaintance on the office copy of the bill". Further, as per GFR 12, "Every Controlling Officer must see that the funds allocated to spending units are expended in the public interest and upon objects for which the money was provided and every Officer incurring or authorizing expenditure from public funds should be guided by high standard of financial propriety".

Statistics Division, Population Census Organization, Government of Pakistan, Islamabad provided Rs.2.794 million to Deputy Commissioner, Lasbela at Uthal for further disbursement to the officer and teachers of districts engaged in house listing census operation during the year 2011-12, as detailed below:

(Rs. in million)			
S. No.	Particular	Cheque No.	Amount (Rs.)
1.	Remuneration charges of field staff i.e. enumeration circle supervisors and charge superintendent	0286638, 14.6.2011	2.478
2.	Training charges for House Listing, 2011	0303094, 28.6.2011	0.316
Total			2.794

The payment was made without preparing acquaintance rolls or obtaining signatures of payees. Further, nomination orders of engaged field staff and survey reports regarding house listing was not provided to ascertain the authenticity of the expenditure.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, it was decided that matter will be discussed in the next DAC meeting after consultation of the relevant record. No further progress was intimated till the finalization of this

Audit recommends that either the relevant record in the regard be got verified from Audit or the amount will be recoverable from person(s) at fault under intimation to Audit.

DP 11

4.2.4 Shortage of food parcels and other items valuing - Rs.18.733 million

As per GFR 23, "Every Government Officer should realize fully and clearly that he will be held personally responsible for any loss sustained by government through fraud or negligence on his part".

Commissioner, Naseerabad Division procured food items, blankets and tents valuing Rs.43.100 million for internally displaced persons (IDPs) of flood effectees for the year 2010-11. But following shortage and less supply of food and other items valuing Rs.18.733 were observed in the purchase and issuance of stock which resulted into loss to the Government as detailed below;

(Rs. in million)

Items	Quantity Purchased	Quantity Issued	Difference	Rate	Amount
Dry ration	29000 Packets	24820 packets	4180	1150	4.807
Blankets	4700 Nos.	1024 Nos.	3676	1000	3.676
Tents	2500 Nos.	450 Nos.	2050	5000	10.250
Total					18.733

Shortage of issuance of stock and store may lead to misappropriation of Government funds.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, the department was directed to produce all the relevant record to audit for verification No further

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from person(s) at fault under intimation to Audit.

DP 9,10,11

4.2.5 Less realization of stamp duty - Rs.508.655 million

As per to Article 40 (c) Schedule I to Stamp duty Act, 1899, as amended vide Balochistan Finance Act 1995, "When possession of the property or any part of the property comprised in such deed is given by the mortgagor or agreed to be given; when a collateral or auxiliary or additional or substituted security, or by way of further assurance for the above mentioned purposes where the principal or primary security is duly stamped for every sum secured not exceeding Rs.1,000; Twenty rupees; and for every Rs.1,000 or part thereof secured in excess of Rs.1,000; Twenty rupees."

Deputy Commissioner Naseerabad registered a Lease Deed in office of Sub Registrar Dera Murad Jamali with M/s UCH Power Limited-I for award of 266.67 Acre land on lease valuing US\$ 299,614,395 equal to PKR Rs.25,467.224 million (@ Rs.85 per 1 US\$) for land demarcated by the property line within PPL site. The Sub Registrar Office was required to accept the agreement on judicial stamp papers @ Rs.20 per Rs.1,000 on agreed value of agreement but the lease deed was accepted on presentation of stamp papers Rs.0.689 million only. It resulted in loss of Rs.508.655 million to the Government as detailed below:

(Rs. in million)				
Registry No.	Value of Agreement	Stamp Duty to Be Realized	Stamp Duty Realized	Difference
48	25,467.224	509.344	0.689	508.655

Loss due to non-obtaining of stamp duty in shape of non-judicial stamp papers.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, the department was directed to recover the outstanding amount and. No further progress was intimated till finalization of this report.

Audit recommends that the outstanding amount of Government dues in shape of judicial stamp paper amounting to Rs 503.257 million be recovered besides fixation of the responsibility on person(s) at fault under intimation to Audit.

DP 20

4.2.6 Non-accountal of POL utilization - Rs.3.910 million

As per Clause 11(2) of Balochistan Staff Car Rules, 2000, "The in charge transport and entitled officers are personally responsible for up to date maintenance of logbook."

The Commissioner Zhob Division, Loralai and Deputy Commissioner Jhal Magsi incurred an expenditure of Rs.3.910 million on POL charges of different vehicles during the years 2008-09 to 2010-11 without maintaining proper logbooks as detailed below:

(Rs .in million)				
No.	Department	Particulars	Year	Expenditure (Rs.)
1	Zhob Division	A-03807 POL charges	2008-09	0.111
2	Zhob Division	A-03807 POL charges	2009-10	1.082
3	Loralai Division	A-03807 POL charges	2010-11	1.099
4	Deputy Commissioner Jhal Magsi	A-03807 POL charges	2010-11	1.618
Total				3.910

Logbook is considered the most important record, which facilitates in avoiding the misuse of Government vehicle(s). In the said circumstances, the expenditure of Rs 3.910 million was not verifiable.

In the DAC meeting held on December 28, 2012, the department was directed to produce all relevant record to audit for verification. No further progress was intimated till the finalization of this report.

Audit recommends that the original record be produced to audit for verification, besides fixing the responsibility against the person(s) and fault under intimation to Audit.

DP 3,38,41

4.2.7 Execution of works without technical sanction Rs.32.938 million

As per CPWD Code 56 and B&R Code 2.82, "no work shall commence unless properly detailed design and estimates have been sanctioned by the competent authority, except real emergent works, which must also be immediately reported to the authorities competent to accord technical sanction"

Deputy Commissioner Loralai and Ziarat, under took development projects costing Rs.32.938 million without prior technical sanction of the estimates from the competent authority during 2010-11, as detailed below.

(Rs. in million)

S. No.	Name of Division	Name of Work	Amount Rs.
1	Deputy Commissioner Loralai	Construction of Masque Dawlat Khan Darzai	25.183
		Repair of DC house	5.282
2	Deputy Commissioner Ziarat	Const of Local Bore & Pumping Machinery for Molvi Jamil	1.482
		Installation of Pipe Line 1300 Yards at Killi Kurbi	0.991
Total			32.938

Technical sanction, besides laying out the parameters within which the schemes were to be executed, provides assurance for structural soundness of the proposal and accuracy of the estimates. Execution of works without technical sanction was thus a serious violation of laid down procedure.

In the DAC meeting held on December 28, 2012, neither representative of the department attended the meeting nor submitted any reply. No further progress was intimated till the finalization of this report.

Audit recommends that the ex-post facto technical sanction on above mentioned schemes be produced to Audit for verification.

DP 52,12

4.2.8 Non-maintenance of record for IDPs of flood – Rs.43.100 million

As per GFR 148-149, "All materials received should be examined counted, measured or weighed as the case may be when delivery is taken and they should be taken in charge by responsible Government Officer who should see that the qualities are correct and their quality good and record a certificate to that effect and when materials are issued from stock for departmental use, the officer in charge of the stores should see that an indent in the prescribed form has been made by a properly authorized person, examine it carefully with reference to the orders or instructions for the issue of stores and sign it".

Commissioner, Naseerabad Division had procured food parcels, blankets and tents valuing Rs.43.100 million for IDPs of flood for the year 2010-11. As per record the food parcels were issued to Deputy Commissioner of the Division, Army and FC for further distribution amongst flood victims. The said material was neither entered in stock register nor documentary evidence regarding receipt of material by the concerned department available during audit. Moreover, the lists of flood victims were not available in record.

Non maintenance of proper accounts record resulted in violation of rules.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, the department was directed to produce all relevant record to audit for verification. No further progress was intimated till the finalization of this report.

Audit recommends that the original record be produced to audit for

4.2.9 Irregular expenditure on repair of government buildings - Rs.3.536 million

As per S.No.24 of Annexure-A to Chapter 8 of GFR, read with Finance Department order dated 21st October 2006; "open tender through leading newspapers should be invited where the value of purchase exceeds the limit of Rs.0.050 million".

Commissioner, Sibi Division was provided Rs.3.536 million for execution of repair and maintenance work of Government buildings through local Government on the eve of Sibi annual festival 2011. These repair works were executed without inviting open tenders in leading newspaper to obtain competitive rates.

Due to non-obtaining of competitive rates undue financial benefit was given to a particular contractor.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, neither representative of the department attended the meeting nor submitted any reply. No further progress was intimated till the finalization of this report.

Audit recommends that responsibility be fixed besides, the expenditure be regularized from competent authority under intimation to Audit.

DP 17

4.2.10 Unauthorized expenditure on NSR items - Rs.2.022 million

As per Para 296 of CPWA Code, "To facilitate the preparation of estimates, as also to serve as a guide in setting rates in connection with contract agreements, a schedule of rates for each kind of work commonly executed should be maintained in the division and kept up to date. It should be prepared on the basis of the rates prevailing in each locality and necessary analysis of the rates for each description of work and for the varying conditions thereof should, so far as may be practicable, be recorded".

valuing Rs.2.022 million, the entire work was executed on NSR basis without preparing rate analysis to be approved by the competent authority, as detailed below.

(Rs. in million)					
S. No.	Name of Work	NSR Item	Qty	Rate Per Sft (Rs.)	Amount (Rs.)
1	Local Bore for Malik Abdul Hameed, M/s M Anwer & Brothers	Digging & Dev of L.B Hand Made 14"	410	1200	0.492
2	Local Bore for Killi Khan Muhammad Spera Ragha, M/s Mohammad Anwer & Brothers	Digging & Dev of L.B Hand Made 14"	410	1200	0.492
3	Provision of Turbine for former in Ziarat. M/s Rozey Khan & Brothers	P.F Turbine 4" dia	4 No	140.000	0.560
4	Provision of Submersible and diesel engine for Killi Adil Khan, M/s Nacem & Sons	PI of PVC Cable 1400 mm	667	300	0.230
5	Provision of submersible cable & Pipe for Abdullah, M/s Nacem & Sons	PI of PVC Cable 1400 mm	410	300	0.123
6	Provision of submersible cable & Pipe for Abdullah, M/s Nacem & Sons	50HP Submersible	1	125.000	0.125
Total					2.022

Non Schedule Rates without preparing rate analysis resulted irregular payment and non-compliance of Rules.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, neither representative of the department attended the meeting nor submitted any reply. No further progress

Audit recommends that the rate shall be approved from P&D department under intimation to Audit.

DP 19

4.2.11 Irregular expenditure on repair of vehicle - Rs.1.914 million

As per S.No.24 of Annexure-A to Chapter 8 of GFR, read with Finance Department order dated 21st October 2006; "open tender through leading newspapers should be invited where the value of purchase exceeds the limit of Rs.0.050 million".

Deputy Commissioner, Turbat had incurred an expenditure of Rs.1.914 million on repair of vehicles without inviting open tender and obtaining sanction from the competent authority during the year 2010-11.

The following irregularities were also observed:

- i) NOC from Agriculture Engineering Workshop was not obtained
- ii) Entries in logbooks were not recorded.
- iii) Repair registers were not maintained.
- iv) Disposal of unserviceable items not recorded;
- v) No acknowledgement receipt founded as per Treasury Rules 205.

Non-maintenance of important record was violation of Rules and in the absence of same, the expenditure in question could not be verified.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, the department replied that all relevant record is available and ready for verification. The DAC directed the department to verify the record from audit, but no record was produced till finalization of this report.

Audit recommends that the original record be produced to audit for verification, besides fixing the responsibility against the person(s) and fault under intimation to Audit.

4.2.12 Non submissions of detailed accounts - Rs.40.080 million

As per Treasury Rules 308, "detailed account of expenditure should be sent to Accountant General in case where the amount was drawn on abstract bill."

An amount of Rs.40.080 million was drawn on abstract bills by the following offices during Sibi annual festival 2011 and for flood relief activities. No detailed account was rendered to Accountant General Balochistan after lapse of considerable time period.

(Rs. in million)

S. No.	Particulars	Purpose of Expenditure	Amount (Rs.)
1.	Commissioner Sibi Division	Sibi annual festival	0.225
2.	Commissioner, Naseerabad	Flood relief activities	4.337
3.	Deputy Director Agriculture Extension, Sibi	Sibi annual festival	1.100
4.	Deputy Commissioner Harnai and Sibi	Sibi annual festival	32.865
5.	Deputy Commissioner, Kohlu	Sibi annual festival	1.553
Total			40.08

Non submission of detailed account leads to this irregularity.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, neither representative of the department attended the meeting nor submitted any reply. No further progress was intimated till the finalization of this report.

Audit recommends that the detailed account shall be submitted to AG Balochistan without any delay and progress in this regard be intimated to Audit.

4.2.13 Non realization of abiana outstanding since 1987 - Rs.285.119 million

As per Balochistan Occupiers Rates Abiana, Rules 1999, "The Abiana in respect of water supply from irrigation schemes, canals, bed works, weirs, tube wells etc. for irrigation purpose as per actual expenditure shall be received as per rates given in the schedule".

Deputy Commissioner, Naseerabad failed to realize the abiana amounting Rs.285.119 million from farmers levied during the Rabi seasons since 1987 up till 2010, as detailed below.

(Rs. in million)

S. No.	Name of Tehsil	Total Outstanding Amount of Abiana	Total Recovered Up-to Rabi 2009	Outstanding Amount
1	Dera Murad Jamali	132.026	26.192	105.834
2	Tamboo	174.725	16.523	158.203
3	Baba Kot	8.688	0.152	8.536
4	Chatter	24.189	11.643	12.546
	Total	339.628	54.509	285.119

Non implementation of above Rule in letter and spirit was the main cause of short realization.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, the DAC directed the department to take up the case with higher authorities for wave off or otherwise. No further progress was intimated till the finalization of this report.

Audit recommends that a proper investigation should be conducted to find out the reasons and facts as of how such irregularities were not being noticed by the management besides, fixing responsibility on the person(s) at fault. Proper efforts should be followed for recovery of the losses sustained by the government.

4.2.14 Loss due to less realization of registration fee - Rs.254.751 million

As per Government of Balochistan Notification No 1-3/82/IGR dated June 29, 1995 revised the fees levied under Article I (c) of the Registration Act 1908 (XIV) of 1908. "One% fee as on original value of the redemption of mortgage deed / assignment and partnership deed".

Deputy Commissioner, Nasceraabad, registered different deed agreements in the office of Sub Registrar; the value of those agreements was under assessed. Further, the value of deed agreement at S.No 3 was not mentioned in the documents, therefore the audit was unable to assess the registration fee. Due to under assessment a loss of Rs.254.751 million was sustained by the Government, as detailed below:

(Rs. in million)

S. No.	Registry No	Agreement Made Between	Value of Agreement	Reg. Fee to be Realized	Reg. Fee Realized	Difference
1	47	M/s UCH Power Limited-I and M/s NBP, Release Deed	63.795	0.638	0.383	0.255
2	48	M/s UCH Power Limited-I and II. Release Deed	25,467.224	254.672	0.431	254.241
3	49	M/s UPL -II and M/s Standard Chartered Bank, Immovable property	-	-	0.383	0
4	50	M/s UPL -I and M/s NBP, Deed of assessment	63.795	0.638	0.383	0.255
Total						254.751

Due to non-compliance to the aforementioned rules and regulations the government sustained a hefty loss.

The matter was reported to the department in March 2012, but no reply was received.

report progress to audit. No further progress was intimated till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from concerned organizations under intimation to Audit.

DP 22

4.2.15 Loss due to non-realization of stamp duty - Rs.1.994 million

As per Government of Balochistan Notification No.1-3/82/IGR dated June 29, 1995 revised the fees levied under Article I (c) of the Registration Act 1908 (XIV) of 1908, "The lease of immoveable property and instruments of surrender of lease, 5/8th of the value of stamp duty payable on the lease".

Deputy Commissioner, Naseerabad registered a lease Deed between M/s UCH Power limited and NBP valuing Rs.63.795 million for development, construction and installation of 586 MW Gas Fired Power Plant. The said Deed was surrendered in the office of Sub Registrar Dera Murad Jamali on judicial stamp papers of Rs.500 only instead of 5/8th of the value of stamp papers payable on the lease amount. That resulted in loss of Rs.1.994 million to the Government as detailed below:

(Rs. in Million)

Registry No.	Value of Agreement	Value of Stamp Duty	5/8th Value of Stamp Duty to be Realized
47	63.795	3.190	1.994

Due to non-compliance to the aforementioned rules and regulations the government sustained a heavy loss.

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, the department accepted audit contention and replied that efforts are being made for early recovery and report progress to audit. No further progress was intimated till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from concerned organization under intimation to Audit.

DP 55

4.2.16 Less realization of Usher - Rs.167.178 million

As per Sub Rule-2 of Rule-17 of Usher (Assessment and Collection) Rules 1994, "If the Usher demand is not paid within fifteen days after the period specified, it shall be recovered as arrears of land revenue under Section 113 to 115 of Land Revenue Act".

Deputy Commissioners (Revenue) of various Districts did not recover Usher according to prescribed rates from Kathedars during 2011-12, which resulted in short realization of Rs.167.178 million as detailed below:

(Rs. in million)

S. No.	Name of formation	Name of Tehsil	Usher due	Usher recovered	Shortfall	Para No.
1	Deputy Commissioner, Killa Saifullah	Killa Saifullah	1.320	0.710	0.610	64
2	Deputy Commissioner, Naseerabad	Dera Murad Jamali	63.444	13.511	49.933	27
		Tamboo	95.078	11.131	83.947	
		Baba Kot	5.170	0.286	4.884	
		Chattar	12.283	6.190	6.093	
3	Deputy Commissioner Jhall Magsi	Gandawah	1.396	0.0456	1.351	1
4	Deputy Commissioner, Ziarat	Tehsil Zilla Ziarat	3.165	1.135	2.031	10
		Tehsil Zilla Sanjavi	1.721	0.570	1.151	
5	Deputy Commissioner, Pishin	Pishin	3.158	1.381	1.777	1
6	Deputy Commissioner, Lasbela at Uthal	Hub	7.699	0.162	7.538	3
		Sonmiani	0.054	0.045	0.009	
		Lakhra	0.169	0.163	0.006	
		Lasbela	0.730	0.482	0.247	
7	Deputy Commissioner, Lasbela at Uthal	District Lasbela	7.773	0.172	7.601	12

The matter was reported to the department in March 2012, but no reply was received.

In the DAC meeting held on December 28, 2012, the department replied that cases are pending since 1999 and the matter will be taken with higher authorities for recovery or otherwise and report progress to audit. No further progress was intimated to audit till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from person(s) at fault under intimation to Audit.

DP 58

Chapter 5

5.1 Communication and Works (C&W) Department

5.1.1 Introduction

Construction maintenance and repair of roads, bridges, tunnels, ropeways and buildings, are the main functions of the Department. It also renders services in the field of engineering training for the Departmental Engineers, Public Health Works pertaining to Government buildings and Government residential estates.

5.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.18,845.996 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.23,095.719 million was incurred, as summarized below:

(Rs. in million)

Grant No.	Type of grant	2011-12			
		Final grant	Actual expenditure	Excess/ (Saving)	%
13	Non- Development	4,615.570	5,124.365	508.794	11.02
06	Development Housing	1,216.744	1,406.577	189.833	15.60
04	Highway roads and bridges	9,526.325	16,564.777	7,038.452	73.88
	Highway roads and bridges	3,487.357	-	(3,487.357)	(100)
Total Development		14,230.426	17,971.354	3,740.93	26
Grand Total (Non-Development + Development)		18,845.996	23,095.719	4,249.72	23

5.1.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	1984-85	42	-	42	0
2	1988-89	22	-	22	0
3	1989-90	137	-	137	0
4	1990-91	62	-	62	0
5	1991-92	86	-	86	0
6	1992-93	36	-	36	0
7	1993-94	20	-	20	0
8	1994-95	32	-	32	0
9	1995-96	48	-	48	0
10	1996-97	48	-	48	0
11	1997-98	39	22	17	54%
12	1998-99	34	10	24	29%
13	2000-2001	44	42	2	95%
14	2001-2002	41	-	41	0
15	2002-2003	65	-	65	0
16	2003-2004	15	-	15	0
17	2004-2005	28	-	28	0
18	2005-2006	38	-	38	0
19	2006-2007	20	-	20	0
20	2007-2008	14	-	14	0
21	2008-2009	24	-	24	0
22	2009-2010	23	-	23	0
23	2010-2011	30	-	30	0
24	2011-2012	29	-	29	0
TOTAL		977		903	

Note: Most of the audit reports were not discussed due to non-formation of PAC in Balochistan.

5.2 AUDIT PARAS

5.2.1 Execution of works without technical sanctions - Rs.4778.652 million

As per CPWD Code 56 and B&R Code 2.82, No work shall commence unless properly detailed design and estimates have been sanctioned by the competent authority, except real emergent works, which must also be immediately reported to the authorities competent to accord technical sanction.

During 2011-12, One hundred and fifteen development projects costing Rs.4778.652 million were undertaken in various Divisions, without obtaining prior technical sanction of the estimates from the competent authority, as detail given in Annexure - 11.

Technical sanction besides laying out the parameters, within which the scheme was to be executed, provides assurance for structural soundness of the proposal and accuracy of the estimates. The general practice in the Department is to obtain technical sanction after the completion of work, due to which audit was unable to verify execution of work as envisaged in the original estimates.

The matter was reported to the Department in November 2012 but no reply was received.

In the DAC meeting held on 7 and 8 January 2013, the department intimated that technical sanctions were under process and would be produced as and when accorded by the competent authority. No progress was intimated till finalization of this report.

Audit recommends that in future technical sanction be obtain before execution of work and expenditure be got regularized.

5.2.2 Overpayment due to allowing inadmissible escalation charges- Rs.26.763 million

DP 6.3

According to Para 5 (I-c & I-d) of Government of Balochistan, Planning

Rs.50 million, 8% provisional sum for the schemes up-to Rs.100 million and 10% provisional sum for the schemes more than Rs.100 million on account of escalation for all new schemes. The payment will be made as per clause (I-d) below”; “The size of the scheme be kept in a limit to be completed with a maximum period of 5 years. The escalation would be payable on the 2nd, 3rd, 4th and 5th year of completion @ 5%, 10%, 15% and 20% of bill to be paid for road and road structures and 7%, 14%, 21% and 28% for works other than road and road structure respectively”.

The following divisions paid an amount of Rs.26.763 million to various contractors on account of escalation charges from the year of award of contracts whereas these were to be paid on the quantum of work executed from second year of award of work. Thus an amount of Rs.26.763 million was overpaid to the contractors as detailed below:

(Rs. in million)	
Name of division	Amount paid as escalation charges
B&R division Kachhi	21.592
Maintenance division-III	5.171
Total	26.763

Non-compliance to rules and regulations transpires lack of internal control with the department.

The matter was reported to the department in November 2012, but no reply was received.

In the DAC meeting held on January 7, 2013, the matter was discussed at length. The committee directed the department either regularize the said payment from competent authority or recovery be made. No progress was made till finalization of this report.

Audit recommends that the amount be got recovered at the earliest under intimation to Audit.

5.2.3 Non-adjustment of cost of bitumen - Rs.5.363 million

According to Para 243 of CPWA Code, "the recovery from a contractor on account of cost of materials issued to him for use on a work should ordinarily be made by deduction from the first bill authorizing an advance payment or on account payment to him for the work".

Executive Engineer, B&R Division, Jhal Magsi purchased bitumen costing Rs.5.363 million during 2011-12 and issued to various contractors for construction of roads. The cost of bitumen was required to be adjusted in full from the running payments of the contractors but no recovery was made.

The non-adjustment of cost of material supplied to contractors was serious violation of rules.

The matter was reported to the department in August 2012, but no reply was received.

In the DAC meeting held on January 7, 2013, the department was directed to recover the amount and report progress. No progress was intimated till finalization of this report.

Audit recommends that either adjustment be made or recovery be effected at earliest under intimation to Audit.

DP 1

5.2.4 Irregular payment of mobilization advance and recovery thereof - Rs.2.804 million

According to Finance Department, Govt. of Balochistan notification No. FD (RI-2/MA92 / 1392-1492 dated 30th April 1992, the amount of mobilization advance should be recovered in five equal installment, commencing from the first running bill. Mobilization advance is paid after obtaining the requisite bank guarantee to save the public interest.

Executive Engineer, B&R Division, Jhal Magsi had paid an amount of Rs.2.804 million to a contractor on May 28, 2012. The payment was held

Rs.0.560 million was also not recovered while making payment of his next bill on June 26, 2012.

Non-compliance to rules and regulations transpires lack of internal control with the department .

The matter was reported to the department in August 2012 but no reply was received.

In the DAC meeting held on January 7, 2013, the department submitted irrelevant reply. The DAC directed the department to produce relevant record along-with detailed reply for verification. No progress was intimated till finalization of this report.

Audit recommends that the responsibility be fixed besides regularization of the expenditure under intimation to audit.

DP 2

5.2.5 Overpayment due to non-utilization of available earth - Rs.10.292 million

As per Part-11 of CSR, Para 11(1) of section 17(1) of the Book of specifications", 1998 "If cutting and filling are being done simultaneously all suitable material obtained from excavation shall be used in filling of embankment.

The following divisions awarded various works to the contractors. Surplus earth measuring 8143237 Cft. was available due to excavation of foundations and cuttings at the site of works. The said quantity was to be reused/adjusted and paid @ Rs.310.50 per %Cft under Schedule item No. 21-1 (f) + 21-9 for placing it in layers and compaction under but divisional office paid @ Rs.431.85 per %Cft under schedule item No.21-6 + 21-9 which included the cost of excavation. The surplus earth was not reused / adjusted in making embankment, which resulted in overpayment of Rs.10.292 million as detailed below:

(Rs. in million)

S. No.	Name of Division	Quantity of available earth	Rate Paid Per% Cft	Rate Payable Per% Cft	Diff	Amount
1	B&R division -I Zhob	6915345	431.85	310.50	121.35	8.392
2	B&R division-I Kachhi	1227892	431.85	310.50	121.35	1.863

Non-compliance to rules and regulations transpires lack of internal control with the department.

The matter was reported to the Department in August 2012 but no reply was received.

In the DAC meeting held on 7 and 8 January 2013, the department replied that the earth was not suitable for re-filling. Reply was not tenable and audit asked for lab test report of soil classification. The committee directed the Divisional Offices to verify the records from audit and produce relevant lab test reports of soil classification, but no record was produced till finalization of this report.

Audit recommends that appropriate action be taken under intimation to Audit.

DP 2,4

5.2.6 Overpayment due to allowing inadmissible item of work – Rs.1.439 million

As per Para 11(1) of section 17(1) of the Book of specifications, “If cutting and filling are being done simultaneously all suitable material obtained from excavation shall be used in filling of embankment”.

Executive Engineer I, B&R Division, Zhob, awarded the work “Construction of Black Topping of and Structure Work at Makhnarai, Sadozai and Girda Babar Road Zhob12+800 km” to a contractor on August, 25 2008. The contractor was paid for an item of work “supplying and stacking of patron gravel for a quantity of 225683 Cft whereas the gravel soil was already available due to excavation therefore, the same was to be used instead of making payment for further supply. Thus an amount of Rs.1.439 million was overpaid to contractor as detailed below:

(Rs. in million)

S. No.	Item of work	Quantity Paid (Cft)	Rate paid Per% Cft	Amount
	Supply and stacking	225683	Rs 504 95	1 343

The matter was reported to the Department in August 2012 but no reply was received.

In the DAC meeting held on 12 and 13 January 2013, the department was directed to provide laboratory test report of non-suitability of surplus earth but no report was provided till finalization of this report.

Audit recommends that recovery be affected from contractor under intimation to Audit.

DP 3

5.2.7 Unjustified payment due to allowing excessive quantity of pitrun gravel - Rs.7.872 million

Divisional officers are strictly prohibited from making or permitting any material deviations from any sanctioned design in course of execution without specific authority from competent authority.

Executive Engineer, Provincial B&R District, Kachhi at Dhadar awarded the work "Construction of BT Road Godi Aurang to Zardad, Masu to Bakhshia 15 Km" to a Contractor in February 22, 2011. The contractor was paid for an item of work "S/Stacking natural pitrun gravel" for a quantity of 806925 Cft @ Rs.1966 per % Cft under S.I. No 21-19/ii + 1-5. Generally laying of pitrun gravel is allowed by multiplying the length, width and depth of 0.75 feet. But in this case pitrun gravel was laid / paid by allowing excessive quantity. It resulted in overpayment of Rs.7.872 million as detailed below:

(Rs. in million)

Measurement	Quantity Paid Cft	Quantity Payable Cft	Excess Quantity Paid Cft	Rate Per %Cft	Over Payment
15*3281*12*0.75	806,925	442935	363,990	1,966.00	7.156
Add Premium @ 10% Above on CSR 1998					0.716
Total: -					7.872

The matter was reported to the Department in August 2012 but no reply

In the DAC meeting held on 12 and 13 January 2013, the department was directed to produce all relevant record to audit for verification but no report was provided till finalization of this report.

Audit recommends that recovery should be made besides fixing responsibility on person(s) at fault under intimation to audit.

DP 3

5.2.8 Irregular expenditure on construction of earthen embankment - Rs.10.925 million

“The embankment for road should be constructed by placing the earth in layers and its compaction to required density” according to Specification “Road Work Chapter”

The following division paid Rs.10.925 million to various contractors during financial year 2010-11 for “Making earthen embankments with earth taken from approved borrow pits and its compaction to full depth and width including watering and rolling” for construction of roads as detailed below:

Name of Division	Name of work	Quantity (Cum)	Rate paid (Rs)	Amount (Rs.)
B&R Division, Loralai	Duki Hosri Road	61,788	152.50	9,422,670
B&R Division, Killa Saifullah	Re-habilitation of Flood Damages on Voltoi Bridge and Cheenjan Road	9,850	152.50	1,502,125
Total (Say Rs.10.925 million)				10,924,795

The above-mentioned payment was held irregular due to the reason that layer wise compaction reports were not made available to Audit for verification due to which exact width, depth and height could not be ascertained. Natural surface level and finished surface level survey sheets were not maintained.

The matter was reported to the department in August 2012 but no reply

In the DAC meeting held on January 7, 2013, the department was directed to produce all relevant record to Audit at the shortest possible time for verification but no record was produced till finalization of this report.

Audit recommends that appropriate action in this regard be taken.

DP 1,5

5.2.9 Irregular expenditure on construction of bridges - Rs.4.913 million

As per CPWA Code 16 and 220, "The Divisional and Sub Divisional Officers have to satisfy themselves before signing the bill that the quantities and rates recorded in the MB are correct". The funds which cannot be utilized properly should be surrendered.

Executive Engineer, B&R Division, Killa Saifullah had awarded the work "Construction of Six Bridges on Murgha Faqirzai road" to a contractor on October 26, 2011. The divisional office had paid Rs.4.913 million for an item of work "Preparation of drawings and design of bridge No.5 and 6 but no such drawings were made available for verification. Therefore the payment of said amount without completion of said job was not permissible.

The matter was reported to the department in August 2012 but no reply was received.

In the DAC meeting held on January 7, 2013, the department replied that the drawings since were got prepared. The committee noticed that the payment was made on 30th June, 2012, and drawings prepared in October, 2012. The committee directed the departmental authorities to produce relevant record to Audit within shortest possible time to assess the proper completion of job for which payment was made. No record was produced till finalization of this report.

Audit recommends to probe into matter for fixing responsibility against the person(s) at fault.

DP 4

5.2.10 Un-authorized expenditure on NSR items - Rs.12.123 million

According to the Paragraph 296 of CPWA Code, "To facilitate the preparation of estimates as also to serve as a guide in setting rates in connection with Contract Agreements, a schedule rates for each kind of work commonly executed, should be maintained in the Division Office and kept up to date. It should be prepared on the basis of the rates prevailing in each locality and necessary analysis of the rates for each description of work and for varying conditions thereof, should so far as may be practicable, be recorded."

The following divisions incurred an expenditure of Rs.12.123 million in the Financial Year 2011-12, for execution of various items on Non Scheduled Rates as detailed below.

(Rs. in million)	
Name of division	Amount paid
Project division-II Quetta	5.636
B&R division-II Pishin	5.373
B&R division-II Sibi	1.114
Total	12.123

The matter was reported to the department in August 2012 but no reply was received.

In the DAC meeting held on January 7, 2013, it was intimated that rate analysis has been referred to the concerned Superintending Engineer which would be obtained and submitted to Audit for verification. No record was produced till finalization of this report.

Audit recommends that responsibility be fixed on persons(s) at fault besides regularization of the expenditure under intimation to audit.

DP 17

5.2.11 Non-imposition of penalty - Rs.2.536 million

According to Clause-2 of General Conditions of contract, "If a contractor

Executive Engineers, Maintenance Division-I, and Project Divisional II, Quetta awarded the works “improvement of infrastructure and services of GOR Colony, Quetta” and “Construction of 50 Bedded Hospital at Kuchlak” respectively to contractor. Time for completion was allowed up to June 30, 2011. The contractors failed to complete the schemes even expiry of long period therefore they were liable to pay penalty charges but no such charges were imposed and Government sustained a loss of Rs.2.536 million as detailed below:

(Rs. in million)						
S. No.	Name of Division	Name of Work	Estimated Cost	Time Allowed	Latest Position of Work	10% Penalty
1	Maintenance Division-I, Quetta	Improvement of infrastructure and services GOR Colony, Quetta	14.483	30.6.2011	Work in process	1.448
2	Executive Engineer, Project Divisional II, Quetta	Construction of 50 Bedded Hospital at Kuchlak	10.800	30.6.2011	Work in process	1.088
Total						2.536

The matter was reported to the department in August 2012, but no reply was received.

In the DAC meeting held on January 7, 2013, the department replied that time extension was granted to the concerned contractors as funds were not available for the schemes.

The department was directed to produce relevant documentary evidence in support of reply otherwise to recover the amount from defaulters. No progress was intimated till finalization of this report.

Audit recommends that either the matter be justified by provision of

5.2.12 Release of security deposit before completion of work - Rs.26.100 million

As per B&R Code 2.66 and Clause 19 of conditions of contract agreement, "Security deposit @ 10% should be deducted from the payment made to the contractor for work done and refunded after Three (3) months of the completion of scheme".

The various divisions refunded security deposits worth Rs.26.100 million to the contractors before completion of works during the year as detail given below. Premature release of security deposit was undue financial aid to contractor at the risk of public interest.

(Rs. in million)

S. No.	Name of office	Voucher No. and Date	Description	Amount
1	Executive Engineer, B&R Division -I Zhob	8, 12.9.2011	Const BT road from Ghulam to Kakashai Zhob Km 5 to 10	1.500
		54, 30.9.2011	Const BT of Zhob Murgha Kibzai Road	0.900
		1, 3.11.2011	Const BT of Zhob Qamar din Karez Road Km 10.995 to 21-225 Km	2.500
		-	Const BT road Zhob QamardinKarez from 10.775 to 21.225 (10.775 Km),	2.500
2	Executive Engineer, B&R Division-I, Pishin	04407/440666/ 15.12.2011	Constt: of Black Top Road in different Union Council PB-10 (Length 10-27 km)	1.500
		04407/440695/ 23.4.2012	Constt: of Black Top Road in PB-10	1.500
3	Executive Engineer, B&R Division-II, Pishin	443883/ 04439/ 16.4.2012	Constt: of Court Complex at Pishin	1.400
4	Executive Engineer I, Provincial B&R District Harnai	417575/04176, 22.6.2012	Construction of District Complex	2.700
		CV/No.70 26.6.2012	Construction of BT Road Bazar to Akhtari	10.00
		417578/04176, 26.6.2012	Contt of BT Road Spin Tangi to Undra.	0.100
		417586/04176, 28.6.2012	Contt of BT Road Sanjavi to KilliToor Shore	1.500
Total				26.100

In the DAC meeting held on January 7, 2013, the department replied that amount would be recovered. The DAC directed for early recovery of the amount. No progress was intimated till finalization of this report.

Audit recommends for fixing of responsibility against person(s) at fault for irregular release of security deposit beside, adjustment / recovery of the amount under intimation to audit.

DP 1,3,1

5.2.13 Non-deduction of security deposits - Rs.4.300 million

As per Para 2.66 of B&R Code and Clause 19 of conditions of contract agreement, "Security deposit @ 10% should be deducted from the payment made to the contractor for work done and refunded after three (3) months of the completion of scheme."

The following Divisions did not deduct the security deposits worth Rs.4.300 million from the bills of contractors during the year 2011-12, as detailed below. Non-deduction of security deposit was undue financial aid to the contractor at the risk of public interest.

(Rs. in million)						
S. No.	Name of work	Runni ng bill No.	Gross amount of the bills	Amount of security to be retained	Amount of security deposit retained	Amount of security deposit less/not retained
B&R Division-I, Lasbela						
1	Const: of B/T Road from Sukkun to Ramzan Goth (Remaining Portion)	13 th	0.316	0.031	-	0.031
2	Const: of Major Bridge in Umaid Abad Dureji	5 th , 6 th & 9 th	11.159	1.116	-	1.116
3	Const: of b/t road from Dureji Baochistan via Gianpur Lak Mountain	13 th	5.000	0.500	-	0.500
Total						1.647
B&R Division-I, Loralai						
4	Manazai to Loralai Road	7 th	29.500	2.950	0.297	2.653

The matter was reported to the department in August 2012 but no reply was received.

In the DAC meeting held on January 7, 2013. The committee directed the department to retain the amount of security deposit as per rules and adjustment on the account be shown to Audit. No progress was reported till finalization of report.

Audit recommends for fixing of responsibility against person(s) at fault for non-deduction of security deposit beside, adjustment / recovery of the amount under intimation to audit.

DP 6

5.2.14 Irregular expenditure on supply and stacking of road metal - Rs.6.106 million

According to Rule 43 of Appendix No.6 of Central Public Works Accounts Code, "the funds which cannot be utilized properly should be surrendered. It is not in public interest to incur expenditure in ill-considered manners to avoid the lapse of funds".

The following works divisions paid Rs.6.106 million to contractors for supplying and stacking of road metal during the year 2011-12 as detailed below:

(Rs. in million)

Name of division / scheme	Item	Quantity	Rate paid (Rs.)	Amount
B&R Division-I, Killa Saifullah, B/T road Bandat Pasandzai and Fatozai	Supply/ stacking of hand broken stone ballast.. Sl. No.21-15(d)	9272 Cum	325.80 per Cum	3.020
Add premium @ 8%				0.242
Total				3.262
B&R Division, Jhal Magsi, Black top road from Tariqabad to Zarinabad	Supply and stacking of hand broken stone ballast..Sl. No.21-15(d)	141436 Cft.	922.60 per % Cft.	1.301
	Supply and stacking of pitrun gravel Sl. No.21-9(ii)	215589 Cft.	594.85 %Cft	1.283
Sub total				2.587
Add premium @ 9.94%				0.257

The expenditure was held irregular due to reason that the laying of said material was not shown as evident from measurement books. Further the road metal was also not accounted for in the material at site register as required under the rules.

The matter was reported to the department in August 2012 but no reply was received.

In the DAC meeting held on January 7, 2013, the department replied that the metal at site has duly laid in the concerned schemes but no documentary evidence in this regard was not produced to ascertain whether the road metal laid or otherwise. The DAC directed the department to verify relevant record from Audit but no record was produced till finalization of this report.

Audit recommends that either the expenditure be justified by production of relevant record or recovery be made person(s) at fault or recovery be made under intimation to Audit.

DP 1&7

5.2.15 Limitation of scope of audit due to non-production of related record of works - Rs.29.481million

As per Section 14 of Auditor-General of Pakistan (Appointment, Functions and Powers Ordinance, 2001), "The Auditor-General of Pakistan has authority to acquire any accounts, books, paper and other documents which is relevant to Audit".

According to Rule 205 of Treasury Rules, "Every Payment must be supported by a voucher setting forth with full and clear particulars of the claim and all information necessary for its proper classification and identification in the accounts."

In office of the Executive Engineer, B&R Division-II, Pishin during the Financial Year 2011-12, while checking the monthly accounts with cashed vouchers, counter-foil of cheque book and cash book, it was transpired that an expenditure of Rs.29.481 million was incurred as detail given below but in

I/Technically sanctioned estimates etc, were not found available in Divisional Office. Therefore, the payment could not be verified.

(Rs. in million)

S. No.	Name of work/Scheme	Payment made in June 2012
1	Constt: of Court Complex and Bungalows/ Quarters at Pishin	8.021
2	Up-gradation of GB Middle School Chur Badezai Pishin to High Standard	0.550
3	Establishment of Boys Inter College at Hurmzai (Revised)	7.400
4	Constt: of Maddarises, Mosques and Educational Institutes in PB-10	3.610
5	Constt/Repair of various Mosques/Maddarises, Tehsil Hurmzai, District Pishin	7.500
6	Repair of DC Dak Bungalow and Additional DC House, at Pishin	2.400
Total		29.481

The payments were made without supporting cash vouchers etc, may sult in mis-appropriation of Public money. Keeping in view, the matter is ported for investigation with a view to fix responsibility.

The matter was reported to the department in August 2012 but no reply was received.

In the DAC meeting held on January 7, 2013, the department was directed to produce all relevant record to audit for verification within two day but no record was produced till finalization of this report.

Audit recommends that responsibility be fixed besides production of the above record e under intimation to Audit.

DP 4

5.2.16 Irregular payment to QESCO on account of electrification- Rs.2.430 million

According to Paragraph 310 of CPWA Code, "Execution of any work under the administrative control of PWD, if entrusted to any other Civil

PWD, should retain the budgetary and financial control and (iii) should retain technical control through inspection.”

Executive Engineer, B&R Division-II, Pishin in the Financial Year 2011-12, paid an amount of Rs.2.430 million the Executive Engineer, Operation QESCO, Pishin on May 21, 2012 for electrification in court complex at Pishin.

The above payment was held irregular due to following reasons (i) No detailed estimates were prepared before execution of work (ii) No completion report for execution of work i.e. electrification of court complex was produced by the divisional office.

The matter was reported to the department in August 2012 but no reply was received.

In the DAC meeting held on January 7, 2013, the DAC directed the department to electrification work should be got executed by the QESCO and then completion report be produced to Audit. No such certificate was produced till finalization of this report.

Audit recommends that detailed accounts in this regard be obtained under intimation to Audit.

DP 2

5.2.17 Non-recovery of stamp duty - Rs.8.899 million

As per Section 22 A of Schedule I to Stamp Act 1899, as amended vide Balochistan Finance Act 1994, “0.25% of the contract value was required to be realized from the contractors as stamp duty, while entering into contract for execution of any works or to procure stores and materials”;

The various divisions awarded contracts to the contractors, stamp duty amounting to Rs.8.899 million in shape of non-judicial stamp papers of the contract value was not realized, which resulted in a loss of Rs.8.899 million, as

S. No.	Name of office	Stamp duty recoverable (Rs. in million)
1	Executive Engineer, B&R Division, Turbat	2.003
2	Executive Engineer, B&R Division-I, Pishin	1.124
3	Executive Engineer, B&R Division, Sibi	0.481
4	Executive Engineer Provincial B&R -I Ziarat	0.548
5	Executive Engineer, B&R Division, JhalMagsi	1.702
6	Executive Engineer, Maintenance Division-I, Quetta	0.747
7	Executive Engineer I, Provincial B&R District Harnai	0.237
8	Executive Engineer I, Provincial B&R District Khuzdar	0.737
9	Executive Engineer-I, Provincial B&R District Panjgur	1.320
Total		8.899

Week internal control led to non-recovery of stamp duty.

The matter was reported to the Department in November 2011 but no reply was received.

In the DAC meeting held on 12 and 13 January 2012, the department replied that stamp duty would be recovered. The committee directed the department to effect recovery at the earliest. No progress was intimated till finalization of this report.

Audit recommends that recovery be made good under intimation to audit.

DP 177,190

5.2.18 Non-recovery of income tax - Rs.7.225 million

As per Section 153 of Income Tax Ordinance, 2001, "Every Drawing and Disbursing Officer is responsible to make the deduction of income tax at the prescribed rate while making payment to the contractors for execution of

The following Divisions had not deducted income tax amounting to Rs.7.225 million from the bills of various contractors during the year 2011-12 as detailed below:

		(Rs. in million)
S. No.	Name of division	Amount of income tax not deducted
1	Executive Engineer, Project Division II	0.550
2	Executive Engineer, B&R Division, Killa Saifullah	0.121
3	Executive Engineer-I Provincial B&R District Loralai	3.547
4	Executive Engineer Provincial B&R -I Ziarat	0.642
5	Executive Engineer Provincial B&R -I Loralai	2.365
Total		7.225

This resulted into loss to the Government and providing undue financial aid to the contractors.

The matter was reported to the department in August 2012, but no reply was received.

In the DAC meeting held on 7 and 8 January 2013, the department intimated that recoveries would be effect if the exemption certificates not produced by the contractors concerned. No progress was intimated till finalization of this report.

Audit recommends that recovery be made good under intimation to audit.

DP 2,5,6.8

Chapter 6

6.1 Education Department

6.1.1 Introduction

The Education Department is responsible to provide quality education from primary to graduation level and overall management of educational institutions from primary schools to degree colleges. Besides these, it also administers technical and vocational institutions in Balochistan.

6.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and non-development funds amounting to Rs.23,517.459million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.24,934.553million was incurred, as summarized below:

(Rs. in million)

Grant No.	Type of grant	2011-12			
		Final grant	Actual expenditure	Excess/ (Saving)	%
16	Non-Development	20,632.266	21,623.728	991.462	4.81
9	Development	2,885.193	3,310.825	425.632	14.75
Grand Total (Non-Development + Development)		23,517.459	24,934.553	1417.09	6%

6.1.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	1984-85	3	-	3	0
2	1988-89	60	-	60	0
3	1989-90	11	-	11	0
4	1990-91	6	-	6	0
5	1991-92	17	-	17	0
6	1992-93	33	-	33	0
7	1993-94	29	-	29	0
8	1994-95	6	-	6	0
9	1995-96	19	-	19	0
10	1996-97	41	-	41	0
11	1997-98	22	13	9	59%
12	1998-99	13	7	6	54%
13	1999-2000	19	9	10	47%
14	2001-2002	14	-	14	0
15	2004-2005	15	-	15	0
16	2005-2006	9	-	9	0
17	2007-2008	2	-	2	0
18	2008-2009	6	-	6	0
19	2009-2010	8	-	8	0
20	2010-2011	8	-	8	0
21	2011-2012	10	-	10	0
Total		351		322	

Note: Most of the audit reports were not discussed due to non-formation of PAC in Balochistan.

6.2 AUDIT PARAS

6.2.1 Non-realization of cost of text books – Rs.303.285 million

As per GFR 26, "It is the duty of Departmental Controlling Officer to see that all sums due are regularly and promptly assessed, realized and duly credited

these text books from Director of Education but a cumulative amount of Rs.303.285 million is still not realized, as detailed below:

(Rs. in millions)

S. No.	Year	Quantity of text books supplied	Amount to be recovered	Amount received from D.E (S)	Outstanding balance
1	2004	1,962,00	31.170	29.700	1.470
2	2005	2,191,20	37.035	30.000	7.035
3	2006	3,136,00	54.793	30.000	24.793
4	2007	4,757,86	85.577	94.082	(8.505)
5	2008	4,457,48	107.98	93.887	14.102
6	2009	6,376,00	180.04	94.082	85.961
7	2010	6,998,78	219.92	94.082	125.843
8	2011	4,272,30	146.66	94.082	52.586
Total					303.285

Non realization of the outstanding amount transpires to lack of financial control within the department resulting substantial loss to the government account.

The matter was reported to the Department in November, 2012 but no reply was received.

The PAO did not convene the DAC meeting till finalization of this report despite repeated written requests on November 23 and 4th week of December 2012.

Audit recommends that responsibility be fixed besides, recovery of the amount from quarter concerned under intimation to Audit.

DP 5

6.2.2 Loss due to non recovery of cost of papers – Rs.1.596 million

As per GFR 149, “In case of stores issued to a contractor, the cost of which is recoverable from him, the acknowledgment should give full particulars of the materials issued, including the recovery rates and the total value chargeable to the contractor”.

The Chairman Balochistan Text Book Board, Quetta issued papers valuing Rs.1.596 million to the printers for printing of text books during the year 2010-11. Despite lapse of considerable period, the papers were neither utilized for printing of books nor its cost recovered from the firms as detailed below: -

(Rs. in million)

S. No.	Name of firm	Total Cost	Amount Received	Outstanding balance
1	M/s National Book Foundation	0.379	0.185	0.194
2	M/s Baloch Paper & Stationery Mart	0.383	0.196	0.187
3	M/s New College Publications	0.410	0.205	0.205
4	M/s Qasim Book Depot	0.402	0.207	0.195
5	M/s Kalat Publishers	0.323	0.163	0.160
6	M/s Kalat Stationers	0.340	0.196	0.144
7	M/s Nadir Traders	0.484	0.137	0.347
8	M/s Ruby Publications	0.391	0.227	0.164
Total		3.112	1.516	1.596

Undue delay in recovering the loss depicts weak financial planning and control and irresponsible behavior of the management.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility besides recovery of the amount in question from

6.2.3 Non-deduction of Income Tax amounting to Rs.2.871 million

As per Section, 4(50) of Income Tax Ordinance 1979, “6% income tax on Services hired (payment to other Services Rendered charges) should be deducted from all payments.”

Director Education (Schools) Balochistan, Quetta incurred an expenditure of Rs.47.850 million on hired services charges during 2011-12, but income tax at prescribed rate was not deducted while making the payments, as detailed below:

(Rs. in millions)			
S. No.	Name of work	Amount of Bill	Income tax 6%
1	Payment to other Services Charges	47.85	2.871

The irregularity indicated complete negation of Government Rules/Orders resulting loss of Government revenues due to non-recovery of income tax.

The matter was reported to the Department but no reply was received. Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that the recovery be made and deposited in government treasury through challan under intimation to Audit.

DP 3

6.2.4 Non-imposition of penalty due to non-supply of furniture - Rs.2.098 million

As per Clause 7 of Terms and Condition of work order and Contract Agreement, “a penalty of 10% of the contract cost will be imposed after the deadline on delayed supply items”.

The Director Education (Schools), Balochistan, Quetta had awarded contracts to the following firms for supply of furniture and fixture, science equipment, jute tats, reading and writing materials during the year 2011-12.

imposed penalty @ 10% of the total cost. It resulted in undue financial favor of Rs.2.098 million to the contractor, as detailed below:

(Rs. in millions)

S. No.	Name of Firm	Particulars	Amount	10% penalty
1	M/s Azar Traders, Qta	Reading and writing Materials (Pishin)	0.028	0.003
2	M/s New Book Inn Qta	Reading and writing material (Pishin)	0.028	0.003
3	M/S M.A. Traders Qta	Furniture (Kalat)	6.257	0.626
4	M/s Sohbat Khan Co, Qta	Jute & Tats (Pishin)	5.658	0.566
5	M/s Mohinuddin Traders, Qta	Furniture (Khuzdar)	9.004	0.900
Total				2.098

The irregularity indicated complete negation of Government Rules/Orders.

The matter is reported for imposition of penalty and affecting recovery from the concerned but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that the matter be probed for fixation of responsibility besides recovery of the amount in question from defaulter(s) firms under intimation to Audit.

DP 13

6.2.5 Loss due to non-obtaining 15% discount on textbooks - Rs.29.76 million

The Director Education (Schools), Balochistan, Quetta had purchased textbooks valuing Rs.198.43 million from Balochistan Textbook Board, Quetta during the year 2011-12, but discount @ 15% of the total value was not deducted while making payment.

The matter was reported to the department but no reply was received.

The PAO was requested to convene the DAC meeting on November 23 and 4th week of December 2012, but no meeting was held till finalization of this report.

Audit recommends that the matter be probed for fixation of the responsibility and amount overpaid be recovered from the aforementioned vender under intimation to Audit.

DP 5

6.2.6 Irregular / doubtful drawl of TA/DA amounting to Rs.2.949 million

As per S.No8.168 of DDO Handbook read with (SR 191-195), "it is the duty and responsibility controlling officer to check authenticity of claim before signing or counter signing a bill".

The District Education Officer, Zhob sanctioned an amount of Rs.2.949 million on account of TA/DA of officers and staff drawn on various occasions during the year 2011-12. The expenditure was held irregular and doubtful because neither the approved copy of any tour program from competent authority nor the sanction order was found attached with the bill. Further, Tour notes of the officers / staff going on official visit/ duty, progress reports and purpose of journey were not submitted to justify the expenditure out of the Government funds.

The situation implies the risk of doubtful drawl of the said amount by submitting undue and fake TA bills and reported for effecting recovery.

The irregularity indicated complete negation of Government Rules/Orders.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of

Audit recommends that the matter be investigated at appropriate level besides, provision of the relevant record or the amount be recovered from person(s) at fault under intimation to Audit.

DP 7

6.2.7 Loss due to blockage of revenue on account of sale of text books – Rs.86.976 million

As per GFR 23, "Every Government Officer should realize fully and clearly that he will be held personally responsible for any loss sustained by government through fraud or negligence on his part."

Chairman Balochistan Text Book Board, Quetta failed to recover an amount of Rs.303.285 million from Director of Education (Schools) on account of cost of text books up to June 2011. This amount, if placed in Saver plus Scheme of any Bank would have generated a profit of Rs.86.976 million up to June 2011. Being an autonomous body, Balochistan Text Book Board is responsible to generate its own funds but due to blockage of such hefty amount the organization suffered a loss of Rs.86.976 million as detailed below:

(Rs. in millions)

S. No.	Year	Outstanding balance	Interest @ 10.50 %	No. of years till June 30, 2011	Total
C1	C2	C3	C4	C5	C6 (C4xC5)
1	2004	1.470	0.154	8	1.235
2	2005	7.035	0.739	7	5.171
3	2006	24.793	2.603	6	15.620
4	2008	14.102	1.481	4	5.923
5	2009	85.961	9.026	3	27.078
6	2010	125.843	13.214	2	26.427
7	2011	52.586	5.522	1	5.522
Total					86.976

This profit could have been generated if the outstanding dues were realized in time.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that the responsibility of loss of revenue be fixed against the person(s) at fault and necessary measures be adopted to stop recurrence of such irregular practice in future.

DP 3

6.2.8 Irregular purchase of substandard paper valuing Rs.75.668 million

As per GFR 148, "All materials received should be examined, counted, measured or weighed as the case may be, when the delivery is taken, and they should be taken in charge by a responsible Govt. officer who should also see that the quantities are correct and their quality is good, and record a certificate to that effect."

The Chairman, Balochistan Text Book Board, Quetta purchased 1050 M. Ton of different size papers valuing Rs.75.668 million from three different firms during the year 2010-11. The quality of these papers was neither inspected nor any inspection report of the relevant independent committee was available on the record to ensure the quantity and quality of paper purchased, which created a risk of purchasing substandard paper at high cost.

The irregularity indicated complete negation of Government Rules/Orders.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that either the matter may be justified or responsibility be fixed against person(s) at fault including recovery of the loss incurred to the government under intimation to Audit.

DP 11

6.2.9 Unjustified expenditure due to non-preparation of completion reports and final verification by the authorized repair Committee – Rs.174.66 million

As per GFR 23 “Every Government Officer will be held personally responsible for any loss sustained by the government due to fraud or negligence on his part. The Controlling Officer must take immediate action for enforcement of such responsibility”;

Executive Engineer, Secondary Education Department, Quetta incurred an expenditure of Rs.174.66 million on Repair of Schools of all Districts of Balochistan during the financial year 2011-2012. The expenditure was incurred but neither completion reports were obtained in respect all repair works from end users as well as from the authorized Committee to authenticate the expenditure.

The irregularity indicated complete negation of Government Rules/Orders.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that responsibility be fixed besides, provision of the completion certificate from end users / authorized committee under intimation to Audit.

DP 16

6.2.10 Unjustified expenditure due to non-preparation of completion reports and final physical verification by the authorized Committee – Rs.400.00 million

As per GFR 23 “Every Government Officer will be held personally responsible for any loss sustained by the government due to fraud or negligence on his part. The Controlling Officer must take immediate action for enforcement of such responsibility” Further as per GFR 148. “All materials received should be examined, counted, measured or weighed as the case may be, when delivery is

The Director Schools Balochistan Quetta incurred expenditure of Rs.400.00 Million on account of purchase of furniture & Fixtures, Reading & Writing Materials, Jute & Tats; Science & Equipment's from Various Government contractors to distribute among all the Districts of Balochistan (High Schools and Middle Schools) during the financial year 2011-2012. The supply of furniture, various materials and science equipment's were shown to schools but neither completion reports were obtained from the concerned end users nor final physical verification was conducted as detailed below:

S. No.	Particulars	Amount in (Million)
1	Purchase of Furniture & Fixtures	199.53
2	Purchase of Jute & Tats	79.90
3	Purchase of Science & Equipments	19.60
4	Purchase of Reading & Writing Materials	100.39
Total		399.42

It was a clear violation of the practice in vogue in the Government Rules and the non-functionality of the physical inspection/purchasing committee teams.

The matter was reported to the management but no reply was furnished.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that the matter needs to be investigated at appropriate forum for fixation of responsibility and remedial aspects besides provision of the completion reports to audit.

DP 6

6.2.11 Loss due to short delivery of furniture - Rs.2.242 million

As per "Para 10 (i) of GFR Vol-I, "Every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public money

The District Education Officer, Gawadar awarded the work "Supply of furniture" to M/s Mohammad Ismail & Brothers, Quetta vide work order No dated 15-6-2011. The perusal of the stock record revealed that the following furniture items were not supplied whereas the payment for entire quantity was made resulting in loss of Rs.2.242 million. The cost of less supplied furniture is given below:

(Rs. in million)					
S. No.	Bill No & Date	Particulars	Quantity	Rate	Amount
1	171 08.06.11	Teacher Tables	219	7,600	1.664
2	172 08.06.11	Office Tables	1	8,580	0.009
3		Library Almirah	3	22,110	0.066
4		Easy Chair	34	6,820	0.232
5		Rostrum	6	10,680	0.064
6		Notice Board	2	8,580	0.017
7		Office Chairs	20	5,300	0.106
8		Principal Office table	1	34,800	0.035
9		Revolving Chairs	4	11,300	0.045
10		Wooden Stool	2	1,815	0.004
Total					2.242

Making payment against non-supplies items tantamount to negligence and loss to the Government funds.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that the matter may be investigated for fixation of the responsibility and besides recovery of the amount in question under intimation to Audit

person of ordinary prudence may be expected to exercise in respect of spending his own money.”

The Principal, Government Girls Degree College, Quetta Cantt. paid an amount of Rs.4.800 million to M/s Hino Pak Motors Ltd, Karachi vide cheque No. 0312628 dated 31.5.2011 on account of supply of one unit Hino DLX Bus 53 seater. As per terms and conditions of the contract agreement, the firm was bound to deliver the vehicle within 14 to 16 weeks from supply order. The firm failed to supply the vehicle to college authorities in violation of contract agreement despite lapse of considerable period.

This not only caused the blockage of government money but undue financial benefit was also given to the firm.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that the matter may be probed at an appropriate forum besides recovery of the paid amount for non-supplies item under intimation to Audit.

DP 5

**6.2.13 Unjustified payment due to allowing superficial measurement -
Rs.2.500 million**

As per “Para 56, 228 and 209 of CPWA Code, “No work shall commence unless properly detailed estimate has been sanctioned by the competent authority, except real emergent work, which must also be immediately reported to the authorities competent to accord technical sanction”. “Advances to contractors are as a Rule prohibited and every endeavor should be made to maintain a system under which no payments are made except for work actually done. The engineers, who recorded the measurements in MB, were required to give name of component for which measurement was taken before recording each set of measurement in MB with dated initial”.

completion was June 30, 2011 and payment was made on 23-06-2011 through 1st and final bill on the basis of superficial measurement within a span of two weeks without availability of technical sanctions which makes the entire payment doubtful.

Incurring expenditure without codal formalities and compliance to rules and regulations may lead to misappropriation of Government funds.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that the matter needs investigation and appropriate forum for fixation of the responsibility and remedial aspects including recovery of the amount of suspected expenditure.

DP 1

6.2.14 Unauthorized expenditure on repair of building without sanction - Rs.3.998 million

As per S. No.8 of Delegation of Powers 2008, "The Principal of College, being a category-II Officer is empowered to sanction expenditure on repair of Govt. buildings up to Rs.15,000 at a time". As per Para 56 of CPWD Code, "No construction and major repair work should be executed until and unless detail estimates are prepared and administratively/technically sanctioned from the competent authority"

The Principal, Government Boys Degree College, Bela incurred an expenditure of Rs.3.998 million on repair of college building without obtaining the sanction from the competent authority. Neither technical sanction was obtained nor PC-I/estimates were got approved from the competent authority.

Incurring expenditure without approval of the competent authority and obtaining technical sanction transpires lack of internal control which may lead to misuse of Government funds.

The matter was reported to the Department but no reply was received

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that responsibility be fixed on person(s) at fault besides obtaining of ex-post facto financial and technical sanction from competent authority under intimation to Audit.

DP 3

6.2.15 Unauthorized drawl of funds Rs.6.000 million

Unless otherwise expressly authorized by any law or rule or order having the force of law, moneys may not be removed from the Public Account for investment or deposit elsewhere without the consent of the Ministry of Finance.

Principal, Government College of Technology, Quetta drew an amount of Rs.6 million on account of civil work "Special repair work of Government College of Technology on fake bill without completion of the work and to avoid the lapse of budget during 2010-11. The said amount was later on deposited in private account No. 1346-4 UBL Saria Road Branch unauthorizedly.

Drawl of money from Government treasury on fake bills without work done basis and its deposition in the unauthorized account was a serious violation of Government rules and regulations.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

The recovery may be effected and matter be investigated with a view to fix the responsibility against the person(s) at fault.

DP 7

6.2.16 Limitation of scope due to non-production of record – Rs.54.554 million

As per Para 14 1 (b) and 2 of the Auditor General's Ordinance 2001. "The Auditor General Shall, in connection with the performance of his duties under this ordinance, have authority to require that any account, books, papers and other documents which deal with, or form, the basis of or otherwise relevant to the transactions to which his duties in respect of audit extend, shall be sent to such place as he may direct for his inspection, the Officer in-charge of any Office or Department shall afford all facilities and provide record for audit inspection and comply with requests for information in as complete a form as possible and with all reasonable expedition."

The Director of Education (Schools), Balochistan. Quetta had incurred an expenditure of Rs.54.554 million on account of Repair and Maintenance of different schools during 2011-12. The management only provided Contingent Bills for audit scrutiny and other relevant record such as Administrative Approvals, Tender Documents, Approved PC-I, MBs and Technically, Sanctioned Estimates, Repair Registers of Schools and building, Completion Certificates and Physical verification reports was not produced to Audit till the end of Audit Programme. Therefore, Audit was unable to proceed further and verify the expenditure. The detail of non-production of record is as under.

(Rs. in million)		
S. No.	Name of Office/District	Amount
1	District Education Officer, Kachhi at Dhadar	11.858
2	District Education Officer, Ziarat	7.682
3	District Education Officer, Lasbela at Uthal	22.334
4	District Education Officer, Kalat	12.680
TOTAL		54.554

The irregularity was committed due to improper financial management and weak internal controls.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of

Matter be investigated at appropriate level along-with action against persons at fault under intimation to Audit.

DP 1,5,7,11

6.2.17 Irregular procurement of furniture - Rs.35.099 million

As per Government of Balochistan, Finance Department order No. FD (SO-COD;) 2007/1-1/45-245, dated; December 4, 2007. "Furniture shall not ordinarily be purchased by Government Department and subordinate agencies from the open market. In comply circumstances if purchase has to be made from the open market it would be necessary to obtain a "No Objection Certificate" from the Wood Work Centre prior to making the purchase. As Government owns majority control and three of its Directors are represented on the Managing Committee of the said joint venture, purchase procedures governing obtaining of quotations/tenders shall not apply in respect of orders placed on the said Wood Work Centre."

As per Para 154-155 of GFR Vol-I, "an inventory of the dead stock should be maintained in all Government Offices in a form prescribed by competent authority, showing the number received, the number disposed of (by transfer, sale loss etc.) and the balance in hand for each kind of article".

The Director of Education (Schools), Balochistan, Quetta had incurred expenditure on account of procurement of furniture valuing Rs.35.099 million from various firms.

The details of payments are as under.

(Rs. in millions)

S. No.	Name of District	Name Of Firms	Bill No and Date	Amount
1	District Education Officer, Quetta	M/s Hashmi Trader, Quetta	351, nil	12.466
2	District Education Officer, Kalat	M/s Ittehad Enterprises.	36, 24.6.2011	6.324

S. No.	Name of District	Name Of Firms	Bill No and Date	Amount
	Officer, Mastung	Traders, Quetta	20.6.2011	
		M/s Mohayy-ud-din Traders, Quetta	55, 20.6.2011	0.459
		M/s Mohayy-ud-din Traders, Quetta	53, Nil	0.461
5	District Education Officer, Ziarat	M/s Alig Furniture, Quetta	342, 343, 344,345, 346, 347,359,360	3.869
Total				35.099

The Director of Education constituted a Purchase Committee without involving Senior Purchase officer and representative of Finance Department in disregard of Balochistan Purchase Manual. The firm did not own production factory nor has reasonable access to the production factory. No provision regarding time period for supply was given in tender documents, contract agreement and work order. The furniture was not delivered to the concerned schools.

Awarding of contract without fulfillment of codal formalities and payment without receipt of furniture was undue favor to contract and mis-utilization of public money.

The matter was reported to the department but no reply was received.

The PAO was requested to convene the November 23 and 4th week of December 2012, but no meeting was held till finalization of this report.

Audit recommends that matter be investigated at appropriate level along-with action against persons at fault under intimation to Audit.

DP 12,16,22,23,50

6.2.18 Irregular expenditure on procurement – Rs.16.25 million

purchase officer and (c) A representative of Finance Department not below the rank of Deputy Secretary.”

The Director of Education (Schools), Balochistan, Quetta had incurred expenditure on account of procurement of reading and writing material, jute tat and science equipment's valuing Rs.16.25 million from various firm.

The details of payments are as under.

(Rs. in millions)				
S. No	Name Of District	Name of Firm	Bill No. and Date	Amount
1	District Education Officer, Ziarat	M/s Mohammad Ismail and Company, Quetta	71, 72 and 73, Nil	3.884
2	District Education Officer, Kalat	M/s Azhar Traders, Quetta	332, Nil	6.331
		M/s Iqra Traders, Quetta	2, Nil	
		M/s Farooqi Scientific Traders, Quetta	95 Nil	
3	District Education Officer, Kachhi at Dhadar	M/s Lashar Traders, Quetta	1,14,6,,4,5,6,7,8,9,10,11,12 & 14.6.2011	3.832
		M/s MA Traders, Quetta	251, 14.6.2011	2.203
Total				16.25

The expenditure was held irregular due to the following reasons:

- i. The Secretary, Government of Balochistan Education Department constituted a Purchase Committee without involving Senior Purchase officer and representative of Finance Department in disregard of Balochistan Purchase Manual.
- ii. The DEO was required to perform need assessment on the basis of enrollment of students in the schools during 2010-11, but the officer concerned was unaware about the total enrolment of the students. Besides, no requisition / demand were obtained from concerned head of the

that effect. But contrary to this the quality of the furniture was not checked when the delivery was received.

- iv. Neither material was entered in the stock register nor was shown issued to respective schools of the District after lapse of almost (1) one year

Purchases were made by violating rules and procedures framed by the government.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends for necessary action at appropriate level under intimation to Audit.

DP 31,41,44

6.2.19 Execution of works without technical sanction - Rs.67.487 million

As per CPWD Code 56 and B&R Code 2.82, No work shall commence unless properly detailed design and estimates have been sanctioned by the competent authority, except real emergent works, which must also be immediately reported to the authorities competent to accord technical sanction.

The Director of Education (Schools & Colleges), Balochistan, Quetta had incurred expenditure on repair of school and colleges building During 2010-11 in various Districts of Education department, without obtaining prior technical sanction of the estimates from the competent authority, as detailed below.

(Rs. in millions)

S. No	Name of office	Works	Amount
1	District Education Officer, Gawadar	Repair of school buildings	11.384
2	District Education Officer, Killa Saifullah	Repair of school buildings	14.100
3	District Education Officer, Turbat	Repair of school buildings	25.687
4	District Education Officer, Mastung	Repair of school buildings	9.817
5	Government Science College, Quetta	Repair and structure work	3.498

Execution of works without technical sanction was thus a serious violation of laid down Procedure. Weak internal control resulted in execution of works without technical sanctions as detailed given in Annexure - 13.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends for necessary action at appropriate level under intimation to Audit.

DP 33,37,45,76,55,40

6.2.20 Non-accountal of POL utilization - Rs.4.120 million

As per Clause 11(2) of Balochistan Staff Car Rules, 2000, "The in charge transport and entitled officers are personally responsible for up to date maintenance of logbook".

The Director of Education (Schools), Balochistan, Quetta incurred an expenditure of Rs.4.120 million on POL charges of different vehicles during the year 2010-11. The officers of the Department used the vehicles without maintaining proper logbooks, as detailed below

(Rs. in million)

S. No.	Name of office and District	Amount
1	District Education Officer, Lasbela at Uthal	0.800
2	District Education Officer, Zhob	3.320
Total		4.12

Non-adherence of prescribed procedure and Government orders resulted lack of internal control in the department .

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

This is reported for appropriate action under intimation to Audit.

DP 34,48

6.2.21 Non-accountal of costly store items - Rs.244.298 million

As per GFR 148, Vol-I, "All materials received should be examined counted, measured or weighted as the case may be when delivery is taken and they should be taken in charge by a responsible Government Officer who should see that the quantities are correct and their quality good and record a certificate to that effect. The Officer receiving the stores should also be required to give a certificate that he has actually received the material and recorded them in the appropriate stock Register."

The Director of Education (Schools), Balochistan, Quetta had incurred an expenditure of Rs.244.2988 million on account of purchase of reading/writing material, jute tats, science equipment and furniture during 2010-11, as detailed given in Annexure 14.

Expenditure so incurred held irregular due to the reason that not relevant stock registers were prepared and produced to Audit.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends for necessary action at appropriate level under intimation to Audit.

DP 21,27,32,45,51

6.2.22 Illegal retention of Government money - Rs.67.694 million

according to GFR 14, Vol-I, "Delay in payment of money indisputably due by Government is contrary to all rules and budgetary principles and should be avoided."

The Director of Education (Schools & Colleges), Balochistan, Quetta withdrew an amount of Rs.89.31 million on different bills and deposited on banks accounts. A sum of Rs.21.616 million was paid to the firm/Contractor on 30th June 2012. While a sum of Rs.67.694 million was still lying in their Bank Account as detailed below:

(Rs. in Millions)

S. No.	Name of Districts	Description	A/C Number	Amount Drawn	Amount Paid	Retained amount
1	District Education Officer, Gwadar	Procurement of Furniture, Jute Tats and Science Equipment's	National Bank of Pakistan, Gwadar Branch	11.529	7.203	4.326
2	District Education Officer, Harnai	Procurement of Furniture, Jute Tats and Science Equipment's	A/C No 7464-1 NBP, Harnai	5.02	2.51	2.51
3	District Education Officer, Killa Saifullah	Repair of School Buildings	A/C No 5686-8 National Bank of Pakistan, Killa Saifullah	14.108	11.903	2.205
4	District Education office Quetta	Repair of School Buildings	HBL Account No. 164 9970 0610 503	0.590	0	0.590
5	District Education Officer, Panjgoor	Procurement of Furniture, Jute Tats and Science Equipment's	A/C No.2765-5 NBP, Panjgoor	7.72	0	7.72

S. No.	Name of Districts	Description	A/C Number	Amount Drawn	Amount Paid	Retained amount
7	Director Education Balochistan, Quetta	For concerned Firm District and NGOs	A/C No 5725-6 NBP Jinnah Road Branch, Quetta	47.85	0	47.85
Total				89.310	21.616	67.694

The retention of such a huge amount in DEO account is a serious financial irregularity on the part of entity and may result in misuse.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends that responsibility be fixed and such irregular practice be stopped forthwith.

DP 7,1,8,13,1,5, 2

6.2.23 Irregular award of contracts without inviting open tender - Rs.32.916 million

As per Rule-10 (i) & 11 of General Financial Rules, Volume-I, every officer is expected to exercise the same vigilance in respect of expenditure incurred from public money as a person of ordinary prudence would exercise in respect of the expenditure of his own money. He is responsible for observance and enforcing order and strict economy at every step.

The Chairman, Balochistan Text Book Board, Quetta and District Education Officer Education Khuzdar had awarded the work of printing of various text books and Purchase of various items for school during the year 2010-11 without inviting open tenders. The total value of work awarded for printing and purchase of items was Rs.32.916 million which was distributed amongst following firms:

(Rs. in Millions)

S. No.	Name of Office/District	Name of firm	Description	Amount
1	Chairman, Balochistan Text Book Board, Quetta	M/s Hi-Tec Printers	Purchase of various text books of classes I to X	3.960
		M/s Spinzer Printers		3.958
		M/s New Nisa Printers		3.965
		M/s Zamana Press		3.302
		M/s Kalat Press		3.304
		M/s United Printers		3.301
		M/s Quetta Printing Press		2.647
		M/s Printex Printers		2.634
		M/s Rustam Printers		0.663
		M/s Sadiq Printing Press		0.670
2	District Education Officer Education Khuzdar	M/s Akhtar Brothers	Purchase of Various Items of School Material	4.512
Total				32.916

Non-compliance with the rules transpires lack of internal control in the department.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends for necessary action at appropriate level under intimation to Audit.

DP 12, 2

6.2.24 Non-obtaining of Sales Tax return - Rs.32.021 million

As per the Collector of Sales Tax and Central Excise Customs letter dated November 10, 2011, "The Head of an Office making procurements are required to entertain claim of supplies with valid sales tax invoice with proof of payment of sales tax thereon."

The Director of Education (Schools), Balochistan, Quetta was incurred an

million was not obtained by the Department in violation of above Rule, as detailed given below:

(Rs. in Millions)				
S. No.	Name of office	Particulars	Amount	GST17% amount
1	District Education Officer, Chagai at Dalbandin	Others (Reading & Writing Materials', Jute & Tats and Science & Equipment)	7.188	1.222
2	District Education Officer, Panjgoor	Others (Reading & Writing Materials', Jute & Tats and Science & Equipment)	3.8	0.646
3	District Education Officer, Turbat	Others (Reading & Writing Materials', Jute & Tats and Science & Equipment)	4.906	0.834
4	District Education Office Sibi	Others (Reading & Writing Materials', Jute & Tats and Science & Equipment)	6.798	1.156
5	Director of Education (Schools), Balochistan	Purchase of furniture & Fixtures	19.953	2.554(GST 16%)
		Others (Reading & Writing, Materials Jute & Tats and Science & Equipment)	200.072	25.609(GST 16%)
Total				32.021

Sales Tax Return was required to confirm that firm has actually deposited the sales tax amount to the relevant Department.

The matter was reported to the Department but no reply was received.

Despite repeated written requests on November 23 and 4th week of December 2012, the PAO did not convene the DAC meeting till finalization of this report.

Audit recommends for necessary action at appropriate level under intimation to Audit.

Chapter 7

7.1 Forest and Wildlife Department

7.1.1 Introduction:

The core operational activities of the department are:

- Forest ecosystem conservation and management, including a forestation and reforestation activities
- Rangeland development, management and regulation on sustainable use basis
- Wildlife, biodiversity conservation and protected area management and regulation
- Watershed conservation and management
- Soil conservation and desertification control
- Extension and promotion of conservation initiatives
- Regulation of forest & wildlife produce (timber, non-timber forest products, fuel wood and wildlife products)
- Forest recreational parks, zoological and botanical gardens
- Promotion of eco-tourism, extension services, research coordination and execution
- Implementation, monitoring and feedback on international conventions pertaining to forest ecosystem, rangeland, watershed, wildlife, biodiversity, soil conservation, and desertification

7.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.743.317 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.536.682 million was incurred, as summarized below:

Type of grant	(Rs. in million)			
	2011-12			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Non- Development	733.917	528.732	(205.184)	27.96
Development	9.400	7.950	(1.449)	14.42

7.2 AUDIT PARAS

7.2.1 Limitation of scope due to non-production of record - Rs.8.819 million

According to GFR 17, Vol-I, read with Section 14 (2) of Auditor General's (Functions, Power and Terms & Conditions of Service) Ordinance, 2001, "The departmental Officers are required to provide record for audit inspection and comply with requests for information in as complete a form as possible and with all reasonable expedition."

The Conservative Forest Juniper, Ziarat had been provided with Development Funds for the schemes "Improvement of Kala China Recreation Park Ziarat", at the cost of Rs.5 million but the local Office did not provide the relevant record to Audit for scrutiny despite of repeated requests. Further Deputy Conservator of Forest Quetta collect revenue of Rs.3.819 million during the year 2010-11 and 2011-12 but record was not maintained / produced to audit for verification.

Non production and non-maintenance of the record tantamount to violation of rules besides risk of misappropriation of public funds.

The matter was reported to the department in May 2012 but no reply was received.

The PAO was requested to convene the DAC meeting but no meeting was held till finalization of this report.

Audit recommends that responsibility be fixed on the person(s) at fault besides production of relevant record to Audit for scrutiny.

DP 10,21

7.2.2 Loss due to procurement of vehicles on higher rates - Rs.1.050 million

As per Para 10 of GFR Vol-I, every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public moneys as a person of ordinary prudence would exercise of his own money.

during the financial year 2011-12. The vehicles were purchased without obtaining price list and the said rate is on higher side because motor company has provided the Ex-Karachi price of Rs.1.509 million on their website as on August, 2011. The same lowest rate was also brought on record by the local office in the minutes of the Purchase Committee Meeting held on 01st December 2011.

Thus due to allowing higher rate than applicable, an amount of Rs.1.050 million was over paid as detailed below:

(Rs. in million)

Cheque No. & Date	Particulars	Qty	Rate Paid	Rate Payable	Difference	Excess Payment
0393104 / 21.12.11	21 No Toyota Hi-Lux 4x2 S/Cabin Pick-Up Pak Assembled Standard Specification	21	1.559	1.509	0.050	1.050
Total						1.050

Payment of higher rates than permissible in violation of rules resulted in loss to public exchequer.

The matter was reported to the department but no reply was received.

The PAO was requested to convene the DAC meeting but no meeting was held till finalization of this report.

Audit recommends that the matter may be investigated for fixation of responsibility besides recovery of the overpaid amount from person(s) at fault under intimation to audit.

DP 8

7.2.3 Non imposition of penalty - Rs.2.295 million

According to Para 46 of Balochistan Purchase Manual, "In all supply orders, the date of delivery of stores should be specially mentioned and no room

thereof, it will be the sole discretion of the purchaser either to grant or refuse extension in delivery period. However, the extension in delivery period if granted shall be subject to liquidated damages @ 2% per month or part thereof".

The Chief Conservator Forest, North, Balochistan, Quetta had awarded the work "Supply of Tractor with accessories", Supply of Pickups Model 2011" and Supply of Motor Cycles to following firms. The firms concerned have completed the supplies of tractors, vehicles and motor cycles on April 30, 2012 and January 25, 26, 2012 after stipulated time limit. Neither the firms concerned requested for extension in time nor extension granted by the Chief Conservator Forest. Therefore, they were liable to be penalized @ 2% per month of the total cost but no such penalty was imposed. It resulted in undue financial favour of Rs.2.295 million to the contractor as detailed below:

(Rs. in million)

S. No.	Name of Firms	Description	Work Order No. & Date	Time Allowed	Supply Date	Gross Payment	Penalty @ 2%
1	M/s Millat Tractors Pvt Ltd Lahore	Supply of Massey Ferguson Tractors with field implements	344-48 dt 15.12.11	One Month	30.04.12	26.868	1.881
2	M/s Toyota Zarghoon Motors Quetta	Toyota Hi-Lux Single Cabin Pick Up Model 2011	333-38 dt 08.12.11	One Mor.th		33.369	0.400
3	M/s Dawood Yamaha Motorcycles Ltd Karachi	40 DYL Dhoom YD-70 @ Rs.51,000	349-50 dt 15.12.11	One Month	25.01.12	2.040	0.014
Total							2.295

Non imposition of penalty on non-supplied items with time period resulted in undue favor to the firm and violation of the terms of the contract agreement.

The matter was reported in September 2012 to the Department but no reply was received.

Audit recommends that recovery be got effected from firm(s) concerned under intimation to Audit..

DP 1

7.2.4 Irregular/Unjustified expenditure - Rs.1.969 million

“Every Public Officer is expected to exercise the same vigilance in respect of expenditure incurred from public money as a person of ordinary prudence would exercise in respect of expenditure of his own money”. “Every Controlling Officer must see that the funds allocated to spending units are expended in the public interest and upon objects for which the money was provided and every Officer incurring or authorizing expenditure from public funds should be guided by high standard of financial property”, as per GFR Rule 10 (i) and 12, Vol-I.

The Deputy Conservator of Forest, Quetta incurred an expenditure of Rs.1.969 million on Pay of Beldars (Daily Labor wages) during 2010-11 and 2011-12. The expenditure was held irregular due to the following reasons:

- The muster roll of daily wagers staff was neither maintained nor provided to audit.
- The work was carried out through hiring of labors from open market instead of awarding contract through open tender.
- The detail of hiring procedure, agreement, C.N.I.C copies and Acknowledgment Receipts of hiring labors was not show to audit.
- No requisition/demand from the in charge of nursery found available on record.

The expenditure was held irregular/unjustified and amount to be wastage of the Government funds.

The matter was reported to the department but no reply was received.

The PAO was requested to convene the DAC meeting but no meeting was held till finalization of this report.

Audit recommends that either the expenditure be justified by production of the relevant record or the amount be recovered form person(s) at fault under intimation to Audit.

DP 11

assessed, realized and duly credited in the Public Account. They should accordingly arrange to obtain from their subordinates monthly accounts and returns in suitable form claiming credit for so much paid into the treasury or otherwise accounted for and compare them with the statements of treasury credits furnished by the Accountant General, to see that the amounts reported as collected have been duly credited in the Public Account.

The Chief Conservator Forest, North, Balochistan, Quetta had awarded the work "Supply of Tractor with accessories" and "Supply of Pickups Model 2011". The Chief Conservator Forest had paid a sum Rs.68.057 million including Rs.9.358 million as General Sales Tax. But GST @ 1/5 of the payable amount of GST was not deducted at source in violation of Federal Board of Revenue circulars as detailed below:

(Rs. in million)

S. Nq.	Cheque No. & Date	Description	Gross Payment including GST	GST Paid	20% of GST to be deducted
1	CB No .46 dt 12/11	Supply of Massey Ferguson Tractors with field implements	26.868	3.706	0.741
2	0393104 dt 21.12.11	Toyota Hi-Lux Single Cabin Pick Up Model 2011	33.369	4.516	0.903
3	0276162 dt 31.03.11	Toyota Hi-Lux Single Cabin Pick Up Model 2011	7.820	1.136	0.227
Total					1.872

Non deduction of GST @ 1/5 of the payable amount presents weak internal control.

The matter was reported to the department but no reply was received.

The PAO was requested to convene the DAC meeting but no meeting was held till finalization of this report.

Audit recommends that recovery be got effected besides imposition of penalty under intimation to Audit.

Chapter 8

8.1 Health Department

8.1.1 Introduction:

The Health Department has been established mainly to provide health facilities by taking measures for prevention and control of infectious and contagious diseases and providing improved treatment facilities for the public health. For this purpose, the Department maintains hospitals at District level Rural Health Centers and Basic Health Units at Tehsil level and villages.

8.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and non-development funds amounting to Rs.10,279.603 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.9,547.373 million was incurred, as summarized below:

Type of grant	(Rs. in million)			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Non- Development	8,868.528	7,602.735	(1,265.792)	(14.27)
Development	1,411.075	1,944.638	533.563	37.81
Grand Total (Non-Development+Development)	10,279.603	9,547.373	(732.23)	(7)

8.1.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	1984-85	6	-	6	0
2	1988-89	12	-	12	0
3	1989-90	12	-	12	0
4	1990-91	38	-	38	0
5	1991-92	52	-	52	0
6	1992-93	30	-	30	0
7	1993-94	38	-	38	0

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
11	1998-99	8	-	8	0
12	1999-2000	45	-	45	0
13	2001-2002	15	-	15	0
14	2002-2003	4	-	4	0
15	2004-2005	9	-	9	0
16	2005-2006	6	-	6	0
17	2006-2007	7	-	7	0
18	2007-2008	4	-	4	0
19	2008-2009	7	-	7	0
20	2009-2010	3	-	3	0
21	2010-2011	7	-	7	0
22	2011-2012	8	-	8	0
	Total	386	0	386	

Note: Most of the audit reports were not discussed due to non-formation of PAC in Balochistan.

8.2 AUDIT PARAS

8.2.1 Illegal retention of Government receipt - Rs.5.650 million

“All the money received by Government officers on account of the revenue shall without undue delay be paid in full into Government account/treasury. Money received shall not be appropriated to meet departmental expenditure. as per Rule 7 (i), Treasury Rules.

The Programme Coordinator, National Maternal Newborn Child Health Programme, Balochistan, Quetta realized a sum of Rs.2.700 million on account of income tax and general sales tax from various employees / contractors during 2010-11. The money was retained in chest rather than depositing into government treasury as required under rules.

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that the amount immediately be deposited into government account.

DP 1

8.2.2 Non accountal of medicines - Rs.42.865 million

“All materials received should be examined counted, measured or weighed as the case may be when delivery is taken and they should be taken in charge by responsible Government Officer who should see that the qualities are correct and their quality good and record a certificate to that effect and when materials are issued from stock for departmental use, the officer in charge of the stores should see that an indent in the prescribed form has been made by a properly authorized person, examine it carefully with reference to the orders or instructions for the issue of stores and sign it”, as per Para No 148-149 of GFR Vol-I.

In the following field offices of Health Department, medicines valuing Rs.42.865 million were supplied by Medical Store Depot during 2010-11. The supplied medicines were neither accounted for in the relevant stock registers nor the record of its issuance was shown to Audit to authenticate the procurement of medicine and its utilization.

(Rs. in million)		
S. No.	Name of Formation	Amount
1	District Health Officer, Khuzdar	13.711
2	District Health Officer, Jaffarabad	15.000
3	District Health Officer, Harnai	4.850
4	District Health Officer, Harnai	5.574
5	Medical Superintendent, District Headquarter Hospital, Panjgur	3.730
Total		42.865

Non maintenance of record of stock and issuance transpires lack of internal control in the issuance and disbursement of medicines.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that responsibility be fixed besides proper stock and issuance record be produced to audit for verification under intimation to audit.

DP 8, 9, 12, 13 & 25

8.2.3 Less supply of medicines by medical store depot - Rs.139.690 million

"No money shall be drawn from the treasury unless it is required for immediate disbursement. It is not permissible to draw money from the treasury in anticipation of demands or to prevent the lapse of budget grant". as per Rule 290 of Treasury Rules.

The Finance Department, Government of Balochistan allocated Rs.413.164 million to the Medical Store Depot (MSD) for purchase of medicines for the year 2010-11 and 2011-12 for field offices.

Scrutiny of medicine stock registers of field offices of the Department revealed that the Government Medical Store Depot supplied medicines of Rs.273.474 million against the total purchase of medicines valuing Rs.413.164 million. Thus, the MSD failed to supply the whole medicines to the field offices in the same financial year against budgetary allocation as per detailed below:

(Rs. in million)

S. No.	Period	Name of Formation	Medicines purchased	Medicines Supplied	Medicines Less Supplied
1	2010-11	District Health Officer, Sibi	10.000	4.683	5.317
2	2011-12	MS, Bolan Medical Complex Hospital, Quetta	253.164	139.858	113.306
3	2010-11	Medical Superintendent, District Headquarter Hospital, Panjgur	15.000	3.370	11.630
4	2011-12	Medical Superintendent, Sandeman Provincial Hospital, Quetta	135.000	125.563	9.437

actual requirements resulting the unnecessary blockage of Government money besides the probabilities of expiry of medicines.

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that the matter may be investigated for fixation of responsibly and remedial aspects under intimation to Audit.

DP 3, 14, 17 & 24

8.2.4 Irregular retention of Government money - Rs.2.950 million

"No money shall be drawn from the treasury unless it is required for immediate disbursement. It is not permissible to draw money from the treasury in anticipation of demands or to prevent the lapse of budget grant", as per Rule 290 of Treasury Rules.

The Additional Director, Medical Store Depot, Quetta had retained a sum of Rs.2.950 million. The amount was kept in Account No. 6451-4 NBP City Branch Quetta since 2007-08. The amount was retained without giving any reasons for retention and details of payees concerned. It indicates that the funds were drawn merely to utilize budget grant.

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that the amount immediately be deposited into Government account.

DP 32

8.2.5 Irregular expenditure incurred without technical sanction - Rs.4.387 million

“No work shall commence unless properly detailed design and estimates have been sanctioned by the competent authority, except real emergency works, which must also be immediately reported to the authorities competent to accord technical sanction”, As per Para 2.82 of B&R Code.

Programme Coordinator, National MNCH Program, Balochistan, Quetta had undertaken the following works costing Rs.4.387 million without obtaining prior technical sanctions of the estimates from the competent authority.

(Rs.in million)		
S. No.	Name of work	Expenditure during the years
1.	Construction of Midwifery School at Loralai	0.109
2.	Construction of Midwifery School Killa Abdullah	1.855
3.	Construction of Midwifery School and hostel at Nasirabad	1.923
4.	Construction of Midwifery School at Noshki	0.500
Total		4.387

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that responsibility be fixed besides regularization of expenditure by obtaining technical sanctions under intimation to audit.

DP 2

8.2.6 Unauthorized drawl / retention of funds- Rs.4.632 million

No money shall be drawn from Treasury unless it is required for immediate disbursement. It is not permissible to draw the amount in anticipation of claim to avoid the lapse of budget grant according to Rule 290 of Treasury

The District Health Officer, Awaran drew a sum of Rs.8.499 million on fully vouched contingent bill for purchase of drugs / medicines. The amount was kept outside Government Treasury and deposited in bank account bearing No. 1715-8 with NBP, Uthal Branch.

Scrutiny of record revealed that Rs.4.000 million and Rs.4.500 million were withdrawn from Government Account during 2008-09 and 2009-10 respectively and kept in bank account. An amount of Rs.3.868 million was shown disbursed out of Rs.4.000 million up to December 1st, 2009 while against the remaining amount no payments were made up-till June 2011. Moreover, no record of disbursement to actual payees concerned was produced to audit.

(Rs. in million)

Financial Year	Cheque No. & Date	Amount
2008-09	392031 dated 22.06.09	3.299
	392081 dated 27.06.09	0.676
	392102 dated, 30.06.09	0.025
	Total	4.000
2009-10	576944 dated 15.06.10	3.989
	576959 dated 25.06.10	0.470
	576998 dated 28.06.10	0.041
	Total	4.500
G Total		8.500
Payments		3.868
Balance		4.632

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that an inquiry be initiated in the matter at appropriate level under intimation to Audit.

8.2.7 Unauthorized / excess purchase of medicines - Rs.6.253 million

"Purchases must be made in the most economical manner in accordance with the definite requirements of the public service. At the same time, care should be taken not to purchase stores much in advance of actual requirements, if such purchase is likely to prove unprofitable to government", as per Para 145 of GFR.

The Provincial Manager, TB Control Program, Balochistan Quetta had incurred expenditure of Rs.6.253 million on purchase of Anti-TB Drugs and printing materials during the year 2010-11. Scrutiny of stock register revealed that sufficient quantities of the under mentioned medicines were available in the stock but the medicines were procured without calculating definite requirements, as detailed below:

(Rs. in million)

S. No.	Particulars	Quantity in hand as on 30.12.10	Quantity purchased on 31.12.10	Balance as on 31.12.11	Rate (Rs.)	Amount
1	HRZE (four drugs combination)	549308 tablets	360700 tablets	675050	1050 per 100 tablets	3.787
2	HE tablets	1152464 tablets	403300 tablets	1015600	600 per 100 tablets	2.420
3	TB-04 Registers	107 Nos.	50 Nos.	57	800	0.046
Total						6.253

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that an appropriate action be taken under intimation to Audit.

8.2.8 Irregular continuation of contract of security services-Rs.3.960 million

“The terms of a contract once entered into should not be materially varied without the previous consent of the authority competent to enter into the contract as so varied”, as per Para 19(iv) of GFR Vol. I.

The Medical Superintendent, Bolan Medical Complex Hospital, Quetta, awarded the contract of Rs.3.960 million for the provision of security services to the hospital to a firm @ Rs.0.330 million per month during 2010-11. The tenders were invited for provision of security services for the financial year 2011-12, in which 5 firms participated but the purchase committee postponed the tender / bid process till inviting further tender without quoting any legal reasons. The said firm did not participate in the fresh tenders but the tender committee instructed the firm to continue with its services. Due to extension of undue financial favor, the firm is still providing the security services after closing of financial year 2011-12.

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that the matter be reported to higher authorities to take appropriate action under intimation to audit.

DP 15

8.2.9 Less realization of government receipt-Rs.3.793 million

According to para-23 of GFR Vol-I, every government officer will be held personally responsible for any loss sustained by the government due to fraud or negligence on his part. The controlling officer must take immediate action for enforcement of such responsibility.

The following Provincial level Hospitals at Quetta, awarded contracts of Pharmacy shop, Cafeteria, Car Parking and Cycle Stand on monthly rent basis to

Rs.3.797 million from the concerned contractors, as detailed below;

(Rs. in million)						
S. No.	Name of Formation	Contract for	Monthly Rate	Total Rent Due for the year	Deposited	Outstanding Rent
1	MS BMC	Pharmacy Shop	0.520	6.240	4.285	1.955
2	Hospital	Cafeteria	0.185	2.220	1.665	0.555
3	Quetta	Car Parking	0.093	1.112	0.925	0.187
4	MS SPH	Cycle Stand 2011-12 (up to March 2012)	0.100	1.200	0.400	0.800
5	Hospital	Cycle Stand 2011-12 (April to June 2012)	0.100	0.300	-	0.300
	Quetta					
Total						3.797

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that the balance outstanding amount be recovered immediately besides imposing penalty on non-payment of monthly rent under intimation to audit.

DP 16 & 18

8.2.10 Doubtful / Irregular expenditure on account of purchase of other store - Rs.5.257 million

"All materials received should be examined, counted, measured or weighed as the case may be, when delivery is taken. The officer receiving the stores should also be required to give a certificate that he has actually received the materials and recorded them in the appropriate stock register", AS PER Para 148 of GFR Vol-I.

The Sandeman Provincial Hospital, Quetta and Bolan Medical College, Quetta had procured Other Store items (i.e. Bed sheets, blankets, mattress, electric items, pillow & cover etc.) and chemicals for college labs costing Rs 5.257

Due to which its further issuance / utilization could not be checked as detailed in attached Annexure- 15.

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that necessary action as deemed fit be taken under intimation to audit.

DP 19 & 22

8.2.11 Irregular expenditure on POL charges– Rs.15.981 million

“Each vehicle /car should be maintained with a separate logbook. Detail of journey be given with the authentication of competent authority and the mileage covered with reference to the POL drawn should also be compared. A certificate is also required by the officer in charge that the journey was performed in the public interest and brief history, accident, repair etc, should also be entered therein”, according to the S&GAD notification No. SGA/(TPT) 1-3/94/570-740 dated 24.07.2000.

Following Institutions of Health Department had incurred expenditure of Rs.15.981 million on purchase of POL for the vehicles and generators. No logbooks, movement registers, trip sheets of vehicles were maintained and produced to audit. Besides above, the POL vouchers were not verified by the concerned officers/ users of the vehicles. Heavy payments were made but acknowledgement receipts of Payee's concerned were not on record. The details are given below: -

(Rs. in million)

S. No.	Period	Name of Formation	Amount
1	2009-10	District Headquarters Hospital, Khuzdar	1.776
2	2010-11		0.906
3	2011-12	Bolan Medical College, Quetta	13.299
Total			15.981

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that an appropriate action be taken under intimation to audit.

DP 11 & 23

8.2.12 Irregular local purchase of medicines - Rs.1.316 million

As per Treasury Rules 283 (1), "The head of an Office is personally responsible for the amount drawn on a bill signed by him or on his behalf until he has paid it to the persons entitled to receive it."

Medical Superintendent, Fatima Jinnah Chest and General Hospital, Quetta, had incurred expenditure of Rs.1.316 million on local purchase of medicines in bulk quantities during 2011-12. The medicines were procured without inviting open tender to get comparative rates and without any specific requirement and demand from the concerned. No stock entries and distribution / issuance thereof were maintained. The details are as under:

(Rs. in million)

S. No.	Cheque No & Date	Amount
1	0424506, 12-03-12	0.767
2	0454508, 20-04-12	0.549
Total		1.316

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends to conduct a departmental inquiry to either justify the expenditure or necessary action be taken under intimation to audit.

8.2.13 Irregular expenditure on procurement of insecticides - Rs.7.360 million

"Purchases must be made in the most economical manner in accordance with the definite requirements of the public service. At the same time, care should be taken not to purchase stores much in advance of actual requirements, if such purchase is likely to prove unprofitable to government", as per Para 145 of GFR.

Provincial Coordinator, Malaria Control Programme, Balochistan Quetta had procured insecticides amounting to Rs.7.360 million during May, 2012 as detailed below. The insecticides were purchased at the end of financial year to avoid lapse of budget grant.

The said insecticides were not as per specification. The insecticides have been entered in stock register without recording certificate that the items have been received in good condition according to specification and quantity.

(Rs. in million)

Description	Quantity	Rate	Amount
Deltametharine powder 5% WP	4000 kg.	630 per kg.	2.520
Bed net	4300 Nos	645 per Nos	2.774
Deltametharine liquid 1.5cc	1500 Liters	620 per Liters	0.930
Fenethion Granules 2%.	4000 Kg	180 per Kg.	0.720
Temephos 50cc	200 Liters	2080 per Liters	0.416
Total			7.360

Avoiding and Non-observance of rule / regulation and procedural compliance depicts weak internal control in the Department.

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that an appropriate action be taken under intimation to

8.2.14 Irregular expenditure on issuance of uniforms, spare parts - Rs.8.325 million

Under Para 149 of GFR Vol-I, "When materials are issued from stock for departmental use, the officer incharge of the stores should see that an indent in the prescribed form has been made a properly authorized person, examined it carefully with reference to the orders or instructions for the issue of stores and sign it. When materials are issued, a written acknowledgment should be obtained from the person to whom they are ordered to be delivered or dispatched, or from his duly authorized agent.

Provincial Coordinator Malaria Control Program, Balochistan Quetta incurred Rs.8.325 million on purchase of uniform, spare parts of pump and insecticides. The said stores have been shown issued to various District Health offices without obtaining acknowledgment receipts from the recipient of the items / stores. The said issuance was not verified by the Provincial Coordinator. The details are attached as Annexure. 16.

Non- distribution / dispatch of stores to concerned District Health offices resulted in mis-utilization of stores and loss to public interest.

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that the matter be investigated to fix responsibility for non-issuance of stores under intimation to audit.

DP 28

8.2.15 Un-authorized surrendering of Government funds - Rs.1.000 billion

According to Rule 295 of Treasury Rules, Vol-I, "Every Government Officer shall exercise the same vigilance in respect to petty contingent expenses as a person of ordinary prudence may be expected to exercise in spending his own money. The drawing Officer is further responsible for seeing that the rule regarding the preparation of bills are observed."

Department allocated funds of Rs.1.000 billion during 2010-11 for procurement of instruments/equipment's and machinery for Tertiary Hospital and District Headquarters Hospitals. The Department floated tenders in newspapers during December, 2010. The tenders were opened but due to unknown reasons the procurement was not made and the amount was surrendered to Government. During 2011-12, the said amount was reauthorized and a meeting of purchase committee was held during April, 2012, in which it was decided that due to time constraints the procurement could not be completed up-till June, 2012 and the funds were again surrendered to Government.

The matter was reported to the Department but no reply was received.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that the matter be investigated to fix responsibility on the persons for non-utilizing and surrendering of funds under intimation to audit.

DP 29

8.2.16 Un-justified / blockage of Government money - Rs.7.628 million

"Purchases must be made in the most economical manner in accordance with the definite requirements of the public service. At the same time, care should be taken not to purchase stores much in advance of actual requirements if such purchases is likely to prove unprofitable to Government", as per Para 145 of GFR Vol-I.

Additional Director, Medical Store Depot, Balochistan, Quetta during 2011-12, procured 75000 urine bags valuing Rs.7.628 million in June 2012 while a quantity of 35555 bags had already been available in balance. The said bags had not been issued to any Health Institution in Balochistan up till the finalization of audit. The said bags were procured without any immediate requirement.

Unnecessary procurement of bags resulted in blockage overpayment money.

The Principal Accounting Officer was requested to convene the DAC meeting on July, 2012, October, 2012, November, 2012, December, 2012 and January 2013 but no meeting was held till finalization of this report.

Audit recommends that an appropriate action be taken under intimation to audit.

DP 31

Chapter 9

9.1 Public Health Engineering Department

9.1.1 Introduction:

The major function of Public Health Engineering Department is providing access to the safe drinking water in the rural as well as in urban slums of the province.

Installation of tube wells and establishment of sources for construction of drinking water supply schemes.

To make available piped water, in adequate quantity, for drinking and house-hold purposes. Protection water sources from contamination by continuous water treatment, stream pollution control etc.

- Improvement of sewerage system and sanitary condition.
- Levying regular revenue to cover all cost of operation and maintenance.
- Issue of Notification for water rates.
- Construction and maintenance of drinking water supply scheme.
- Services matter except those entrusted to S&GAD.

9.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non Development Funds amounting to Rs.4,527.37 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.5,520.238 million was incurred, as summarized below:

Type of grant	2011-12			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Non-Development	2,279.046	2,084.284	(194.762)	8.55
Development	2,248.326	3,435.954	1,187.628	52.82
Total Development	2,248.326	3,435.954	1,187.628	52.82

9.1.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	2004-2005	5	-	5	0
2	2006-2007	9	-	9	0
	TOTAL	14	-	14	0

Note: The audit reports were not discussed due to non-formation of PAC in Balochistan.

9.2 AUDIT PARAS

9.2.1 Less realization of water tariff - Rs.4.306 million

As per GFR 26, "It is the duty of departmental controlling officer to see that all sums due are regularly and promptly assessed, realized and duly credited in the Account."

An amount of Rs.4.306 million remained outstanding during the years 2010-11 and 2011-12 in the following filed offices of Public Health Engineering Department on account of water tariff charges against various residential and commercial units as detailed below:

(Rs. in million)					
S. No.	Name of Division	Categories	Amount Recoverable (Rs.)	Amount Realized (Rs.)	Difference (Rs.)
1	Public Health Engineering Department, Loralai	Residential / commercial	2.781	0.223	2.558
2	Public Health Engineering Department, Lasbela	Residential / commercial	2.696	0.948	1.748
	Total		5.477	1.171	4.306

Less/ non realization of water charges from consumers resulted in loss to public exchequer.

In the DAC meeting held on November 27, 2012, it was decided that in wake of the peculiar environment of the province, the recovery on the account is not possible, It was recommended by the DAC that the matter be referred to Finance department with the recommendation that the recovery of water tariff should be made through utility bills.

No further progress was intimated till the finalization of this report.

Audit recommends that the recovery of outstanding Government dues from the concerned consumers be effected at earliest under intimation to Audit.

DP 1, 8

9.2.2 Irregular expenditure due to allowing NSRs - Rs.1.492 million

As per CPWD Code 269 read with preface of CSR, 1998. "The rates entered in estimates should generally agree with the SRs but where from any cause, the latter are not considered sufficient, the deviation should be explained in detail with analysis of rates of such items"

Public Health Engineering Department, Lasbela had awarded the work "Drilling and Development of Tube well Bore Water Supply Scheme Ahmed Khan Advocate Kud Gundacha Jagir Bela" to government contractor vide work order No.174-78 dated 14.2.2011. The contractor was paid Rs.1.492 million for different items of work on NSR basis without preparation of rate analysis statement nor approval of competent authority was obtained, as detailed below:

(Rs. in million)

S. No.	Particular	Quantity	Rate (Rs.)	Amount
1	Mobilization at site of work	1	59000	0.059
2	Digging of Pits for boring	1	9900	0.010
3	Drilling of tube well Bore 15" dia	500 P% Rft	1270	0.635
4	Providing and Installation of blind pipe 14"	125 P% Rft	2490	0.311
5	Providing and installation of MS	400 P% Rft	670	0.268

S. No.	Particular	Quantity	Rate (Rs.)	Amount
8	Development and testing of tube well	1 P Job	59500	0.059
9	Packing of Pea Gravel	437.3 P% Cft	123	0.054
10	Logging of Tube well	1 P Job	19800	0.020
Total				1.492

Non adherence to the Government rule may lead to misuse of Government funds.

The matter was reported to the department in April 2012, but no reply was received.

In the DAC meeting held on November 27, 2012 and it was decided that the matter should be referred to P&D Department for regularization.

No further progress was intimated till finalization of this report.

Audit recommends that either the amount be got regularized under the orders of the competent authority or got recovered from person(s) at fault under intimation to Audit.

DP 3

9.2.3 Non maintenance of valuable goods in T&P register - Rs.16.396 million

As per CPWA 105 and Form - 18, "All materials received should be examined and counted when delivery is taken. The total number or quantity received should be simultaneously entered into register of stock Form-8 and when store of any kind becomes unserviceable a report thereof should be made". And as per Para 113 and 121 of CPWD Code, "The stores of the public works Department are divided in to the following classes, viz.,(I) stock or general stores, (II) tools & plant,(III) road metal and (IV) material charged direct to works. The Divisional officer is responsible that proper arrangement is made through his division for the custody of stores and for their protection from deterioration and theft etc".

Following filed offices of the Public Health Engineering Department incurred an expenditure of Rs.16.396 million on purchase of various valuable goods for different schemes during the year 2010-11 and 2011-12. The expenditure remained unverified because in the Divisional Offices the material at site / stock account was not maintained and no entries were made in Tools and Plants Registers, as detailed below:

(Rs. in million)

S. No.	Name of Division	Description	Amount
1	PHE Department, Lasbela	KSB Submersible Pump with 25 KVA	1.195
2	Public Health Engineering, Killa Saifullah	Submersible Pumps, Pumping Machinery, Diesel Generators Turbine Pumps and Wind Mills	14.176
3	Public Health Engineering, Awaran,	S/F Colum 4" dia pipe with steel spindle rods, R/O turbine	1.025
Total			16.396

Without maintaining proper stock account and neglecting physical verification the safe custody of public assets from theft, misuse and misappropriation cannot be ensured.

The matter was reported to the department in May 2012, but no reply was received.

In the DAC meeting held on November 27, 2012, it was decided that original record be produced to audit for verification, but no record was produced till finalization of this report.

Audit recommends that responsibility of non accountal of stock be fixed against the person(s) at fault besides, production of record for audit for verification.

DP 3, 10, 5

9.2.4 Advance expenditure without vouched account and completion certificate for village electrification – Rs.1.200 million

As per Para 310 of CPWA Code, "Execution of any work under the administrative control of PWD, if entrusted to any other Civil Department, will be subject to conditions that (i) the Civil Department, if entrusted with the work, shall be responsible for the execution of the work and (ii) the Civil Department, if entrusted with the work, shall be responsible for the maintenance of the work."

Public Health Engineering Department, Panjgoor paid an amount of Rs.1.20 million to QESCO for purchase of transformers for the villages during 2010-2011 under MPA schemes through pre-audit cheques and charged the expenditure against the allocations of the relevant schemes through schedule of works expenditure. The Divisional Authorities did not fulfill their responsibility regarding budgetary control and technical inspection to ensure the utilization of funds for the purpose for which the same was remitted. Further the detailed vouched accounts not obtained nor the completion reports in support of execution of schemes were retained through the technical inspection.

It was a violation of above-mentioned Rules and Procedures framed by the Government.

The matter was reported to the department in May 2012, but no reply was received.

In the DAC meeting held on November 27, 2012, It was decided that the relevant record justifying the payment will be got verified by audit.

No further progress was intimated till finalization of this report.

Audit recommends that detailed vouched account be produced to audit for verification.

DP 2

9.2.5 Execution of works without obtaining technical sanctions - Rs.87.856 million

As per CPWD Code 56 and B&R Code 2.82, No work shall commence unless properly detailed design and estimates have been sanctioned by the competent authority, except real emergent works, which must also be immediately reported to the authorities competent to accord technical sanction.

The following field offices of Public Health Engineering department incurred expenditure of Rs.87.856 million on various development projects

S. No.	Name of Division	Name of Work	Amount
1	Public Health Engineering Department, Killa Saifullah	Restoration of Flood Damages WSS Pashi Koz kach	3.355
		Rehabilitation of WSS Gangli Saibzai	4.165
		Rehabilitation of WSS Shakh Loi Band	1.900
2	Public Health Division, Panjgoor	Construction of Water Supply Scheme, Rahim Abad, Chitkan, Panjgoor	4.46
		Construction of Water Scheme, Muhammad Ali Killi Kobun,	1.24
		Construction of Water Scheme, Rehamt Ali Killi Bonastan	1.00
3	Public Health Engineering Bolan	Augmentation of extension of water supply scheme Mach town to Ab-e-gum based on koh bash	71.736
Total			87.856

Technical sanction besides laying out the parameters, within which the scheme was to be executed, provides assurance for structural soundness of the proposal and accuracy of the estimates.

The matter was reported to the department in May 2012, but no reply was received.

In the DAC meeting held on November 27, 2012, the concerned field offices endured that the Technical sanctions in respect with the above schemes will be provided to Audit within three days. No further progress was intimated till finalization of this report.

Audit recommends that ex-post facto Technical sanction on the account of above mentioned schemes be produced besides fixation of the responsibilities on person(s) at fault to Audit for verification.

DP 3, 4, 11

9.2.6 Unjustified payment due to allowing superficial/advance measurement - Rs.1.900 million

sanctioned by the competent authority, except real emergent work, which must also be immediately reported to the authorities competent to accord technical sanction. The engineers, who recorded the measurements in MB, were required to give name of component for which measurement was taken before recording each set of measurement in MB with dated initial”.

PHE Division, Killa Saifullah awarded the work “Restoration of WSS Shakh Loi Band, Muslim Bagh, District Killa Saifullah” to M/s Mohammad Essa and Sons, Government Contractor. Memorandum of payment was recorded in MB No. 239/L at Page No 20 to 24. Review of record revealed that the work was awarded on June 16, 2011 and 1st and final bill for Rs.1.900 million was paid on June 22, 2011. The payment held unjustified because excavation of trenches and laying of pipes, excavation in foundation of building / water tank including structure work was shown constructed within six (6) days, which was impracticable.

Above stated facts rendered the expenditure doubtful as the same was incurred by recording superficial measurement and making advance payment to give undue financial benefit to the contractor.

The matter was reported to the department in May 2012, but no reply was received.

In the DAC meeting held on November 27, 2012, Para discussed in detail and decided that post facto approval regarding execution of emergency work be obtained from P&D Department.

Audit recommends that responsibility be fixed against person(s) at fault besides regularization of the expenditure from P&D Department under intimation to audit.

DP 1

9.2.7 Non verification of deposit of GST amount – Rs.4.513 million

As per Collect orate of Custom, Sales Tax and Central Excise, Quetta’s Circular No.8/ST/S-PHD/QT/99-2001/29873 dated November 10, 2011, “Supplies, purchases should be made from registered firm, supplier against the valid sales tax invoice, with proof of payment of sales tax thereon, the sales tax return-cum-payment challan deposited into designated branch of NBP of

(Rs. in millions)				
S. No.	Sale Tax Invoice No. and Date	Name of contractor	Contract Cost	Amount of GST included
1	45/09.06.2012	M/s Prime Star Industries Pvt. Ltd. Quetta (8%)	24.630	1.824
2	30/08.06.2012	M/s Kamal Engineering Quetta	20.300	2.689
Total				4.513

Proof of payment of GST in shape of sales tax return neither obtained nor produced to audit for verification, in violation of above mentioned orders.

The matter was reported to the department in November 2012, but no reply was received.

In the DAC meeting held on November 27, 2012, it was decided that original record will be provided to audit for verification, but no record was produced till finalization of this report.

Audit recommends that amount of recovery of the sales tax be confirmed by obtaining sales tax returns under intimation to audit.

DP 3

Chapter 10

10.1 Irrigation Department

10.1.1 Introduction:

The Department of Irrigation has been established mainly to construct and maintain canals delay action dams, water reservoirs for storage of water perennial water channels and irrigation schemes. Besides, the Department is responsible for river and riverbank surveys, implementation of water logging schemes, land reclamation schemes and flood control schemes.

10.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.6,940.316 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.9,652.147 million was incurred, as summarized below:

Type of grant	(Rs.in million)			
	2011-12			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Non- Development	4,241.075	4,288.060	13.01	0.31
Development Dams	314.944	3,436.868	3,171.924	1007.14
Surface Irrigation	2,184.297	1,877.219	(307.077)	14.06
Surface Irrigation	200	0	(200)	100
Total Development	2,699.241	5,364.087	2,664.85	99
Grand total (Non-Development+Development)	6,940.316	9,652.147	2,711.83	39

10.1.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	1984-85	14	-	14	0
2	1988-89	20	-	20	0
3	1989-90	26	-	26	0

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
7	1993-94	50	-	50	0
8	1994-95	24	-	24	0
9	1995-96	34	-	34	0
10	1996-97	8	-	8	0
11	1997-98	28	26	2	93%
12	1998-99	17	16	1	94%
13	2001-2002	30	-	30	0
14	2002-2003	11	-	11	0
15	2003-2004	11	-	11	0
16	2004-2005	15	-	15	0
17	2005-2006	8	-	8	0
18	2006-2007	8	-	8	0
19	2007-2008	2	-	2	0
20	2008-2009	6	-	6	0
21	2009-2010	18	-	18	0
22	2010-2011	17	-	17	0
23	2011-2012	7	-	7	0
	TOTAL	445	42	403	

Note: Most of the audit reports were not discussed due to non-formation of PAC in Balochistan.

10.2 AUDIT PARAS

10.2.1 Overpayment due to incorrect calculation of escalation charges - Rs.29.302 million

“According to Para 16 and 220 of CPWA Code, “the Divisional and Sub-Divisional Officers have to satisfy themselves before signing the bill that the quantities and rates recorded in the MB are correct and calculations have been checked arithmetically”.

The Project Manager, Extension of Pat Feeder Canal, Naseerabad awarded the work “Construction of extension of Pat Feeder Canal Project and Allied Structure (Km 191 to 207 EPECB 00)” to a contractor in September 4, 2007. The

for the Months of August and December 2010, instead of prevailing rates in relevant period i.e. 2007 to 2009, resultantly an amount of Rs.29.302 million was overpaid to the contractor due to incorrect calculation.

Non observance of financial rules led to mis-utilization of public funds

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting was held on January 16, 2013 and the Project management admitted their fault. The DAC directed the department to recover the overpaid amount from contractor and for fixation of responsibility against the person at fault. No further progress was reported till finalization of this report.

Audit recommends that recovery of the amount from contractor be made at earliest, besides, fixation of the responsibility against person(s) at fault under intimation to Audit.

DP 37

10.2.2 Overpayment due to allowing incorrect rate - Rs.4.086 million

“According to Para 16 and 220 of CPWA Code, “the Divisional and Sub-Divisional Officers have to satisfy themselves before signing the bill that the quantities and rates recorded in the MB are correct and calculations have been checked arithmetically”.

The Project Manager, Extension Pat Feeder Canal Project, Nascerabad awarded the work “Construction of extension of Pat Feeder Canal Project and allied structure (Km 191 to 207 including Cross Drainage Structure (EPFCP-09) to a contractor in September 4, 2007. The contractor was paid for an item of work "Compaction of earthen embankment up-to 95% maximum modified AASHTO dry density under BOQ item No.2-04" @ Rs.17.25 per Cum less 2.97% rebate instead of bid / contract rate of Rs.14.57 per Cum less 2.97% rebate. The higher rates were allowed by altering in original documents. Thus due to allowing incorrect / tempered rate the contractor was overpaid Rs.4.086 million as detailed below:

Unit	Quantity paid	Rate payable as per Contract (Rs)	Rate paid (Rs.)	Difference (Rs.)	Amount (Rs.)
Cum	1,571,475	14.57	17.25	2.68	4,211,553
Less 2.97% rebate					125,083
Total Say Rs.4.086 million					4,086,470

Non observance of financial discipline and lack of internal control resulted in overpayment to the contractor.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting was held on January 16, 2013, The Project management presented the tender documents and urged that rates were changed by the contractor at the time of bidding. Committee directed the department to recover the overpaid amount as tempering was done in the tender documents. No progress was intimated till finalization of this Report.

Audit recommends for recovery of the amount from contractor concerned beside fixation of the responsibility against officer(s) at fault under intimation to Audit.

DP 36

10.2.3 Overpayment due to allowing higher rate premium Rs.1.031 million

The Government of Balochistan has fixed the maximum ceiling of premium for each district vide P&D department notification No. P&D ROCT (1)129/2008/2383 dated 14th June 2008.

The following divisional offices of Irrigation Department executed earth work items "Excavation in foundation of buildings bridges and other structures, including dabbling, dressing, refilling around structures with excavated earth watering and ramming up-to 30 m lift up-to 1.5m" but premium was allowed which is admissible for civil works instead of earth works during 2011-12. Resultantly an over payment of Rs.1.031 million was made to contractors as

(Rs. in million)

S. No.	Name of Division	Quantity CFT	Rate per % Cft (Rs)	Amount	Premium payable on earth work	Paid Premium	Diff:	Overpaid Amount
1	Loralai	141,091	342.82	0.484	3% above	51% above	48%	0.232
2		40,271		0.138	3% above	51% above	48%	0.066
3		44,773		0.153	3% above	51% above	48%	0.073
Total:								0.371
1	Zhob	139881	227.84	0.319	0	48%	48%	0.153
2		4324	342.82	14824	0	48%	48%	0.007
Total:								0.160
1	Zhob	140606	495.61	0.319	0	48%	48%	0.335
2		100449	342.82	14824	0	48%	48%	0.165
Total:								0.500
Grand Total								1.031

The non-observance of Government instructions resulted into overpayment from government funds.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting was held on January 16, 2013. The field offices replied that item of above mentioned work falls under category of civil work. The Committee directed the department to produce clarification from P&D Department otherwise recovery be affected. No progress was intimated till finalization of this Report.

Audit recommends to implement the decision of DAC.

DP 8, 11, 12

10.2.4 Non-imposition of penalty - Rs.5.070 million

As per Para 89 (e) & (f) of CPWD Code and clause 2 of general condition of contract, if a contractor fails to complete the work within stipulated time, he should be liable to pay compensation @1% per day up to maximum of 10% of the

Malaizai & Manzari to a contractor in October 8, 2008 with time limit of 18 months (i.e. March 8, 2010) at contract price of Rs.50.699 million. The contractor failed to complete the work even expiry of completion date but no penalty / liquidated damages amounting to Rs.5.070 million was imposed on contractor, as detailed below:

(Rs. in million)			
Approved Cost	Date of Completion.	Status on January 2012.	Penalty 10% (Rs.)
50.699	18 month (i.e. 08-03-2010)	Work in progress.	5.070

Non imposition of penalty led to undue favour to contractor and violation of financial propriety.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting held on January 16, 2013. The field office replied that the funds were not released timely and scheme could not be completed. DAC directed the department to produce relevant record in support of reply to Audit. No progress was intimated till finalization of this Report.

Audit recommends that penalty be imposed and recovery be made from contractor concerned under intimation to Audit.

DP 17

10.2.5 Execution of works without technical sanction - Rs.151.371 million

As per CPWD Code 56 and B&R Code 2.82, No work shall commence unless properly detailed design and estimates have been sanctioned by the competent authority, except real emergent works, which must also be immediately reported to the authorities competent to accord technical sanction.

The Kirther Canal Division Usta Muhammad, executed five development

(Rs. in million)

S. No.	Name of Work	Amount
1	Raising /Strengthening of Flood Protection Bund of Kirther Canal (Dhori Distributary)	29.739
	Construction of Cross Regulator D/S of Qabulla, Raising/Strengthening of Dhori Distributary (KCP 24)	52.464
	Restoration of 2010 Flood Damages to Irrigation Infrastructure (Emergency Work), Jhal Magsi	24.751
	Remodeling/Improvement of Begari Channel District Jhal Magsi	24.670
	Flood Irrigation Channel Shah Baig Baloch Mouza Sayna Barija District Jhal Magsi	19.747
Total		151.371

Technical sanction besides laying out the parameters, within which the scheme was to be executed, provides assurance for structural soundness of the proposal and accuracy of the estimates. The general practice in the Department is to obtain technical sanction after the completion of work, due to which audit was unable to verify execution of work as envisaged in the original estimates.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting was held on January 16, 2013, it was intimated that technical sanctions would be obtained. The DAC directed the department to produce technical sanctions of estimates immediately to Audit. No progress was made till finalization of the report.

Audit recommends to fix the responsibility on person(s) at fault besides, regularization of expenditure from competent authority by obtaining ex-post facto technical sanctions under intimation to audit.

DP 44

10.2.6 Irregular advance payment for village electrification- Rs.162.800 million

at its disposal, (ii) the PWD should retain the budgetary and financial control and (iii) should retain technical control through inspection”, as per Para 310 of CPWA Code.

Following Irrigation divisions paid an amount of Rs.162.800 million to QESCO in advance during the year 2010-12 for electrification and provision of transformers to villages identified by the MPAs as detailed below:

(Rs. in million)

S. No.	Name of Division	Amount
1	XEN Irrigation Division, Quetta	16.775
2	XEN Irrigation Division, Loralai	29.964
3	XEN Irrigation Division, Zhob	10.308
4	XEN Irrigation Division, Pishin	100.633
5	XEN Irrigation Division, Sibi	5.120
Total		162.800

The expenditure was held irregular as no works completion reports and abstract of expenditure incurred so far were obtained from QESCO.

Non observance of codal formalities may lead to financial mismanagement.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting held on January 16, 2013. The committee directed the department to obtain adjustment accounts and provide inspection reports to Audit for verification. No records were produced till finalization of the report.

The Audit recommends that department should observe the laid down procedure for ensuring proper utilization of funds.

DP 5, 10, 14, 15, 55

10.2.7 Unauthorized expenditure due to allowing excess quantity resulting in loss of Rs.13.804 million

alterations are contemplated, orders of the original sanctioning authority should be obtained even though no additional expenditure is involved”.

The Project Management, Extension of Pat Feeder Canal Project, Naseerabad awarded the work “Construction of extension of Pat Feeder Canal Project and Allied Structure (Km 191 to 207 including Cross, Drainage Structure (EPFCP-09) to a contractor in September 4, 2007. An expenditure of Rs.13.804 million was incurred un-authorizedly due to allowing excess quantities against the approved estimates BOQ, as detailed below:

(Rs. in million)

Item of work	Unit	Quantity payable	Quantity paid	Difference	Rate paid (Rs)	Amount
Supply, cut, bend and fix deformed steel reinforcement concrete piles BOQ Item No.3-13	Kg	106500	274957.41	168457.41	64	10.781
Supply, cut, bend and fix deformed steel reinforcement concrete section BOQ Item No.3-09	RM	3213	3639.78	426.78	7083.19	3.023
Total						13.804

The allowing of excess quantity resulted in excess expenditure beyond the scope of work as approved by the competent authority as there was abnormal difference between approved quantities and quantities allowed for payment and in violation of PC I provisions.

Non observance of codal formalities has led to mis utilization of public funds.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting was held on January 16, 2013, the department explained that works were executed as per site requirements. The DAC directed the department to take appropriate action for revision of PC-I and its approval

10.2.8 Non-availability of detailed accounts/vouchers - Rs.7.355 million

According to Para 310 of CPWA Code, "Execution of any work under the administrative control of PWD, if entrusted to any other civil department, will be subject to conditions that: (i) the civil department will be responsible to PWD to account for appropriation placed at its disposal, (ii) the PWD should retain the budgetary and financial control and (iii) should retain technical control through inspection."

The Executive Engineer, Khirthar Canal Division at Usta Mohammad had paid a sum of Rs.7.355 million to the Executive Engineer, Shahdad Kot Irrigation Division at Shahdad Kot Sindh on January 24, 2011 for the work "Restoration/Strengthening and Providing Sand Coring to the Banks of North Western Canal RD 73 to 180 but no detailed account/vouchers, estimates, MB and completion report was made available to Audit.

In absence of auditable record, the authenticity of payment could not be verified.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting was held on January 16, 2013, the department ensured that the vouched accounts would be obtained and produced to audit for verification. The DAC directed to produce relevant record to Audit. No progress was made till finalization of this report.

Audit recommends that the relevant record be produced to audit beside provision of technical inspection report under intimation to audit.

DP 46

10.2.9 Unauthorized payment due to inadmissible item of work - Rs.4.227 million

According to Para 2.86 of B&R Code, the authority granted by a sanction to an estimate must remain strictly limited to the precise objects for which the estimate was intended. If after the accord of technical sanction alterations are contemplated, orders of the original sanctioning authority should be obtained even

The Project Director Construction of Dams in Balochistan Quetta, awarded the work "Construction of Taigh Delay Action Dam" to a contractor in August 2009. The contractor was paid for an item of work "P/L Polythene pipeline of PE-100/150 4427 DIN 8047 SDR 13 working pressure at the work i/c stacking (Dadex manufactured) on item base rate for total quantity 1800 R.M @ Rs.2,552.66 per R.M. but the said item was not provided in the sanctioned estimate. Thus an un-authorized payment of Rs.4.227 million was made to the contractor.

The payment for extra item without approval from competent authority led to financial irregularity.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting was held on January 16, 2013. DAC directed that department to take effective steps for regularization of expenditure in question.

Audit recommends to regularize the expenditure under intimation to audit.

DP 65

10.2.10 Overpayment due to allowing inadmissible item of work - Rs.3.326 million

According to Paras 16 and 221 of CPWA Code, "The Divisional and Sub Divisional Officers are responsible for ensuring correctness of rates, quantities and calculations before signing the bill of the contractor."

Executive Engineer, Pat Feeder Canal Division at Dera Murad Jamali had awarded the work "Revamping of Uch Canal from RD No. 00.00 to 61.00 Package I, District Jaffarabad" to a contractor in December 17, 2009. The contractor was paid for an item of work "Re-handling of earth work up to a lead of 15 m" for a quantity of 64,33.445 Cft @ Rs.50.69 Per % Cft under S.I.No.3-13/b. The said earth was obtained from bed clearance of canal in ordinary soil within 15 meter lead under S.I. No. 3-2/a and berm cutting within a lead of 15 m

to allowing inadmissible item of work, an overpayment of Rs.3.326 million was made, as detailed below:

(Rs. in million)		
Quantity (Cft)	Rate Per %Cft	Amount
6,433,445	50.690	3.261
Add premium @ 2% above CSR, 1998		0.065
Grand total		3.326

Allowing of inadmissible item resulted in undue financial benefit and over payment to the contractor.

Non implementation of internal controls led to mis utilization of public funds.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting was held on January 16, 2013, the divisional office replied that correct rate was allowed to contractor. The committee directed that the relevant record may be provided to Audit. No record was produced till finalization of this report.

Audit recommends to recover that overpaid amount from contractor.

DP 48

10.2.11 Unauthorized expenditure by allowing inadmissible items of work - Rs.1.874 million

As per Para 2.86 of the B&R Code and Para 56 of CPWD code, "The authority granted by a sanction to an estimate must remain strictly limited to the precise objects for which the estimate was intended. If after the accord of technical sanction, alterations are contemplated, orders of the original sanctioning authority should be obtained even though no additional expenditure is involved".

Executive Engineer, Khirthar Canal Division at Usta Mohammad paid Rs.1.874 million to a contractor by allowing excess quantity for an item of work "Bed clearance in ordinary soil and dressing slopes of drains to required section

Quantity paid (Cft)	Quantity Payable (Cft)	Excess quantity paid (Cft)	Rate (Rs.)	Amount (Rs. in million)
6,526,606	4,947,673	1,578,934	116.40	1.838
Add premium @ 1.99% above CSR, 1998				0.037
Total				1.874

Non observance of financial rules has led to mis utilization of public funds.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting was held on January 16, 2013, the divisional office replied that that payment was made within approved scope of work but could not produce documentary evidence. The DAC directed the department to produce relevant record to Audit immediately. No record was produced till finalization of this report.

Audit recommends for fixation of responsibility besides regularization of the expenditure under intimation to audit.

DP 43

10.2.12 Excess deduction of security deposit to avoid lapse of budget - Rs.1.846 million

According to Para 2.66 of B&R Code, read with Clause 19 of condition of the contract agreement, and further as per Rules 290 of Treasury Rules, "Security deposit @ 10% should be deducted from payment made to the contractor for work done and may be refunded after three months from date of completion of scheme. "It is not permissible to draw money from the treasury to prevent the lapse of budget grant."

Executive Engineer, Irrigation Division, Mastung deducted security deposit in excess of prescribed percentage i.e. 10% just to avoid lapse of budget in

(Rs. in million)

S. No.	Security deposit deducted	Security deposit to be deducted	Difference
1	2.155	0.308	1.847

Non observance of rules transpires to lack of internal control which may lead to financial mismanagement.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting held on January 16, 2013 and directed the department to obtain ex-post facto sanction to condone the financial irregularity and no such practice be made in future. No progress was made till finalization of this report.

Audit recommends to implement the decision of DAC in letter and spirit

10.2.13 Unauthorized expenditure due to allowing excess quantities - Rs.1.742 million

According to Para 2.86 of B&R Code, "The authority granted by a sanction to an estimate must remain strictly limited to the precise objects for which the estimate was intended. If after the accord of technical sanction, alterations are contemplated, orders of the original sanctioning authority should be obtained even though no additional expenditure is involved".

Executive Engineer, Drainage Irrigation Division at Dera Allah Yar awarded the work "Construction of Bridge Khan Wah and Shah Wah Aqueduct at Haidin Carrier Drain-I District Jaffarabad" to a contractor in April 2011. The contractor was paid for following items of work over and above the quantities approved in PC-1/estimates amounting to Rs.1.742 million, as detailed below:

S. No.	Item	Unit	Quantity Paid	Quantity Payable	Excess Quantity Paid	Rate Paid P% Cft	Amount (Rs in Million)
Construction of Inlet & Outlets of Khanwah & Shahwah							

S. No.	Item	Unit	Quantity Paid	Quantity Payable	Excess Quantity Paid	Rate Paid P% Cft	Amount (Rs in Million)
2	P/L 1:2:4 Cement concrete in columns, walls & piers SI No 5-8/c + 5-12/c	Cft	10942.48	2817.50	3124.98	9841.71	0.800
Construction of Bridge							
3	Earth work excavation in irrigation channel, drain etc SI No 3-44/b	SR	544830.75	262500	282330.75	101.05	0.285
Total: -							1.186
Add Premium @ 46.97% above CSR 1998							0.557
Grand Total: -							1.742

Allowing of excess quantities than admissible item resulted in unauthorized expenditure in violation of PC-I provisions.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting was held on January 16, 2013. The divisional office replied that payment was made within the admissible/approved estimates/PC-I, but could not produce the documentary evidence. The DAC directed the department to provide relevant record to Audit. No record was produced till finalization of this report.

Audit recommends that expenditure be regularized from competent authority under intimation to Audit.

DP 60

10.2.14 Unauthorized expenditure on account of repair of dozers -Rs.1.300 million

Under Delegation of Powers and Re-appropriation Rules, 2008 of Balochistan Government "The Executive Engineer is empowered to incur expenditure on repair and replacement of Tools and Plants and all kinds of machinery up to Rs.0.100 million at a time" vide S.I. No. 13-5 at Page No. 51 of Delegation of Powers under the Financial Rules and the Powers. According to Rule-11 of GFR Vol.-I, every public officer is responsible for enforcing

In Bela Irrigation Division, an expenditure of Rs.1.300 million was incurred irregularly during 2008-11 on account of repair of dozers without fulfillment of codal formalities such as sanction of competent authority, NOC from departmental workshop and invitation of open tender as detailed in Annexure - 18.

Non observance of rules may led to mis utilization of public funds.

The matter was reported to the Department in October 2012 but no reply was received.

The DAC meeting held on January 16, 2013. The divisional office replied that requisite records would be produced to Audit. No record was produced till finalization of this report.

Audit would stress upon regularization of the expenditure from the competent authority.

DP 26

Chapter 11

11.1 Labor and Manpower Department

11.1.1 Introduction:

The Labor and Manpower Department is divided into two main areas i.e. a. Labor and b. Manpower that is responsible for Implementation of Labor Laws. Registration of Trade Unions and Industrial Units, regulation of weights and measures. Vocational, Apprenticeship, Trade, Staff Training and Manpower Statistics, Monitoring and Evaluation and Women Employment and Training.

11.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development Funds amounting to Rs.667.574 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.614.457 million was incurred, as summarized below:

Type of grant	(Rs.in millions)			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Non-Development	593.771	561.325	(32.446)	5.46
Development	73.803	53.132	(20.670)	28.01
Grand Total (Non-Development + Development)	667.574	614.457	(53.12)	8

11.1.3 Brief comments on the status of compliance with PAC directives

S. No	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	2005-2006	3	-	3	0
2	2011-2012	2	-	2	0
	TOTAL	5	-	5	0

11.2 AUDIT PARAS

11.2.1 Irregular/ unauthorized purchase of vehicle valuing Rs.1.340 million

As per Balochistan Staff Car Rules 2004, "small car up-to 1300 cc engine power is allowed as a staff car for government officers."

The Secretary, Government of Balochistan, Labor and Manpower, Department, Quetta, purchased Toyota Corolla Car 2.D (2000 CC) valuing Rs.1.340 million without observing rules and procedures framed by the government, as detailed below;

S. No.	Name of Firm	Bill No. and Date	Cheque No. and Date	Description	Amount (Rs.)
1.	M/s Indus Motor Company, Ltd	ROS/IMC/1 608/07, 15.11.2007	0036379, 15.2.2008	Toyota Corolla Sedan Fully Loaded, 2.0D Saloon Car, Model 2007, 1975 cc, Diesel Engine	1.340

The irregularity indicated complete negation of Government Rules/Orders.

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on December 14, 2012 but no meeting was held till finalization of this report.

Audit recommends that the irregularity be either regularized or appropriate action be taken under intimation to Audit.

DP 4

11.2.2 Non-accountal of POL utilization - Rs.5.126 million

As per Clause 11 (2) of Balochistan Staff Car Rules, 2000, "The in charge transport and entitled Officers are personally responsible for up to date maintenance of logbook."

An expenditure of Rs.5.126 million was incurred on POL charges by the

(Rs. in million)			
S. No.	Name of department	Period	Expenditure during the years
1.	Secretary, Labor and Manpower	2007-08	0.207
2.		2008-09	0.539
3.		2009-10	0.698
4.		2010-11	1.094
5.		2011-12	1.500
6.	Mines Labor Welfare Commissioner, Quetta	2010-11	1.088
Total			5.126

Logbook is considered the most important record, which facilitates in avoiding the misuse of Government vehicle.

The matter was reported to the Department but no reply was received. The PAO was requested to convene the DAC meeting on December 14th 2012 but no meeting was held till finalization of this report.

Audit recommends that the required record be either produced to Audit for verification or the amount in question be got recovered from person(s) at fault under intimation to Audit.

DP 6,2

11.2.3 Non-accountal /maintenance of stock account for stationery and consumable items - Rs.1.520 million

As per GFR 148, "all materials received should be examined, counted, measured or weighed as the case may be, when delivery is taken, and they should be taken in charge by a responsible Government Officer who should see that the quantities are correct and their quality good, and record a certificate to that effect". The Officer receiving the stores should be required to give a certificate that he has actually received the materials and recorded them in the appropriate stock register.

The Secretary, Labor and Manpower Department, Quetta, had incurred an expenditure of Rs.1.520 million on purchase of stationery and other consumable

(Rs. in millions)				
S. No.	Year	Stationery	Other	Total Expenditure
1.	2007-08	0.147	0.024	0.171
2.	2008-09	0.160	0.017	0.177
3.	2009-10	0.208	0.260	0.468
4.	2010-11	0.215	0.047	0.262
5.	2011-12	0.355	0.087	0.442
Total		1.085	0.435	1.520

Expenditure so incurred held irregular due to the reason that not relevant stock registers were prepared and produced to Audit.

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on December 14, 2012 but no meeting was held till finalization of this report.

The matter is reported for necessary action at appropriate level under intimation to Audit.

DP 10

11.2.4 Irregular advance purchase of training material, furniture and machinery and equipment - Rs.10.00 million

As per 290 of Treasury Rules, "No money shall be drawn from the Treasury unless it is required for immediate disbursement. It is not permissible to draw money from the Treasury to prevent the lapse of budget grant."

The Director, Manpower and Training Quetta, procured training material, furniture and fixture and machinery and equipment amounting to Rs.10 million for Technical Training Centre, Jaffarabad during June 2012. Whereas the building of TTC Jaffarabad was under construction by the C&W Department and was yet to be handed over to the Department, the management paid the amount in advance for procurement without obtaining the approval of the Finance Department to avoid lapse of budget grant.

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on December 14th 2012 but no meeting was held till finalization of this report.

Audit recommends that appropriate action be taken under intimation to Audit.

DP 15

The first part of the paper is devoted to the study of the
 properties of the function $f(x)$ defined by the equation

$$f(x) = \frac{1}{2} \left(1 + \frac{x}{\sqrt{1+x^2}} \right)$$
 for $x \in \mathbb{R}$. It is shown that $f(x)$ is a strictly increasing
 function and that $f(x) \in (0, 1)$ for all $x \in \mathbb{R}$.
 The second part of the paper is devoted to the study of the
 properties of the function $g(x)$ defined by the equation

$$g(x) = \frac{1}{2} \left(1 - \frac{x}{\sqrt{1+x^2}} \right)$$
 for $x \in \mathbb{R}$. It is shown that $g(x)$ is a strictly decreasing
 function and that $g(x) \in (0, 1)$ for all $x \in \mathbb{R}$.
 The third part of the paper is devoted to the study of the
 properties of the function $h(x)$ defined by the equation

$$h(x) = \frac{1}{2} \left(1 + \frac{x}{\sqrt{1+x^2}} \right) + \frac{1}{2} \left(1 - \frac{x}{\sqrt{1+x^2}} \right)$$
 for $x \in \mathbb{R}$. It is shown that $h(x) = 1$ for all $x \in \mathbb{R}$.
 The fourth part of the paper is devoted to the study of the
 properties of the function $k(x)$ defined by the equation

$$k(x) = \frac{1}{2} \left(1 + \frac{x}{\sqrt{1+x^2}} \right) - \frac{1}{2} \left(1 - \frac{x}{\sqrt{1+x^2}} \right)$$
 for $x \in \mathbb{R}$. It is shown that $k(x) = x$ for all $x \in \mathbb{R}$.

Chapter 12

12.1 Livestock and Dairy Development Department

12.1.1 Introduction:

Livestock is considered one of the most important sectors in Balochistan. The majority of rural population is engaged in rising of livestock. Basic policy of the Livestock and Dairy Development department is to protect the animals from various diseases. For this purpose, veterinary hospitals were established all over the province for providing medicines to breeders at their doorstep on subsidized rates. To attract the people towards this sector, the government established Dairy and Poultry Farms in various districts of the province. For introduction of new breeds, the government also arranged supplies of animals to the breeders on subsidized rates.

12.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.1,653.013 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.1,544.651 million was incurred, as summarized below:

(Rs. in million)

Type of grant	2011-12			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Non- Development	1,622.813	1,451.269	(171.543)	10.57
Development	30.200	93.382	63.382	208.88
Grand total (Non-Development+Development)	1,653.013	1,544.651	(108.36)	7

12.1.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	2004-2005	2	-	2	0
2	2005-2006	5	-	5	0
3	2007-2008	8	-	8	0

12.2 AUDIT PARAS

12.2.1 Misappropriation of sale proceeds - Rs.2.525 million

As per GFR 4(8), "all the monetary transactions to which a Government servant is party in his public capacity should be brought to account without delay." Further, as per Treasury Rules 7, "All money received by the government officers shall be deposited in government account without undue delay".

During scrutiny of sales record of Manager Government Dairy Farm, Pishin it was revealed that the local office used to sell milk, other waste and culled animals in financial years 2010-12, the sale amount was not deposited into Government treasury properly and the said amount was used to cover day to day expenditures despite having huge allocated budget.

The amount appeared in petty cash book and as a result it was the loss to Government worth Rs.2.525 million.

The audit verified only those challans which were available and the remaining amount is still pending and need to be deposited into government treasury without further delay.

The matter was reported to the department in July, 2012, but no reply was received.

In the DAC meeting held on November 30, 2012 and January 3, 2013, it was informed that in order to save the lives of the animals, it was essential to save the lives of the animals and departmental receipts were utilized for feed charges. However, the matter has already been taken up with the Finance Department to meet the liability of the previous budget and the above Government receipts amounting to Rs.2.525 million will be deposited if the budget under the head of liability is available. No progress was intimated till finalization of this report.

Audit recommends that the amount of sales proceeds be deposited in Government account under intimation to Audit.

12.2.2 Loss to the government due to high mortality ratio of animals

As per GFR 23, "Every Government Officer should realize fully and clearly that he will be held personally responsible for any loss sustained by the Government through fraud or negligence on his part and that he will also be held on the part of any other Government Officer to the extent to which it may be shown that he contributed to the loss by his own action or negligence".

During audit of Manager Government Dairy Farm, Pishin for the year 2011-12 it was observed that Mortality ratio of livestock reported by management was higher as detail is as under:

S. No.	Animal	Mortality Reported in Whole year
1	Cow in milk	03
2	Dry Cow	05
3	Male Y/Stock	03
4	Female Y/Stock	03
5	Male Sucker	01
6	Female Sucker	02
	Total:-	17

Audit observed that the large No of animals was reported as expired. On inquiring, management replied that high ratio of mortality is due to "Toxin in feed". Audit not satisfied with management reply because:-

- Bulk quantity of Feed purchased for animal but the quality of feed not examine.
- Animals were not properly medicated.
- No post mortem report prepared.

Due to lack of internal control and negligence of management government sustained a loss.

The matter was reported to the department in July, 2012, but no reply was

concerned firm. The Secretary Livestock was of the view that the superintendent may take up the matter at the concerned court of law and persuade the matter against the same firm. It was also informed that a case from private individual is also pending in the court of law for compensation of loss due to provision of toxic feeds. The DAC was of the view that the departmental authorities may also pursue the same case as genuine affectees and report further progress. No progress was intimated till finalization of this report.

Audit recommends that matter may be investigated and comprehensive report may be forward to this office.

DP 1

12.2.3 Irregular expenditure on purchase of feed – Rs.7.132 million

As per S.No.24 of Appendix A in Chapter 8 of GFR, read with Finance Department Government of Balochistan order dated October 21 2006; "open tender through leading newspapers should be invited where the value of purchase exceeds the limit of Rs.0.050 million".

While checking the accounts record of Superintendent; Multi-Purpose Sheep Research Station, Yatabad, Superintendent, Government Poultry Farm, Quetta, and Superintendent, Government Dairy Farm, Quetta for the years 2009-10 and 2010-11, it was observed that an expenditure of Rs.7.132 million was incurred on purchase of different types of feed without inviting open tender, as detailed below:

(Rs. in million)

S. No.	Name of district/office	Description	Amount (Rs.)
1.	Superintendent, Government Dairy Farm, Quetta	Feed ingredients	1.756
2.	Superintendent, Government Poultry Farm, Quetta	Feed ingredients	2.067
3.	Superintendent, Multi-Purpose Sheep Research Station, Yatabad, Loralai	Feed ingredients	3.309
Total			7.132

In the DAC meeting held on November 30, 2012 and January 3, 2013, and it was informed that due to certain reasons, the tender process for the purchase of feeds was not finalized in time, as a result, the department was forced to purchase feeds for the animals during intervening period from market on quotation basis., the DAC was of the view that the matter be taken up with the Finance Department for condoning /relaxation of the Rule.

No further progress was reported till the finalization of this report.

Audit recommends that the matter needs regularization from competent authority, under intimation to audit.

DP 2,4,10

12.2.4 Irregular expenditure on Purchase of Medicines – Rs.1.99 million

As per GFR 148, "All materials received should be examined, counted, measured or weighed as the case may be, when delivery is taken, and they should be taken in charge by a responsible Government officer who should see that the quantities are correct and their quality good, and record a certificate to that effect. The officer receiving the stores should also be required to give a certificate that he has actually received the materials and recorded them in the appropriate stock register."

Deputy Director Live Stock Barkhan, incurred an expenditure of Rs.1.999 million on account of A03927-004 (Purchase of medicines) during the year 2010-11, but no record of stock maintenance and further issuance of medicines was maintained to ascertain the authenticity of the expenditure as detailed below.

(Rs. in million)			
S. No	Date	Name of Firm	Amount (Rs.)
1	05, 01.10.201	S & S Trading Company	0.684
2	1720, 20.01.2011	Prix Pharmaceutical	0.538
3	Nil, 07.02.2011	Sanna Laboratories	0.342
4	315, 27.01.2011	Jfrin Veterinary Company	0.435
Total			1.999

Non-maintenance of proper record made the audit

In the DAC meeting held on November 30, 2012 and January 3, 2013, it was observed that the stock record in this regard was not properly maintained in the concerned field offices the relevant record will be provided to Audit for verification.

No further progress was intimated till the finalization of this report.

The Audit recommends that the Proper record may be maintained and produced to Audit for verification to audit.

DP 11

12.2.5 Unauthorized sale of sheep's – Rs.1.501 million

As per S.No.14(3) of Delegation of Powers 2008 under special powers delegated to livestock department, the station superintendent being category III officer is empowered for sale of livestock up-to Rs.25,000/- at a time.

The station superintendent Beef Production research Centre, Sibi sold following stock of animals during the years 2009-10 and 2010-11 with obtaining the sanction of the competent authority and completion of the other codal formalities as detailed below:

(Rs. in million)

S. No.	Description	Year	Quantity Sold	Receipt No. and Date	Amount
1.	Male Sheep	2010-11	100	10 dated 7.12.10	0.566
				6 dated 28.6.11	0.035
2009-10		136	Nil dated 16.9.09	0.540	
			Nil dated 29.12.09	0.260	
			18 dated 30.6.10	0.100	
					Total

The Director General Livestock Balochistan Quetta constitutes a committee which permits the sale of these animals. But, contrary to this procedure, the animals were sold by the superintendent without adopting the procedure to unknown persons at very cheap rate.

The matter was reported to the department in July, 2012, but no reply was received.

In the DAC meeting held on November 30, 2012 and January 3, 2013,

715 The audit recommends for taking appropriate action against the person(s) at fault besides its regularization under intimation to Audit.

DP 6

12.2.6 Non-deposit the Government Revenue - Rs.1.532 million

As per Treasury Rules 7(i), "All the money received by Government offices on account of the revenue shall without undue delay be paid in full into Government account/Treasury. money received shall not be appropriate to meet departmental expenditure".

Bhagnari Cattle Farm, Usta Mohammad realized income Rs.1.532 million during the year 2009-10 and 2010-11, but the same was not deposited in Government Treasury as detail below:

S.No.	Year	(Rs. in million)	
		Description	Amount
1	2009-10	Sale proceed of milk	0.046
2	2009-10	Sale proceed of Agriculture products	0.893
3	2010-11	Sale proceed of Agriculture products	0.593
Total			1.532

Non deposition of Government receipts into Government treasury transpires poor financial management which may lead to misuse of Government money.

The matter was reported to the department in July, 2012, but no reply was received.

In the DAC meeting held on November 30, 2012 and January 3, 2013, it was intimated by the Department that due to non-availability of funds, Government receipts were spent for departmental expenditure, which will be duly adjusted when the budget will be provided by the Finance Department. No further progress was intimated till the finalization of the report.

Audit recommends that the amount of Government receipt be deposited in Government account at earliest under intimation to Audit.

DP 2

12.2.7 Non-submission of detail vouched accounts of Sibi show - Rs.1.200 million

onward transmission to the AG in accordance with procedure prescribed under FTR 310-312."

Director General, Livestock and Dairy Development Department, Balochistan, Quetta drew a sum of Rs.1.200 million vide cheque No. 0138145 dated February 26, 2010 on abstract contingent bill under object classification "A03918 - Exhibition, Fairs and Other National Celebrations". The amount was paid to the Executive District Officer, Livestock, Sibi for further incurring of expenditure on Sibi Show 2010. Since then, a period of more than one and half year had elapsed but no detailed bills were presented to the Controlling Officer for counter signature and onward submission to Accountant General Balochistan.

Due to non-availability of detailed bills and non-submission to the Accountant General Balochistan for adjustment, the expenditure could not be verified and remained unadjusted.

The matter was reported to the department in July, 2012, but no reply was received.

In the DAC meeting held on November 30, 2012 and January 3, 2013, and it was intimated that vouched accounts in the regard have duly been obtained and will be submitted to Audit for scrutiny. No further progress was intimated till the finalization of the report.

Audit recommends that the vouched account of the expenditure be submitted to Audit for verification to justify the expenditure.

DP 3

12.2.8 Irregular/un-authorized expenditure of on account of purchase of feed
- Rs.5.796 million

As per GFR 9, "read with the notification of delegation of powers vide Finance Department, Government of Balochistan, notification No. FD (R-II)-2-24/2000/ 1326-1525, dated, 29.08.2001 sanction of the competent authority should be obtained".

Manager Government Dairy Farm Pishin incurred an expenditure of Rs.5.796 million on purchase of feed ingredients from unregistered firm M/s Shah Sanser Veterinary Pishin. The expenditure was held irregular / unauthorized as the sanction of competent authority was not obtained, neither comparative statement was prepared nor work order issued. Moreover, payment to the firm was made

... .. firm's acknowledgement receipts.

• The matter was reported to the department in July, 2012, but no reply was received.

The matter was discussed in detail in the DAC meeting with the management held on November 30, 2012 and January 3, 2013; and it was directed that the matter will be regularized under the orders of the competent Authority for settlement of the para. No further progress was intimated till the finalization of the report.

Audit recommends that the expenditure may be regularized from the competent authority, under intimation to audit



1. The first part of the document discusses the importance of maintaining accurate records of all transactions. It emphasizes that proper record-keeping is essential for the transparency and accountability of the organization. The text highlights the need for a systematic approach to data collection and storage, ensuring that all information is readily accessible and up-to-date.

2. The second part of the document focuses on the implementation of internal controls. It outlines the various measures that should be put in place to prevent fraud and mismanagement. This includes the establishment of clear policies and procedures, as well as the appointment of responsible individuals to oversee these controls. The text also discusses the importance of regular audits and reviews to ensure that the controls are effectively implemented and maintained.

3. The third part of the document addresses the issue of financial reporting. It explains the requirements for preparing financial statements and the importance of providing accurate and timely information to stakeholders. The text also discusses the role of the board of directors in overseeing the financial reporting process and ensuring that the information is reliable and consistent with the organization's financial position.

4. The fourth part of the document discusses the importance of communication and transparency. It emphasizes that open and honest communication is essential for building trust and ensuring that all stakeholders are kept informed of the organization's activities and financial performance. The text also discusses the role of the board of directors in promoting transparency and ensuring that the organization's actions are consistent with its stated values and mission.

5. The fifth part of the document discusses the importance of risk management. It explains that all organizations face various risks, and it is essential to identify these risks and develop strategies to mitigate them. The text also discusses the role of the board of directors in overseeing the risk management process and ensuring that the organization is prepared to handle any potential threats to its success.

6. The sixth part of the document discusses the importance of ethical behavior. It emphasizes that all members of the organization should adhere to a high standard of ethical conduct, and that the organization should have clear policies and procedures in place to ensure this. The text also discusses the role of the board of directors in promoting ethical behavior and ensuring that the organization's actions are consistent with its stated values and mission.

7. The seventh part of the document discusses the importance of continuous improvement. It explains that organizations should regularly evaluate their performance and identify areas for improvement. The text also discusses the role of the board of directors in overseeing the continuous improvement process and ensuring that the organization is always striving for excellence.

8. The eighth part of the document discusses the importance of stakeholder engagement. It emphasizes that organizations should actively engage with their stakeholders, including customers, employees, and the community, to ensure that their needs and interests are taken into account. The text also discusses the role of the board of directors in overseeing the stakeholder engagement process and ensuring that the organization is responsive to the needs of its stakeholders.

9. The ninth part of the document discusses the importance of innovation. It explains that organizations should encourage innovation and creativity among their employees, and that they should be open to new ideas and approaches. The text also discusses the role of the board of directors in overseeing the innovation process and ensuring that the organization is always looking for ways to improve and grow.

10. The tenth part of the document discusses the importance of sustainability. It explains that organizations should consider the environmental, social, and economic impacts of their actions, and that they should strive to be sustainable in all of their activities. The text also discusses the role of the board of directors in overseeing the sustainability process and ensuring that the organization is committed to long-term success.



Chapter 13

13.1 Population Welfare Department

13.1.1 Introduction:

The Population of the country is increasing very rapidly. Basic function of the population Welfare department is to educate the masses to control the birth rate through providing new techniques at their doors various offices are functioning at provincial, district, tehsil and union council to achieve the goals.

13.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.263.562 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.34.078 million was incurred, as summarized below:

Type of grant	2011-12			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Non- Development	18.082	17.048	(1.034)	5.72
Development	245.480	17.030	(228.450)	93.06
Grand total (Non-Development+Development)	263.562	34.078	(229.48)	87

13.1.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	2004-2005	3	-	3	0
2	2006-2007	3	-	3	0
3	2008-2009	8	-	8	0
TOTAL		14		14	

13.2 AUDIT PARAS

13.2.1 Irregular disbursement of pay in cash - Rs.41.661 million

According to Government standing orders, "The employees enrolled in monthly payroll should be paid through bank instead of their DDO". In general, as soon as an employee is appointed he is required to open a bank account in any scheduled bank and submit the details of bank with Form 01 to Payroll/DAD/GAD Section of AG Balochistan.

In the office of District Population Welfare Officer, Loralai, the officers/officials were paid monthly salaries in cash instead of bank accounts without maintenance of acknowledgment record /acquaintance of roll in violation of the Government instructions. The acknowledgment of the officers/officials and acquaintance roll were not available to verify the authenticity of the expenditure as detailed below:

(Rs. in million)

S. No.	Year	No. of employees	Amount
1	2011-12	63	12.658
2	2010-11	71	12.159
3	2009-10	71	8.976
4	2008-09	88	7.868
Total			41.661

Non-compliance with the Government standing orders and risk of doubtful payments.

The matter was reported to the department in August 2013, but no reply was received.

The department was requested to convene the DAC meeting but no meeting was held till finalization of this report.

Audit recommends that the employees who are being paid through their DDO should be verified and corrective action be taken under intimation to audit.

13.2.2 Irregular expenditure on Male mobilizers without activity report- Rs.2.307 million

As per Provisions of PC-I approved in 2003-04, "The male mobilizers were required to prepare monthly performance reports regarding their project activities and to submit these reports to District Population Welfare Officer at the end of each month"

In the office of District Population Welfare Office, Loralai, an amount of Rs.2.307 million was paid during the years 2008-09 to 2010-11 as fixed remuneration to 17 male mobilizers of male mobilizers without submission of their field activity report.

Non submission of activity report transpires to lack of internal control on the part of the management

The matter was reported to the department in August 2012, but no reply was received.

The department was requested to convene the DAC meeting but no meeting was held till finalization of this report.

Audit recommends for submission of activity/performance report to justify the expenditure under intimation to Audit.

DP 2

13.2.3 Improper issuance of store and stationery items – Rs.1.181 million

As per GFR 149 "When materials are issued from stock for departmental use, manufacture, sale, etc. the officer-in-charge of the stores should see that an indent in the prescribed form has been made by a properly authorized person. Further, when materials are issued, a written acknowledgement should be obtained from the person to whom they are ordered to be delivered or dispatched".

The District Population Welfare Officer, Loralai had incurred an

was available on record as no authentic record was provided to audit in violation of aforesaid rule, as detailed below:

(Rs. in million)

S. No.	Particulars	2008-09	2009-10	2010-11	2011-12	Total
1	Stationery	0.054	0.114	0.141	0.118	0.427
2	Other stores	0.110	0.193	0.283	0.168	0.754
Net Total						1.181

Non-compliance with the Government standing orders and risk of doubtful payments.

The matter was reported to the department in August 2013, but no reply was received.

The department was requested to convene the DAC meeting but no meeting was held till finalization of this report.

Audit recommends appropriate action into the matter to ascertain the genuineness of the expenditure.

DP 3

Chapter 14

14.1 Services And General Administration Department(S&GAD)

14.1.1 Introduction

The Services and General Administration department holds a key position in the provincial organization. It deals with all posting transfer, appointments, promotion and allied matters of Balochistan Government. It also manages VIP Flats, Bachelor Hostel Quetta and Balochistan House Islamabad. Civil Estate Officer, Chief Pilot, Anticorruption and Service Tribunal are subordinate offices of the department.

14.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.1,119.892 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.649.154 million was incurred, as summarized below:

Type of grant	(Rs.in million)			
	2011-12			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Non- Development	1,119.892	649.154	(470.74)	(42)
Grand Total (Non-Development+Development)	1,119.892	649.154	(470.74)	(42)

14.1.3 Brief comments on the status of compliance with PAC directives

S. No.	Audit Report Year	Total Paras	Compliance received	Compliance not received	Percentage of compliance
1	2004-2005	5	-	5	0
2	2009-2010	3	-	3	0
Total		8		8	0

Note: Most of the audit reports were not discussed due to non-formation of PAC in Balochistan.

14.2 AUDIT PARAS

14.2.1 Non-Deduction of income tax at source - Rs.4.587 million

According to income tax Section-153, 3.5 % income tax should be deducted on supplies from contractors at the time of payments.

The Services & General Administration Department incurred an expenditure of Rs.175.328 million for purchase of three vehicles for Chief Minister's Secretariat during the year 2011-12, but failed to deduct income tax amounting to Rs.4.587 million, as detailed below:

(Rs. in million)

Cheque No & Date	Name of Firm	Bill No	Date	Vehicle Purchase	Amount	I/Tax
311381 18.06.2011	M/s Shahnawaz (PVT) Limited Karachi	VDM:H-137/11	01.06.2011	Mercedes Benz Car	44.279	1.550
		VDM:H-137/11				
485, May,2011	M/s Premier Systems (Private) Limited Karachi	Audi/P089/10-11	21.05.2011	Audi A8L W12	86.770	3.037
Total					175.328	4.587

Non recovery of Government dues transpires lack of internal control besides loss to the Government revenue.

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st, 2013 but no meeting was held till finalization of this report.

Audit recommends that the recovery be made and deposited in Government treasury under intimation to Audit.

14.2.2 Less realization of contractual amount - Rs.3.875 million

As per GFR 26, "It is the duty of Department Controlling Officers to see that all sums due to the Government are regularly and promptly assessed, realized and duly credited in the Public Account".

The Secretary S&GAD awarded contracts car parking and cycle stand to the following contractors for an amount of Rs.6.37 million, during 2009-12. Out of total recoverable amount, an amount of Rs.3.875 million was still outstanding against the contractors, as detailed below:

(Rs. in million)				
S. No.	Firms	Period	Contract Amount	Outstanding Amount
1	M/S Zia Uddin Lehri	March 16, 2009 to march, 15 2010	1.870	1.265
2	M/s Abid Hussain & Brothers	August 11, 2011 to August, 10 2012	4.500	2.610
Total				3.875

Non recovery of Government receipts indicates complete negligence on the part of government.

The matter was reported to the Department in December, 2012 but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st, 2013 but no meeting was held till finalization of this report.

Audit recommends that recovery of the amount be made from concerned contractors under intimation to Audit.

DP 6,7

14.2.3 Limitation of scope due to non-production of record – Rs.2.156 million

As per Section 14 of Auditor-General of Pakistan (Appointment, Functions and Powers Ordinance 2001), "The Auditor-General shall be appointed by the President on the recommendation of the Prime Minister."

during year. The management did not produce the important accounts record i.e. assessment certificate, tender documents and Rent agreement.

Non production of record to audit was serious breach of rules and showed the lack of interest by the management.

The matter was reported to the Department in December, 2012 but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st, 2013 but no meeting was held till finalization of this report.

Audit recommends that either the required record be produced to Audit to justify the expenditure or recovery be made under intimation to Audit.

DP 9

14.2.4 Loss due to theft of Government Vehicles-Rs.1.469 Million

As per GFR 20 and 23, "Every officer is personally responsible for any loss sustained by Government through fraud or negligence on his part. Any loss of public money and property caused by defalcation or otherwise, should be investigated and complete report be submitted showing the extend of the loss, should be immediately reported by the officer concerned to his immediate official superior as well as to the Accountant General".

The Secretary, S&GAD, allotted vehicles to the following officers for their official use which were stolen/snatched from their custody. The controlling officer failed to investigate the loss of the Government by stolen vehicles through submission of detailed report showing the extent of the loss and fixation of the responsibility on officer(s) at fault.

S. No.	Vehicle #	Price Rs.	Stolen Date	Under use of	Designation
1	QAE-1570	470,000	26.09.2011	Mr. Mohsin Lashari	PS to Minister
2	QAJ-5329	560,000	07.08.2010	Dr. Amin Mengal	PD/Director (BF)
3	IDP-2032	439,000	27.10.2010	Mr. Muhammad	President

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st, 2013 but no meeting was held till finalization of this report

Audit recommends for investigation of the matter and fixation of responsibility against person(s) at fault (including recovery of the amount) under intimation to Audit.

DP 11

14.2.5 Non-accountal of POL utilization - Rs.4.807 million

As per Clause 11(2) of Balochistan Staff Car Rules, 2000, "The in charge transport and entitled officers are personally responsible for up to date maintenance of logbook".

The Secretary, S&GAD, incurred an expenditure of Rs.4.807 million on account of POL charges for different vehicles during the year 2010-11. The officers of the Department used the vehicles without maintaining proper logbooks, as detailed below:

(Rs. in million)

(Rs. in million)

S. No.	CB #	Name of Firm	Bill #	Date	Amount
1	670	M/s Bukhari Petroleum service	Different	March, 2012	794,838
2	671			May, 2012	857,813
3	672			May, 2012	920,887
4	673			May, 2012	854,358
5	674			May, 2012	845,114
6	675			April, 2012	312,914
7	676			March, 2012	221,187
Total					4,807,111

Non-adherence of prescribed procedure and Government orders.

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st

14.2.6 Irregular repair of vehicles - Rs.1.071 million

According to para-23 of GFR Vol-I, stipulates that every government officer will be held personally responsible for any loss sustained by the government due to fraud or negligence on his part. The controlling officer must take immediate action for enforcement of such responsibility.

The Secretary, S&GAD, incurred an expenditure of Rs.1.071 million out of minister funds for repair of government vehicle, but management failed to maintain the important accounts record i.e. Request of driver, report of supervisor, NOC of Government workshop, Dismantle parts and History sheet of the vehicle registers, as detailed given in Annexure - 18

Expenditure so incurred was irregular as no relevant accounts record were prepared and produced to Audit.

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st, 2013 but no meeting was held till finalization of this report

The matter is reported for necessary action at appropriate level under intimation to Audit.

DP 21

14.2.7 Unauthorized allotment of government vehicle and expenditure on POL - Rs.1.523 million

As per Annexure, attached to Balochistan Staff Car Rules, 2004, read with Finance Department, Government of Balochistan Order No.FD(RB) vi-2/98/2309-2401 dated November 1, 1998, and special approval accorded by the Chief Minister of Balochistan, the government vehicles are to be allotted only up to B-17 SOs/PS.

The Secretary, S&GAD, allotted government vehicle to officer B-16 and below against the government policy and POL was also issued to concerned, so the expenditure held unauthorized on account of POL for Rs.1.523 million.

The situation implies the risk of doubtful drawl of the said amount by allowing unauthorized favor. The irregularity indicates complete negation of Government Rules/Orders.

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st. 2013 but no meeting was held till finalization of this report

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from concerned officers under intimation to Audit.

DP 22

14.2.8 Irregular retention of G-8 flats revenue/receipts Rs.1.442 million

According to Rule-7 of Treasury Rules, All money received by Government Officers on account of the revenues shall without undue delay be paid in full into Government account.

The Comptroller Balochistan House, Islamabad received an amount of Rs.1.442 million from the occupants of Family and Bachelor flats of G-8/4 Ilanna Road, Islamabad on account of rent-charges year 2011-12 & 2012-13, but said amount was not deposited into Government account.

The retention of such a huge amount is a serious financial irregularity on the part of entity and may result in misuse.

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st. 2013 but no meeting was held till finalization of this report

Audit recommends that responsibility be fixed and such irregular practice be stopped forthwith.

DP 4

14.2.9 Loss due to undue discount allowed to guests-Rs.2.281million.

are required to pay room rent at prescribed rates plus Telephone and Transport hire charges."

The Balochistan House, Islamabad allotted rooms to the Parliamentarians and officers on the permanent bases on discounted rates and put government into loss of Rs.2.281 million. Besides financial loss, permanent allotment of rooms creates the shortage of accommodation for guests, as detailed below:

S. No.	Name of Guest	Room #	Rate / Day	Discounted Rate / Day	Diff.	Loss
1	Engr. Zumrak Khan, Minister for Revenue, Balochistan.	305 & 306	1500	300	1200	438,000
2	Nawabzada Mir Lashkari Raisani, Senator of Pakistan.	415	1200	200	1000	365,000
3	Sardar Sanaullah Zehri, Minister S&GAD, Balochistan.	417	1200	Camp Office	1200	438,000
4	Mr. Intekhab Hussain Baloch, Field Security Officer.	206	1200	200	1000	365,000
5	Maj. Haroon Rashid, Addl: Secretary, Population	208	1050	200	850	310,250
6	Mr. Mattiullah Agha	201	1200	200	1000	365,000
Grand Total						2,281,250

The irregularity indicated complete negation of Government Rules/Orders.

The matter is reported for affecting recovery from the concerned but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st, 2013 but no meeting was held till finalization of this report.

Audit recommends that the matter be probed at appropriate forum for fixation of the responsibility and recovery of the amount in question from concerned under intimation to Audit.

14.2.10 Unauthorized expenditure out of government receipt-Rs.1.872 million

According to Para – 26 of General Financial Rules Vol-I, it is the duty of the departmental controlling officer to see that all sums due to government are regularly and promptly assessed, realized, and duly credited in the government account.

The Comptroller Balochistan House Islamabad realized an amount Rs.4.285 million from guests on account of room rent, telephone charges and transport charges from July 2011 to December 2012, but out of realized receipt an amount of Rs1.872 million was incurred unauthorizedly under the following head of accounts:

S. No.	Head of Account	Amount (Rs)
1	POL Charges	115,481
2	Repair of Vehicle	509,092
3	Stationery	24,170
4	Others	869,305
5	Salaries of Staff	177,319
6	Rent a Car	105,000
7	Misc.: Paid Vouchers	71,640
Total		1,872,007

The irregularity indicated complete negation of Government Rules/Orders.

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st, 2013 but no meeting was held till finalization of this report.

Audit recommends that appropriate action be taken in this regard.

DP 7

14.2.11 Outstanding dues against occupants of family & bachelor rooms of G-8 flats - Rs.1.431 million

While checking the revenue/receipt record of the G-8/4 flats, it was noticed that an heavy amount of Rs.1.431 million is still outstanding against the occupants of the Family Suite and Bachelor Rooms or G-8/4, Hanna Road Islamabad since 2010, which caused a loss to Government.

In addition to that, against room No.101 & 102 are in possession of Caretaker of the House but no recovery of fixed charges has been made which sustained loss to Government since the date of occupation. List shows that Room No.101 is for office of Caretaker, but during physical verification of Site it has been noticed that the room is used for his family instead of office of Caretaker. Therefore, recovery of room rent from the date of allotment under intimation to audit.

DP 5

14.2.12 Advance for medical treatment - Rs.21.082 million

As per Government of Balochistan, Health Department Notification No.SO(Admn)H/I-4/2000/9258-9368 dated May 10, 2003, "The Secretary, Health Department shall be competent to accord sanction of Rs.50,000 for reimbursement of medical charges. Claim beyond this limit will be examined/scrutinized by the Committee and will substantiate and justify to the Chief Minister Balochistan. There is no provision of advance payment in the medical reimbursement Rules of Government of Balochistan".

S&GAD withdrew an amount of Rs.21.082 million on abstract contingent bill, and paid to the following as advance payments for medical treatment. The proceedings of Standing Medical Board and approval of the Chief Minister in respect of payments at S. No. 1 and 2 below were not provided to Audit. Further, after lapse of a considerable time, no detailed voucher accounts were rendered by the concerned, as detailed below:

S. No.	Cheque # & Date	Name of Officer	Description	Paid to	Amount Rs.
1	0274958, 4.3.2011	Husband of Mrs.Fouzia Rehman, S.S.Steno S&GAD	Laminectomy	M/s Agha Khan Hospital Karachi	0.182
2	0275413, 15.03.201	Mst. Hussan Bano Rakhshani, MPA/Adv: to CM	Uncontrolled Obesity		0.950

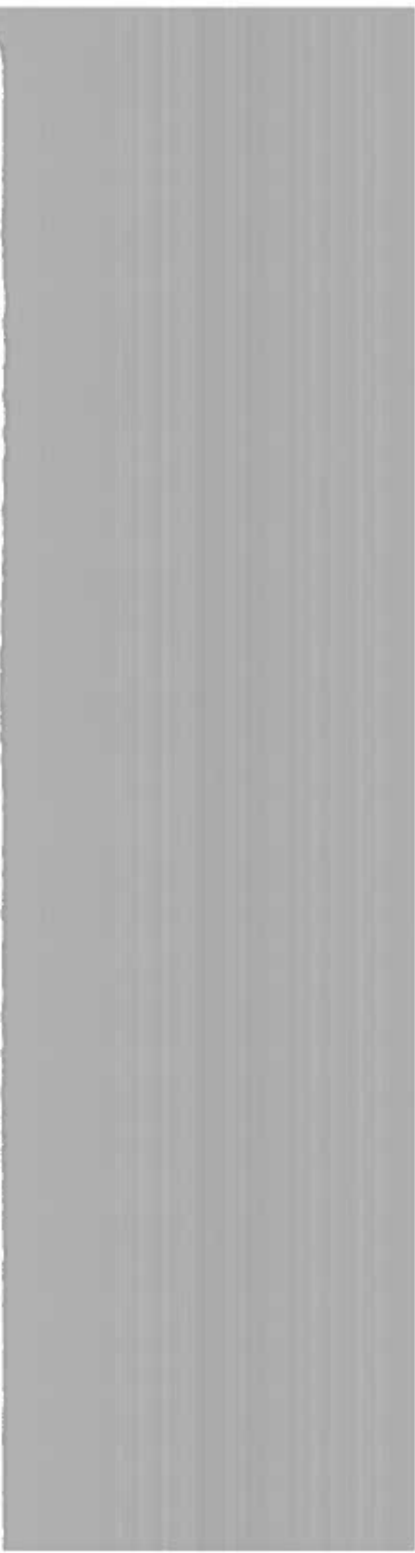
	2				
4	0375190, 21.11.201 I	Wife of Mr. Azizullah Ghilzai, DCO	Osteo Arthritis		0.500
5	0292649, 10.05.201 I	Mr. A.khaliq Bashar Dost, Minister	Pressure Sores	M/s Liaquat National Karachi	1.500
6	0248526, 13.01.201 I	Mr. A. khaliq Bashar Dost, Minister			1.500
7	0340079, 30.06.201 I	Wife of Eng: Zamrak khan, Minister	Comple: Spine	Abroad	2.000
8	0310536, 31.05.201 I	Mr. M. Irfan PS to Minister of H/Rights	Myasthenia Gravis	PIMS Islamabad	0.750
9	0240987, 23.12.201 0	Mr. M. Amin. Umarani, Minister	Liver Transplant	India	5.000
10	0283409, 26.04.201 I				6.000
11	Nil	Mr. Ali Madad Jatak	Liver Transplant	India	2.000
Total					21.082

The irregularity indicated complete negation of Government Rules/Orders.

The matter was reported to the Department but no reply was received.

The PAO was requested to convene the DAC meeting on February 1st, 2013 but no meeting was held till finalization of this report.

Audit recommends that appropriate action be taken in this regard.



Chapter 15

15.1 SPORTS DEPARTMENT

15.1.1 Introduction:

The basic function of Sports Department is to guide and channelize the youth talent's and potential towards positive activities by providing facilities of sports activities and promote sports in Balochistan for youth and provide sports materials with better facilities of playing grounds up to district level, train player of Balochistan for provincial game in Pakistan

15.1.2 Comments on Budget and Accounts (Variance Analysis)

Development and Non-Development funds amounting to Rs.1,119.892 million were allocated to the Department during 2011-12. Against the said allocation, an expenditure of Rs.649.154 million was incurred, as summarized below:

Type of grant	(Rs. in million)			
	Final grant	Actual expenditure	Excess/ (Saving)	%
Non- Development	181.654	139.130	(42.523)	23
Development	183.909	289.848	105.939	57.60
Grand Total (Non-Development + Development)	365.563	428.978	63.42	17

15.2 AUDIT PARAS

15.2.1 Unauthorized expenditure on Grant in Aid – Rs.34.488 million

As per GFR 207 (3), "before a grant is paid to any public body or institution, the sanctioning authority should as far as possible insist on obtaining an audited statement of the account of the body or institution concerned in order

The Director Sports, Balochistan Quetta paid Grant in Aid to different Associations, Clubs and old sports man during 2010-11 and 2011-12. The expenditure was held unauthorized due to the reasons that no auditable statements of the accounts were rendered by the associations and clubs in order to justify the Grant in Aid. Therefore the expenditure of Rs.34.488 million was held irregular / unauthorized, as detailed below:

(Rs. in million)			
S. No.	Description	Financial Year	Amount
1.	Grant in Aid to Sports Associations / Clubs and events	2010-11	20,083,486
2.	Old Sports Man	2010-11	544,000
3.	Grant in Aid to Sports Associations / Clubs and events	2011-12	13,311,108
4.	Old Sports Man	2011-12	550,000
Total			34,488,594

Due to non-obtaining of auditable statements the expenditure remains unverified.

The matter was reported to the department in the month of January 2013 but no reply was received.

The PAO was requested for holding of DAC meeting but no DAC was held till the finalization of this report.

Audit recommends that vouched accounts and audited statement of the above expenditure be obtained and produced to Audit for verification

DP 2

15.2.2 Irregular expenditure on purchase of sports items – Rs.19.526 million

As per GFR 148, "All materials received should be examined, counted, measured or weighed as the case may be, when delivery is taken, and they should be taken in charge by a responsible Government officer who should see that the quantities are correct and their quality good, and record a certificate to that effect.

has actually received the materials and recorded them in the appropriate stock register.

The Director sports, Balochistan Quetta purchased sports items valuing Rs.19.526 million for organizing different sports events and also provided these items to different associations, clubs and sports man of the province during 2009-12. The expenditure was held irregular due to the following reasons that, no stock account of the said items were prepared by the Directorate office to verify the receipts and issuance of purchased items. Further, the sports items were purchased on different occasions but not even a single time a purchase committee checked and verified the quality and quantity of items and given a certificate in this regard, whether the sports items are of the same quality as provided samples at the time of bid or otherwise.

In most of the cases no acknowledgment was obtained from Associations, Clubs and sports man that they had actually received the items as mentioned in the bills; therefore the issuance of the sports items remains unverified.

The matter was reported to the department in the month of January 2013 but no reply was received

The PAO was requested for holding of DAC meeting but no DAC was held till the finalization of this report.

Audit recommends that stock and issuance record and physical verification report of the committee be obtained and produced to Audit for verification.

DP 4

15.2.3 Unauthorized expenditure on appointments of contingent staff - Rs.1.439 million

As per GFR 12, "Controlling officer must see that the funds allotted to spending units are expended in the public interest and upon objects for which the money was provided".

S. No.	Description	Financial Year	Amount (Rs.)
1.	Contingent paid staff	2010-11	786,200
2.	Contingent paid staff	2010-11	653,000
Total			1,439,200

The expenditure was held unauthorized due to following reasons:

- The appointments were made without approval of the Finance Department.
- The salaries were paid from Grant-In-Aid instead of demanding separate funds from Finance Department.
- Purpose of hiring of contingent paid staff was unknown and in presence of regular employees appointment of contingent staff dose not makes any sense and was held doubtful.

It was a clear violation of rules and procedures framed by the government.

The matter was reported to the department in the month of January 2013. Audit asked the department for the documentary evidence which was not provided.

The PAO was requested for holding of DAC meeting but no DAC was held till the finalization of this report.

Audit recommends that either the expenditure be got regularized under the orders of the Finance department for the amount will be recoverable for person(s) at fault under intimation to Audit.

Chapter 16

16.1 MISCELLANEOUS PARAS

16.1.1 Unauthorized operating of bank account and payment through self cheques - Rs.1.461 million

As per Treasury Rules 157 and 290, "Cheques drawn in favor of the Government Officer and Department in settlement of Government dues shall always be crossed "A/c Payee Only- Not Negotiable". "No money shall be drawn from the treasury unless it is required for immediate disbursement".

The Advocate General Balochistan, Quetta was operating an unauthorized bank account bearing No.1733-00002149-03 in Habib Bank, High Court Branch, Quetta. The amount of Rs.1.461 million was drawn during the year 2011-12 through self cheques but no payee's acknowledgment was in record against any payment. Further, the expenditure incurred against different items could not be substantiated as neither any record regarding receipt and issuance of purchased items was provided nor logbooks and cashbook were maintained, as detailed in Annexure - 19.

Making payments in cash instead of crossed cheques coupled with neglecting maintenance of record rendered veracity of expenditure doubtful.

The matter was reported to management in October 2011 but no reply was received.

In the DAC meeting held on August 10, 2012, it was decided that the irregularity may be condoned and the expenditure needs to be regularized from Finance Department. No further progress was intimated till finalization of this report.

Audit recommends that either the amount be got regularized under the orders of the competent authority or got recovered from person(s) at fault under intimation to Audit.

MFDAC PARAS (List)

(Rs in million)

S. No.	DP No.	Nature of Para	Amount	Nature of Para
Agriculture and Cooperatives Department				
1	4	Irregular/doubtful expenditure on repair of machinery and equipment	0.100	Irregular
2	19	Irregular payment on account of telephone charges	0.200	Irregular
3	36	Irregular expenditure on purchase of fertilizer	0.313	Irregular
4	44	Irregular/doubtful expenditure on repair of machinery and equipment	0.400	Irregular
5	1	Irregular expenditure on purchase of Fertilizer	0.249	Irregular
6	1	Loss due to less collection of receipt	0.110	Recoverable
7	2	Loss due to less deduction of income Tax	0.022	Recoverable
8	2	Non recovery of outstanding dues from the contractor	0.153	Recovery
9	12	Non recovery of outstanding installments of Motorcycle	0.366	Recovery
10	3	Un-authorized/doubtful expenditure on account of purchase of Machinery & equipment	0.260	Unauthorized
11	16	Unauthorized expenditure on procurement of spare parts for Dozers	0.489	Unauthorized
12	43	Un-authorized/doubtful expenditure on account of purchase of Machinery & equipment	0.260	Unauthorized
Board of Revenue				
13	34	Non-refunded to balance amount of Flood relief fund	0.911	Irregular
14	32	Excess over prescribed POL ceiling	0.964	Irregular
15	33	Split up of purchase order on account of repair of transport	0.730	Irregular
16	53	Non deduction of security deposit	0.160	Recoverable
17	54	Irregular payment on account of head bore	0.412	Irregular
18	65	Non-Deposit of Government receipts	0.292	Recoverable
19	66	Non-realization of Capital Value Tax	0.250	Recoverable
20	1	Irregular payment on account of utility charges for residential bang low	0.431	Recoverable
21	4	Irregular expenditure on repair of vehicle	0.919	Irregular
22	6	Non-accountal Stationary	0.205	Irregular
23	8	Unauthorized expenditure on procurement of	0.220	Unauthorized

Sl. No.	DP No.	Nature of Para	Amount	Nature of Para
27	4	Unauthorized/irregular expenditure on purchase of stationary	0.214	Irregular
28	6	Irregular expenditure on account of POL	0.657	Irregular
29	3	Unauthorized expenditure on repair of vehicle	0.614	Unauthorized
30	3	Unauthorized expenditure on repair of Furniture	0.296	Unauthorized
31	4	Unauthorized expenditure on repair of vehicles	0.450	Unauthorized
32	8	Illegal expenditure & Non deposit of Money	0.104	Recoverable
33	67	Irregular expenditure on purchase of stationary items	0.152	Irregular
34	68	Irregular expenditure on purchase of Tires & Repairs of vehicle	0.207	Irregular
35	11	Unauthorized expenditure on repair of vehicles	0.638	Unauthorized
36	7	Non deduction of Income Tax	0.199	Recoverable
37	8	Non-accountal of POL utilization	0.278	Irregular
38	18	Excess payment on repair work during Sibi Week	0.500	Irregular
39	9	Non deduction of Income Tax	0.651	Recoverable
40	13	Non-accountal of costly store items	0.271	Irregular
41	14	Loss/Blockage of Government money	0.299	Irregular
42	15	Irregular expenditure on Purchase of Stationary	0.400	Irregular
43	2	Unjustified POL expenditure	0.359	Irregular
44	3	Irregular expenditure on major repair of Government vehicles	0.303	Irregular
45	5	Unjustified POL expenditure	0.794	Irregular
46	7	Irregular/un-authorized expenditure account of uniforms	0.259	Irregular
47	25	Excess over prescribed POL ceiling	0.625	Irregular
48	59	Irregular expenditure of Machinery	0.138	Irregular
49	60	Suspected/authorized expenditure on repair of vehicles without tender and sanction	0.282	Unauthorized
50	61	Irregular expenditure on Aghaz-e-Haqooq-e-Balochistan without fulfillment of codal formalities	0.953	Irregular
51	62	Irregular expenditure on Fair and Exhibition	0.252	Irregular
52	71	Non-accountal of POL logbook	0.837	Irregular
53	72	Unauthorized expenditure on repair of	0.526	Unauthorized

S. No.	DP No.	Nature of Para	Amount	Nature of Para
57	70	Mission of Challan of Government Revenue Rs.0.855 Million	0.855	Irregular
58	2	Irregular/un-authorized expenditure	0.637	
59	2	Unauthorized expenditure on repair of vehicle LSC-4955 & recovery due to non-deduction of Government dues Rs.21,505	0.354	Irregular
60	4	Unauthorized expenditure on repair of vehicle	0.730	Irregular
61	5	Unauthorized expenditure on purchase of uniforms for Levies	0.275	Unauthorized
62	40	Suspected loss to state due to less deduction of Income	0.166	Unauthorized
63	41	Overpayment loss due to allowing excess & inadmissible quantities of works	0.130	Recoverable
64	50	Less booking & reporting of expenditure	0.385	Overpayment
65	51	Doubtful expenditure on POL Charges	0.750	Irregular
66	55	Irregular expenditure repair of Machinery & Equipment's and Furniture fixture.	0.195	Misappropriation
67	56	Irregular expenditure on purchase of uniforms and sewing charges	0.148	Irregular
68	57	Irregular expenditure on purchase of tyres	0.145	Irregular
69	58	Irregular expenditure	0.199	Irregular
70	4	Non-Accountal of POL utilization	0.170	Irregular
71	6	Unauthorized expenditure on procurement of Uniforms	0.200	Irregular
72	36	Suspected Revenue loss due to violation of Sales Tax Rules	0.510	Irregular
73	20	Suspected Revenue loss due to violation of sales Tax Rules	0.446	Loss
74	22	Suspected Revenue loss due to violation of sales Tax Rules	0.320	Loss
75	36	Suspected Revenue loss due to violation of Sales Tax Rules	0.510	Loss
Communication and Works Department				
76	33	Unauthorized expenditure on repair of vehicles	0.473	Unauthorized
77	34	Irregular expenditure on repair of vehicles	0.383	Irregular
78	35	Irregular expenditure on repair of vehicles	0.370	Irregular
79	8	Unauthorized expenditure of repair of vehicles	0.270	Unauthorized
80	4	Irregular expenditure due to allowing unjustified thickness of road mix	0.955	Irregular

S. No.	DP No.	Nature of Para	Amount	Nature of Para
		premium		
83	7	Non imposition of penalty for delay in completion of work	0.337	Loss
84	9	Overpayment due to wrong calculation of premium	0.643	Overpayment
85	2	Excess expenditure over and above budget grant	5.215	Irregular
86	2	Overpayment due to allowing excess quantity	0.361	Overpayment
87	1	Overpayment due to allowing excess quantity of steel reinforcement	0.139	Overpayment
88	2	Un-justified expenditure on POL of Motor Grader NG-101	0.139	Irregular
89	2	Overpayment due to allowing inadmissible item of work	0.213	Overpayment
90	5	Overpayment due to allowing excess quality of pitrun gravel	0.077	Overpayment
91	7	Irregular Expenditure on repair of transport	0.199	Irregular
92	4	Overpayment due to non-deduction of Shrinkage	0.568	Overpayment
93	4	Overpayment due to allowing incorrect Classification	0.159	Overpayment
94	5	Un-authorized payment by allowing excess quantity of Prime Coat	0.320	Unauthorized
95	6	Overpayment due to allowing incorrect higher Rate	0.093	Overpayment
96	4	Irregular Expenditure due to allowing excess quantity	0.354	Irregular
97	4	Non-recovery of advance amounting	0.250	Recovery
98	5	Overpayment due to less deduction of structure work	0.214	Overpayment
99	6	Overpayment due to non-adjustment of available earth	0.999	Overpayment
100	8	Overpayment due to non-adjustment of available earth	0.344	Overpayment
101	5	Unjustified expenditure on NSR item	0.906	Irregular
102	5	Overpayment due to non-utilization of excavated material	0.547	Overpayment
103	10	Overpayment due to allowing inadmissible items of work	0.613	Overpayment
104	1	Overpayment on account of carriage charges for a distance more than actual on ground	0.625	Overpayment
	7	Irregular expenditure due to allowing excess	0.137	Irregular

S. No.	DP No.	Nature of Para	Amount	Nature of Para	02
108	10	Overpayment on account of carriage charges for a distance more than actual on ground	0.183	Overpayment	28
109	4	Overpayment due to wrong calculation of premium	0.055	Overpayment	18
110	6	Overpayment due to allowing higher rate	0.588	Overpayment	18
111	7	Overpayment due to wrong calculation of premium	0.103	Overpayment	28
112	9	Overpayment due to wrong calculation of premium	0.087	Overpayment	28
113	2	Overpayment due to allowing excess quantity of hand broken stone	0.366	Overpayment	28
114	3	Overpayment due to allowing excess quantity	0.322	Overpayment	28
115	4	Overpayment due to allowing excess quantity of Pitrun Gravel	0.126	Overpayment	28
116	5	Overpayment due to allowing excess quantity than admissible	0.059	Overpayment	28
117	6	Overpayment due to allowing incorrect Rate	0.051	Overpayment	28
118	1	Overpayment due to allowing incorrect rate	0.279	Overpayment	28
119	2	Overpayment due to allowing incorrect rate	0.288	Overpayment	28
120	3	Overpayment due to non-utilization of surplus earth	0.082	Overpayment	28
121	5	Overpayment due to non-deduction of shrinkage	0.481	Overpayment	28
122	1	Overpayment due to allowing excess quantity of	0.293	Overpayment	28
123	2	Overpayment due to non-utilization of surplus earth	0.272	Overpayment	28
124	3	Overpayment due to allowing inadmissible height of soil	0.191	Overpayment	28
125	4	Irregular Expenditure due to allowing excess quantity	0.097	Irregular	80
126	5	Overpayment due to allowing incorrect rate	0.044	Overpayment	28
127	5	Overpayment due to allowing rate of 0.133 Million	0.133	Overpayment	100
Registrar High Court Baluchistan					101
128		Irregular expenditure	0.241	Irregular	80
129	18	Split up of purchase order on account of purchase of outdoor lights	0.108	Irregular	101
Urban Planning and Development Department					101
130		Non realization of stamp duty	0.532	Recoverable	101
Livestock & Dairy Development Department					101
131		Irregular expenditure on purchase of	0.200	Irregular	80

S. No.	DP No.	Nature of Para	Amount	Nature of Para
134	2	Irregular/unauthorized expenditure on account of purchase of feed.	0.599	Irregular
135	3	Doubtful expenditure	0.143	Doubtful
136	4	Irregular purchases of pullet hen/chicks	0.250	Irregular
137	4	Unauthorized expenditure	0.442	Unauthorized
138	2	Non-depositing of amount on account of sale of milk	0.383	Irregular
139		Irregular expenditure of Rs.199,900 on account of repair/purchase of building materials	0.200	Irregular
Public Health Engineering Department				
140	1	Irregular Payment due to allowing in correct rates Rsr 0.082 M.	0.082	Irregular
Health Department				
141	5	Non-deduction of 5% of basic pay on account of repair and maintenance of houses	0.377	Loss
142	6	Non-deduction of income tax at source	0.300	Loss
143	9	Irregular expenditure on account of local purchase of medicine	0.681	Irregular
144	11	Irregular purchase of medicine for individuals out of public money	0.610	Irregular
145	13	Irregular payment on account of utility charges for residential bungalow	0.120	Irregular
146	15	Non deduction of conveyance allowance	0.500	Recovery
147	21	Unauthorized drawl of conveyance allowance	0.089	Unauthorized
148	23	Unauthorized retention of the user charges	0.601	Unauthorized
149	25	Excessive consumption of POL	0.360	Irregular
Forest Department				
150		Non realization of stamp duty	0.178	Loss
151		Doubtful expenditure on advertisement	0.200	Doubtful payment
152	3	Overpayment due to allowing unauthorized transportation charges	0.315	Overpayment
153		Overpayment due to allowing unauthorized charges of tractor	0.720	Overpayment
Forest and Wildlife Department				
154	2	Non realization of stamp duty	0.178	Loss
155	4	Doubtful expenditure on advertisement	0.200	Doubtful
156	5	Overpayment due to allowing unauthorized transportation charges of vehicle	0.315	Overpayment
157	6	Overpayment due to allowing unauthorized	0.720	Overpayment

S. No.	DP No.	Nature of Para	Amount	Nature of Para
160	13	Unauthorized / doubtful expenditure on vehicle repairs	0.540	Unauthorized
161	14	Unjustified expenditure on account of water charges	0.374	Unauthorized
162	15	Unjustified expenditure on repair of office building	0.298	Unauthorized
163	16	Unauthorized expenditure on sewing planting	0.247	Unauthorized
164	17	Unauthorized expenditure on sewing and planting	0.439	Unauthorized
165	18	Non deduction of GST from contractors	0.045	Loss
166	19	Doubtful expenditure on sewing and plantation	0.632	Doubtful
167	20	Irregular expenditure on POL	0.320	Irregular
168	21	Doubtful expenditure on purchase of seed and fertilizer	0.432	Doubtful
169	23	Irregular expenditure	0.164	Irregular
170	24	Irregular expenditure on repair of vehicle	0.127	Irregular
171	25	Irregular / doubtful payment on POL and repair charges	0.699	Irregular
Irrigation Department				
172	4	Irregular expenditure on POL charges	0.531	Irregular
173	9	Irregular expenditure due to mis-classification	0.178	Irregular
174	16	Overpayment due to allowing inadmissible item of work	0.428	Overpayment
175	19	Non execution of contract agreement on stamp papers - Rs.1.067 (Rs.0.330 million recovered leaving balance Rs.0.697 million)	0.697	Irregular
176	24	Non deduction of surcharge on income tax	0.776	Recoverable
177	27	Non deduction of shrinkage allowance	0.258	Recoverable
178	28	Non execution of contract agreement on stamp papers	0.188	Irregular

Annexures

Annexure - I

Expenditure without any budgetary allocation - Rs.26.911million

S. No.	Code	DDO	Object	Final Grant (Rs.)	Actual Expenditure (Rs.)	Excess(+) (Rs.)
1	QA4001	Provincial Assembly Secretariat	A011-2-Pay of Staff	0	1,188,000	(+)1,188,000
2	QA5227	Balochistan House Karachi (S&GAD)	A011-1-Pay of Officers	0	114,776	(+)114,776
3	QA4050	Others - Balochistan House Islamabad	A011-1-Pay of Officers	0	4,950	(+)4,950
4	QA5151	Div: & Distt: Admn: 30-Distt: & 95-Tehsil Zakat Committees	A011-1-Pay of Officers	0	1,354,040	(+)1,354,040
			A011-2-Pay of Staff	0	3,017,256	(+)3,017,256
			A012-1-Regular Allowances	0	3,496,536	(+)3,496,536
5	DB4045	District Officer Information Technology, Dera Bughti	A011-2-Pay of Staff	0	223,454	(+)223,454
6	QA4482	High Court (Judicial Academy) (Charged)	A011-1-Pay of Officers	0	101,255	(+)101,255
			A011-2-Pay of Staff	0	98,510	(+)98,510
			A012-1-Regular Allowances	0	433,988	(+)433,988
7	LI4059	Divisional Prosecutor General Zhob at Loralai (Charged)	A011-1-Pay of Officers	0	115,800	(+)115,800
			A011-2-Pay of Staff	0	71,924	(+)71,924
			A012-1-Regular Allowances	0	176,235	(+)176,235
8	NB4031	Divisional Prosecutor General Nasirabad at Dera Murad Jamali (Charged)	A011-1-Pay of Officers	0	202,587	(+)202,587
			A011-2-Pay of Staff	0	242,290	(+)242,290
9	QA4060	Senior Civil Judge Quetta	A011-1-Pay of Officers	0	33,600	(+)33,600
10	QA4039	Provincial Security Cell (Afghan Refugees)	A011-1-Pay of Officers	0	30,793	(+)30,793
11	-	Lookup	A011-1-Pay of Officers	0	1,178,747	(+)1,178,747
12	QA5218	Secondary Education (High School) Quetta	A06-Transfers	0	1,760	(+)1,760
13	QA4010	Chief Inspector of	A011-1-Pay of	0	300,070	(+)300,070

Code	Function Classification DDO	Final Grant/ Appropriation (Rs.)	Actual Expenditure (Rs.)	Excess(+) Saving(-) (Rs.)
PB4063	Agriculture Research	30,000,000	0	(-)30,000,000
PB4065	Agriculture Engineering	117,529,000	0	(-)117,529,000
PB4083	Surface Irrigation	200,000,000	0	(-)200,000,000
PB4135	Fisheries (FPA)	50,000,000	0	(-)50,000,000
PB4141	FOOD	29,857,000	0	(-)29,857,000
PB4136	Power (FPA)	117,195,000	0	(-)117,195,000
PB4130	Roads	18,000,000	0	(-)18,000,000
PB4137	Minerals (FPA)	25,000,000	0	(-)25,000,000
(05) ENVIRONMENT PROTECTION				
PB4103	Environment(FPA)	43,670,000	0	(-)43,670,000
(06) HOUSING AND COMMUNITY AMMENITIES				
PB4111	Others	12,401,000	0	(-)12,401,000
PB4105	Local Govt(FPA)	5,001,000	0	(-)5,001,000
PB4099	Primary Health Care	232,320,000	0	(-)232,320,000
PB4132	Curative Health Care	610,989,000	0	(-)610,989,000
(08) RECREATIONAL, CULTURE AND RELIGION				
PB4073	Culture	90,788,000	0	(-)90,788,000
PB4074	Tourism	2,500,000	0	(-)2,500,000
PB4085	Information Technology	5,000,000	0	(-)5,000,000
(09) EDUCATION AFFAIRS AND SERVICES				
PB4087	Primary Education(FPA)	393,070,000	0	(-)393,070,000
(09) EDUCATION AFFAIRS AND SERVICES				
PB4090	Secondary Education	325,806,000	0	(-)325,806,000
PB4037	Middle Education	14,000,000	0	(-)14,000,000
PB4091	Secondary Education(FPA)	50,000,000	0	(-)50,000,000
(09) EDUCATION AFFAIRS AND SERVICES				
PB4042	Technical Education	10,700,000	0	(-)10,700,000
PB4096	Adult Education	7,346,000	0	(-)7,346,000
PB4140	University Education	51,987,000	0	(-)51,987,000
PB4094	Technical Education	104,422,000	0	(-)104,422,000
(10) SOCIAL PROTECTION				

2.2.9 Non recovery of hire charges of dozers from beneficiaries - Rs.5.051 million

DG Agriculture Engineering Department Quetta				(Rs. in million)
S. No.	Zone	District	Period	Amount Outstanding
1	Nasirabad Division	Nasirabad - I	2009-10 to 2010-11	0.132
		Jafferabad - II	2009-10 to 2010-11	0.200
		Jhal Magsi - I	2009-10 to 2010-11	0.062
		Gandawa	2009-10 to 2010-11	0.083
2	Mekran Division	Turbat - I	2005-06 to 2007-08	0.453
		Turbat - II	2005-06 to 2007-08	0.054
		Turbat - III	2005-06 to 2007-08	0.011
		Mirani Dam	2005-06 to 2007-08	0.027
		Gawadar - I	2005-06 to 2007-08	0.026
		Gawadar - II	2005-06 to 2007-08	0.055
		Punjgur - I	2005-06 to 2007-08	0.005
3	Noshki	Noshki - I	2005-06 to 2006-07	0.047
		Chaghai	2005-06 to 2006-07	0.282
Total				1.437
Agriculture Engineering Workshop Quetta				
S. No.	Department / Zone	District	Period	Amount Outstanding
1	Deputy Commissioner	Pishin - I	2010-11	0.068
2	DCO	Pishin - I	2008-09	0.056
3	Quetta	Pishin - I	2005-06 to 2006-07	0.086
4	DCO	Pishin - I	2004-05	0.122
5	Deputy Commissioner	Quetta	1990-91 to 1996-97	0.560
6	Govt. Girls High School, Jinnah Town	Quetta	1995-96	0.020
7	Deputy Commissioner	Pishin - I	1992-93	0.161
8	Incharge WAPDA Grid	Quetta	1986-87	0.014
9	Army Work	Pishin	1986-87	0.193
Total				1.280
Agriculture Engineer Sibi				
S. No.	Department / Zone	District	Period	Amount Outstanding
1			7.7.2003	0.384
2			7.7.2003	0.511

6			7.7.2003	0.112	
7			Transporter Charges	0.010	
8		Lehri	2006-07	0.096	
9	Mehmood Khan	Harnai scheme	2011-12	0.009	
10	Amir Mehmood			0.002	
11	Moulvi Abdul Hanan			0.009	
12	Bela Khan	Sibi-III		0.044	
13	Habib Khan			0.066	
14	Raise Qalandar Bux	Kachi-I		0.034	
15	Bismillah			0.003	
16	Bawal Khan	Kachi-II		0.004	
Total				2.334	
Grand Total				5.051	

Annexure - 4

2.2.10 Non-deduction of house rent allowance Rs.3.804 million

S. No.	Name of Officer/ Official & Designation	Present Place of Posting	Accomm: Category	Scale	Period Months	II Rent PM	Amount (Rs. in million)
1	Mr. Ghulam Abbas, Deputy Director,	Agriculture Extension, Rani Bagh Quetta.	B No. 1	B-18	12	5,810	0.070
2	Mr. Muhammad Younas, Superintendent.	DAR, Pulses ARI, Quetta.	B No. 2	B-16	12	2,727	0.033
3	Mr. Abdul Ali Khan, Assistant Horticulturist.	DAR,	B No. 3	B-17	12	4,433	0.053
4	Mr. Abdul Rauf, Director Special Crops.	DAR, Special Crops.	B No. 4	B-19	12	8,856	0.106
5	Mr. Abdul Hameed, Office Assistant.	DAR, Plant Protection.	B No. 5	B-14	12	2,214	0.027
	Mr. Muhammad Khan, Director,	Directorate of Agriculture	B No. 6	B-19	12	8,856	0.106

S. No.	Name of Officer/ Official & Designation	Present Place of Posting	Accomm: Category	Scale	Period Months	H Rent PM	Amount (Rs. in million)
1	Superintendent.	ARI Sariah Quetta					0
2	Mr. Nazeer Ahmed.	Directorate of Vegetable Seed Farm.	B No. 8	B-17	12	4,433	0.053
3	Syed Abdul Qaim Shah.	DAR, Khuzdar.	B No. 9	B-18	12	5,810	0.070
4	Dr. Abdul Qadir.	DAR, Fruits ARI Quetta	B No. 10	B-18	12	5,810	0.070
5	Mr. Maqbool Ahmed.	DAR, Agric: Business ARI Quetta	B No. 11	B-17	12	4,433	0.053
6	Mrs. Shaheen Ejaz, Director.	NAV TECH:	B No. 12	B-19	12	8,856	0.106
7	Mr. Juma Khan.	DAR, Plant Protection ARI Sariah Quetta	B No. 13	B-19	12	8,856	0.106
8	Mr. Tahir Javed.	Directorate of Agriculture Res: WM& H.E.S. ARI Qta.	B No. 14	B-16	12	2,727	0.033
9	Mr. Sher Muhammad.	Directorate of Agriculture Research Vegetable Seed Farm.	B No. 15	B-17	12	4,433	0.053
10	Mr. Nasrullah.	Horticulturist Fruit Exp Station Dhadar.	B No. 16	B-14	12	2,214	0.027
11	Mr. Abdul Razzaq Raisani.	Directorate of Agriculture Res: Food Technology & Post Harvest ARI Qta.	B No. 17	B-18	12	5,810	0.070

S. No.	Name of Officer/ Official & Designation	Present Place of Posting	Accomm: Category	Scale	Period Months	H Rent PM	Amount (Rs. in million)
		Qta					
19	Mr. Inayatullah, Field Man,	DAR, Headquarter Coord: & Planning ARI Qta	B-2	B-6	12	1,544	0.019
20	Mr. Nauroz Khan, Field man.	DAR, Fruits ARI Quetta	B-3	B-6	12	1,544	0.019
21	Mr. Juma Khan, Beldar.	DAR Vegetable Seed Farm.	B-4	B-2	12	1,366	0.016
22	Mr. Abdul Hameed, Driver.	Agriculture Extension, Rani Bagh Quetta.	B-5	B-4	12	1,458	0.017
23	Mr. Muhammad Azam, Mechanic.	Machinery Maintenance Department Sibi.	B-6	B-7	12	1,589	0.019
24	Mr. Safar Khan, Chowkidar	Directorate of Fruits.	B-7	B-1	12	1,337	0.016
25	Mr. Abdul Sattar, Field Assistant.	Agriculture Extension, Rani Bagh	B-8	B-6	12	1,544	0.019
26	Mr. Muhammad Anwar Sheikh, Director General	Directorate General Agric: Res:, ARI Sariab Quetta	B No. 1	B-20	12	10,505	0.126
27	Mr. Khair Muhammad Rind, Horticulturist	Fruit Experimental Station Dhadar	B No. 2	B-18	12	5,810	0.070
28	Mr. Muhammad Aslam Chouhan, Project Director	Olive Project.	B No. 3	B-20	12	10,505	0.126
29	Mr. Abdul Qayyum,	Directorate General Agric: Res:, AR.	B No. 4	B-17	12	4,433	0.053

S. No.	Name of Officer/ Official & Designation	Present Place of Posting	Accomm: Category	Scale	Period Months	H Rent PM	Amount (Rs. in million)
	Officer	Sariab Quetta					
31	Mr. Abdul Sattar, Deputy Director.	Agriculture Extension Rani Bagh. (On attachment).	B No. 6	B-18	12	5,810	0.070
32	Mr. Noor Din Shah, Director.	DAR, Soil & Water Testing ARI Quetta.	B No. 7	B-19	12	8,856	0.106
33	Mr. Bashir Ahmed Bangulzai, Director Vegetable.	DAR, Vegetable & Seed Production Quetta.	A-1	B-19	12	8,856	0.106
34	Mr. Saleem Asghar, Field Supervisor.	DAR, Soil & Water Testing ARI Quetta.	A-2	B-11	12	1,852	0.022
35	Mr. Muhammad Saleem, Agriculture Officer.	Agriculture Extension, Killa Abdullah.	A-3	B-17	12	4,433	0.053
36	Mr. Muhammad Hussain Nasar, Director Headquarter.	DAR, Headquarter Coordination & Planning ARI Quetta.	A-4	B-19	12	8,856	0.106
37	Mr. Nazeer Ahmed, Senior Clerk.	Directorate of Plant Protection.	A-5	B-9	12	1,719	0.021
38	Mr. Zulfiqar Ahmed Butt, Statistical Officer.	Agriculture Extension Chaghai/ Noshki.	A-6	B-17	12	4,433	0.053
39	Mr. Rasheed Ahmed Buzdar,	Soil Survey of Pakistan.	A-7	B-17	12	4,433	0.053
40	Mr. Abdul Ahad, Superintendent.	Directorate of General Agriculture Research, ARI Quetta.	A-8	B-16	12	2,727	0.033

S. No.	Name of Officer/ Official & Designation	Present Place of Posting	Accomm: Category	Scale	Period Months	H Rent PM	Amount (Rs. in million)
42	Mr. Allah Noor, Superintendent.	DAR, Cotton Crops ARI Quetta.	A-10	B-16	12	2,727	0.033
43	Mr. Muhammad Saleem, Junior Clerk.	DAR, Headquarter Coordination & Planning, ARI Quetta.	A-11	B-7	12	1,589	0.019
44	Mr. Muhammad Tahir, Superintendent.	Agriculture Extension Rani Bagh Quetta.	A-12	B-16	12	2,727	0.033
45	Mr. Zaheer Ahmed Sheikh, Stenographer,	Agriculture Extension Rani Bagh Quetta.	A-13	B-15	12	2,349	0.028
46	Mr. Shabbir Ahmed, Beldar,	DAR, Special Crops ARI Quetta.	B-1	B-2	12	1,366	0.016
47	Mr. Muhammad Rahim, Field Supervisor.	DAR, Fodder, ARI Quetta.	B-2	B-11	12	1,852	0.022
48	Mr. Saeed Ahmed, Field Supervisor,	DAR, Vegetable Seed Farm Quetta.	B-3	B-11	12	1,852	0.022
49	Mr. Abdul Majeed, Chowkidar.	DAR, Headquarter Coordination & Planning ARI, Quetta.	B-4	B-1	12	1,337	0.016
50	Mr. Muhammad Asghar, Assistant	DAR, Food Tech: & Post Harvest ARI Quetta.	B-5	B-14	12	2,214	0.027
51	Mr. Muhammad Naeem, Driver.	DAR, Food Tech: & Post Harvest ARI Quetta.	B-6	B-4	12	1,458	0.017
52	Mr. Sher Khan, Chowkidar.	Agriculture Extension Rani Bagh Quetta.	B-7	B-1	12	1,337	0.016
		DAR Food					

S. No.	Name of Officer/ Official & Designation	Present Place of Posting	Accomm: Category	Scale	Period Months	H Rent PM	Amount (Rs. in million)
54	Mr. Pir Wali, Field Man.	DAR Headquarter Coordination & Planning ARI, Quetta.	B-9	B-6	12	1,544	0.019
55	Mr. Sultan Ahmed, Naib Qasid.	DAR, Cereal Crops ARI Quetta.	B-10	B-1	12	1,337	0.016
56	Mr. Ali Gul, Field Supervisor.	Directorate of Vegetable Seed Farm.	B-11	B-11	12	1,852	0.022
57	Mr. Abdul Rahim, Superintended	DAR, Fodder ARI Quetta.	B-12	B-16	12	2,727	0.033
58	Mr. Abdul Nabi, Field Supervisor.	DAR, Special Crops ARI Quetta.	B-13	B-11	12	1,852	0.022
59	Mr. Muhammad Hassan, Field Supervisor.	DAR, Plant Protection ARI Quetta.	B-14	B-11	12	1,852	0.022
60	Mr. Muhammad Ameen, Accounts Officer.	DAR Vegetable Seed Farm Quetta.	B-15	B-17	12	4,433	0.053
61	Mr. Jameel Ahmed, Junior Scale Stenographer.	DAR, Agric: Business ARI Quetta.	B-16	B-12	12	1,960	0.024
62	Mr. Dilwash, Chowkidar.	DAR, Oil Seed ARI Quetta.	B-17	B-1	12	1,337	0.016
63	Mr. Hafiz Saifullah, Naib Qasid	DAR Headquarter Planning ARI, Quetta.	B-18	B-1	12	1,337	0.016
64	Mr. Dad Karim Lab Attendant.	DAR, Plant Protection ARI Quetta.	B-19	B-2	12	1,366	0.016
65	Mrs. Shahida BIBI, Junior Clerk.	DAR, Soil & Water Testing ARI Quetta.	B-20	B-07	12	1,589	0.019
	Mr. I. I. I.	DAR, Water					

S. No.	Name of Officer/ Official & Designation	Present Place of Posting	Accomm: Category	Scale	Period Months	H Rent PM	Amount (Rs. in million)
67	Mr. Nazeer Ahmed, Beldar.	DAR, Water Management & H.I.E.S ARI Quetta.	B-22	B-02	12	1,366	0.016
68	Mr. Ikhlaaq Ahmed, Lab Technician.	DAR, Food Tech: & Post Harvest ARI Quetta.	B-23	B-07	12	1,589	0.019
69	Mr. Muhammad Ayub, Driver.	DAR Headquarter Coordination & Planning ARI, Quetta.	B-24	B-04	12	1,458	0.017
70	Mr. Nasrullah Khan, Accounts Officer.	DAR, Soil & Water Testing ARI Quetta.	B-25	B-17	12	4,433	0.053
71	Mr. Muhammad Ashraf, Office Assistant.	DAR Headquarter Coordination & Planning ARI Quetta.	B-26	B-14	12	2,214	0.027
72	Mr. Noor Khan, Beldar.	DAR, Fruits ARI Quetta.	B-27	B-02	12	1,366	0.016
73	Mr. Wahid, Naib Qasid.	Directorate General Agriculture Research ARI Quetta.	B-28	B-01	12	1,337	0.016
74	Mr. Abdul Malik, Superintendent.	Directorate General Agriculture Research ARI Quetta.	B-29	B-16	12	2,727	0.033
75	Mr. Erfan Ahmed, Lab Assistant.	DAR, Plant Protection ARI Quetta.	B-30	B-6	12	1,544	0.019
76	Mr. Khuda-e-Rahim, Driver.	DAR, Oil Seed ARI Quetta.	B-31	B-4	12	1,458	0.017
77	Mrs. Zarqa Taj.	DAR, Oil Seed	B-32	B-06	12	1,544	0.019

S. No.	Name of Officer/ Official & Designation	Present Place of Posting	Accomm: Category	Scale	Period Months	H Rent PM	Amount (Rs. in million)
79	Mr. Rukhsana, Lab Assistant	DAR Water Management & H.E.I.S, ARI Quetta.	B-34	B-06	12	1,544	0.019
80	Mr. Faiz Muhammad, Beldar.	DAR, Fodder ARI Quetta.	B-35	B-02	12	1,366	0.016
81	Mr. Hafeezullah, Senior Clerk.	Directorate General Agriculture Research, ARI Quetta.	B-36	B-09	12	1,719	0.021
82	Mr. Muhammad Ali, Mali.	DAR, Fruits ARI Quetta.	C-1	B-01	12	1,337	0.016
83	Mr. Noor Muhammad, Chowkidar.	DAR, Fruits ARI Quetta.	C-2	B-01	12	1,337	0.016
84	Mr. Essa Khan Beldar	DAR, Plant Protection ARI Sariab Quetta.	C-3	B-02	12	1,366	0.016
85	Mr. Muhammad Hussain, Field Man.	DAR, Vegetable Seed Farm Quetta.	C-4	B-06	12	1,544	0.019
86	Mr. Arif, Field Man.	DAR, Fodder ARI Sariab Quetta.	C-5	B-06	12	1,544	0.019
87	Mr. Ghulam Nabi, Driver.	DAR Headquarter ARI Sariab Quetta.	C-6	B-04	12	1,458	0.017
88	Mr. Nizam Ud Din, Driver.	DAR, Agric: Business ARI Sariab Quetta.	C-7	B-04	12	1,458	0.017
89	Mr. Muhammad Alam, Field Assistant.	DAR Khuzdar.	C-8	B-06	12	1,544	0.019
90	Mr. Hafeezullah, Naib Qasid	Directorate General Agriculture	C-9	B-01	12	1,337	0.016

S. No.	Name of Officer/ Official & Designation	Present Place of Posting	Accomm: Category	Scale	Period Months	H Rent PM	Amount (Rs. in million)
		Quetta.					
92	Mr. Abdul Sattar, Chowkidar.	DAR Headquarter ARI Sariab Quetta.	C-11	B-01	12	1,337	0.016
93	Mr. Fazal Muhammad, Beldar.	DAR, Soil & Water Testing ARI Quetta.	C-12	B-02	12	1,366	0.016
94	Mr. Sahib Jan Mechanic.	DAR, Plant Protection ARI Quetta.	C-13	B-07	12	1,589	0.019
95	Mr. Shah Muhammad, Driver.	DAR, Oil Seed ARI Sariab Quetta.	C-15	B-04	12	1,458	0.017
96	Mr. Syed Muhammad, Tube Well Operator.	DAR Headquarter Coordination & Planning ARI Sariab Quetta.	C-16	B-04	12	1,458	0.017
97	Mr. Muhammad Akbar, Field Man,	DAR, Plant Protection ARI Sariab Quetta.	C-17	B-06	12	1,544	0.019
98	Mr. Saleh Muhammad, Field Man.	DAR Headquarter Coordination & Planning ARI, Sariab Quetta.	C-18	B-06	12	1,544	0.019
99	Mr. Rahim Bakhsh, Driver.	DG Agriculture Research Balochistan, ARI Sariab Quetta.	C-20	B-04	12	1,458	0.017
100	Mr. Juma Gull, Naib Qasid.	DAR, Oil Seed ARI Sariab Quetta.	C-21	B-01	12	1,337	0.016
101	Mr. Azam,	DAR, Plant Protection ARI	C-1	B-02	12	1,366	0.016

S. No.	Name of Officer/ Official & Designation	Present Place of Posting	Accomm: Category	Scale	Period Months	H Rent PM	Amount (Rs. in million)
		& Planning Quetta.					
103	Mr. Muhammad Khan, Field Man.	DAR. Fruits ARI Sariab Quetta.	C-3	B-06	12	1,544	0.019
104	Mr. Muhammad Nadeem,	Agriculture College Balochistan.	C-4	B-17	12	4,433	0.053
105	Mr. Pir Muhammad, Chowkidar.	DAR. Fruits ARI Sariab Quetta.	C-5	B-01	12	1,337	0.016
106	Mr. Ali Jan, Mali.	DAR. Fruits ARI Sariab Quetta.	C-6	B-01	12	1,337	0.016
107	Mr. Nasrullah, Chowkidar.	DAR Headquarter Coordination & Planning ARI Quetta.	C-7	B-01	12	1,337	0.016
108	Mr. Aliyar Khan, Beldar.	DAR Headquarter Coordination & Planning ARI Quetta.	C-8	B-02	12	1,366	0.016
109	Mr. Rahim Bakhsh., Chowkidar.	DG Agri Research Balochistan ARI Quetta	C-10	B-01	12	1,337	0.016
110	Mr. Nazir Ahmed, Fitter.	DAR Headquarter Coordination & Planning ARI Quetta.	C-11	B-04	12	1,458	0.017
111	Mr. Muhammad Akbar, Naib Qasid.	Directorate General Agriculture Research Balochistan ARI Quetta.	C-12	B-01	12	1,337	0.016
112	Mr. Mengal Khan, Tube Well	DAR. Fruits	C-13	B-01	12	1,358	0.017

[illegible]

3.2.5 Irregular expenditure on renovation & purchase of equipment -
Rs.2.112 million

S. No.	Cheque No & Date	Bill No.	Date	Items	Amount (Rs)
1	093960 dated 2.01.2012	Nil	24.10.12	Blanket 12, Bed sheet 12, pillows 12, etc.	260,720
2		Nil	02.11.11	Jae Namaz 12	6,360
3		Nil	Nil	Sleepers 12 Nob	9,600
4		Nil	29.10.11	Bad room chairs set 12	642,000
5		250	Nil	Chairs, plastic Tables	59,040
6		Nil	27.10.11	Dinner set Fancy, water set etc	116,160
7		282	30.10.11	Bucket, Lota, Wiper etc	75,760
8		805	Nil	Wall Clock 13	24,700
9		Nil	Nil	Table Lamps	67,200
10		Nil	24-10-11	Pressure pump 02 No.	31,800
11		1885	3-11-11	Full load furniture	18,000
				Total	1,311,340
Hub office					
12	091605 dated 25.8.2011	Nil	26-6-11	Photostat machine, computer, printer, etc.	230,000
13		Nil	14-6-11	Petrol Generator	119,000
14		085	11-4-11	Carpet	10,211
					359,211
15		2115	7-3-11	Tiles etc.	71,350
16		Nil	Nil	Electric items	52,177
17		Nil	Nil	Ceiling Fan	5,000
18		485	5-4-11	Cement 17 bags	6,400
19		1830	2-4-11	Door frame	10,189
20		23-25	8,12-4-11	Painting etc.	12,300
21		86	10-4-11	Tea cock, ghee etc	940
22		991	11-4-11	Nipple	825
23		132	13-4-11	Tarpine oil distemper tube	240
24		Nil	11-4-11	Window, door, mirror glass,	45,270
25		Nil	Nil	Sewerage system of two washrooms tiles	222,000
26		Nil	11-5-11	Distemper	14,860
				Total	800,762
				Grand Total	2,112,102

3.2.9 Overpayment due to non-utilization of available earth - Rs.8.584 million

S. No.	Name of work	MB No.	Item of work	Qty of earth available cum	Rate paid	Rate Payable	Diff:	Amount (Rs)
1	Constn: of B/T road from Kala Pathar to Spera Thara via Kutob Sahobi, Sinzili at Muslim Bagh District (19+000 KM) and Const: of B/T link road Zar Parsha and Paindi Balool at Muslim Bagh District Killa Saifullah (Length 4+000 KM)	MB No.1 pages (28-31).	Excavation in soft rock	4849.11	152.5	109	43.5	210,936
			Excavation in hard rock	3636.83	152.5	109	43.5	158,202
Less				0.01%				3,691
Sub Total				A				365,447
2	Constn: of B/T road from Ziarat Cross Surah Khula to Kach Road Quetta District Pishin	MB No. PSDP 502 pages (19-22)	Excavation	931465.31	152.50	109	43.5	8,673,553
Less				5.25%				455,361
Sub Total				B				8,218,192

Annexure - 7

3.2.11 Execution of works without technical sanction - Rs.21,467.258 million

(Rs. in million)

S. No.	PSDPs No.	District	Name of Schemes	Approved Cost
1	48	Gawadar	Establishment of Fish Processing Plant at Pasni	269.240
2	80	Balochistan	Sports Stadium Islam Saigai	100.000
3	102	Zhob	New Buss Adda Sabzi Mandi and Mutan Market Out of City	130.292
4	114	Killa Saifullah	Jamia Masjid Madni At Muslim Bagh	145.000
5	311	Zhob	Const of Road from Zhob to Khawandy and Zhob Gull Kach	100.000
6	409	Musakhail	Drug Musakhail Tangi Sar Portion	328.603
7	412	LORALAI	Yaroo Shaher to Killi Gandari (Duki)	149.269
8	413	Killa Saifullah	Ragha Sultan Zai Killa Saifullah	498.843
9	414	Killa Saifullah	Toda Safar Zai Killa Saifullah	422.400
10	415	Kech	Extension of Gawark to Radeek Road Kech	133.601
11	417	Zhob	Ahmedi Dargha to Gutser Phase-1	175.560
12	418	Musakhail	Lawara to Musakhail	267.850
13	419	Killa Abdullah	Mehmood Nika pati Road Segi Gulistan Killa Abdullah	297.689
14	420	Musakhail	Kingri Chapp Sadozai	153.748
15	422	Killa Saifullah	Kanchogi Panakai Killa Saifullah	630.411
16	423	LORALAI	Dousarka Package Road.	158.206
17	424	LORALAI	Chamaza Zar Karez Azgharloo.	159.206
18	425	LORALAI	Nasirabad Road line Shabozai	170.345
19	427	Killa Saifullah	Killa Saifullah and Muslim Bagh Town	379.722
20	428	Zhob	Drainage System Zhob Town	206.513

S. No.	PSDPs No.	District	Name of Schemes	Approved Cost
23	432	Kech	B/T Road Asiabad to Kulahoo 40 Km	162.476
24	434	Kech	Extension of Souro Bullo 46 Km	136.859
25	436	Kech	Jan Muhammad Bazar to Kumbail	106.674
26	437	Kech	Bridge at Gomazai Nalla Kech	134.423
27	438	Kech	Link Road from Zubaida Jalal road to Karimabad Sorbaad & Mir 30 Km	115.816
28	439	Kech	Const of B/T road Gorkop Cross to Hoshab 55 Km Dist Turbat	289.644
29	440	Gawadar	Const of B/T road Gawaçar Cross to Nallant 60 Km	364.937
30	441	Awaran	Gishkore to Tinzila	249.787
31	442	Awaran	Bazdad Link Road Awaran	193.738
32	443	Pishin	Khano Zai Area Pishin 65 Km	163.538
33	444	Killa Saifullah	Shin Nari to Kundyara Road Link to Qamardin	216.712
34	447	Pishin	Dori Sulman Khail Nali Yaseen Zai Ghaza Band Ajram Road Pishin	157.904
35	448	Quetta	Various Road Killi Ghabzai Dist Quetta	109.138
36	449	Quetta	Widening of Nawa Killi Dist Quetta	143.905
37	450	Gawadar	Kalang Kulanch to Costal Highway	176.737
38	453	Zhob	National High Way Shor Shakan to Killi Taki Zhob	51.250
39	454	Zhob	Dergai To Takri	257.424
40	455	Zhob	Marrium to Gastoi Bahlool	451.684
41	456	Panjgor	B/T Road Tasp via Pachi Mandi Road 23.5 Km	150.709
42	457	Pishin	B/T Road Murgha Kuch Hassanzai Road 30 Km Pishin	107.835
43	459	Loralai	Loralai Town	105.770

S. No.	PSDPs No.	District	Name of Schemes	Approved Cost
45	461	Killa Saifullah	Roghni Lohi Bund and Dumar Kach 60Km	271.000
46	462	Quetta	Const of B/T Road Torshore to Shaban via Tariq abad 6 km	290.157
47	464	Pishin	B/T Road Rodh Mullazai Gharshinan Pishin	497.576
48	465	Zhob / Sherani	Ahmedi Dargha To Gutser Ph2 17 Km	129.761
49	466	Musakhail	Musakhail To Lawara 30 Km	290.158
50	467	Pishin	B/T Road Rodh Mullazai Valley Pishin	388.680
51	468	Ziarat	B/T Road Baba Kharwari Dunreria Dozak Tangi	373.400
52	469	Killa Saifullah	Dumar Kach Road Killa Saifullah	220.176
53	470	Killa Saifullah	Tirkha Badini Killa Saifullah	132.862
54	471	Zhob	Dana Abdullah Zai Zhob	412.062
55	472	Kech	Const of Bridge Zarinbug (Dusht) to Pishal via Doro Kandug, Dist Kech 370 Km	140.230
56	473	Killa Saifullah	Construction of Killah Saifullah-Sherani Road	260.063
57	474	Zhob	B/T Road Killi Nazar Khan to Hazrat Shaib Zhob	148.009
58	475	Zhob / Sherani	Gawal Gut to Kumai Sharguli Killi Abdullah Khan Taraki 25 Km	218.810
59	476	Jaffarabad	Drainage and Sewerage System Usta Muhammad D.M Jamali & Dera Allah Yar	100.000
60	478	Musakhail	Link Road Musakhail	106.360
61	485	Killa Saifullah	B/T Road Belloo Cross to Gar Samlan Tehsil Loi Bund	185.026
62	488	Killa Abdullah	Syed Hameed Cross to Culistan Killa Abdullah	215.849
63	489	Quetta	Link Road Nawa Killi to Main NHA Road Quetta	779.771
64	491	Killa Saifullah	B/T Road Dobandi Toba	507.500

S. No.	PSDPs No.	District	Name of Schemes	Approved Cost
66	494	Killa Saifullah	Const of Road Taivera to Gorozai Killa Saifullah 30 Km	145.941
67	495	Killa Saifullah	Const Of Various Link Road in Main Pitab Daulatzai Ghaibzai & Sahibzai Project 28 Km	110.461
68	496	Killa Saifullah	Const of B/T Road From Nasi Bazar to Thakari & Link Road Killa Saifullah	313.029
69	497	Killa Saifullah	B/T Main Road Pinkai To Murgha Faqirzai via Molvi Ali Mohammad 39 Km.	515.923
70	498	Killa Saifullah	Const of B/T Road Kala Pathar to Spera Thara Main Badini & Link Road 52 Km	309.277
71	499	Loralai	Const of B/T Road N.70 Tang Check Post Via Naraivag to N.70 Chanali 24.250 Km	101.950
72	500	Loralai	Const of B/T Road Zar Karez Via Khohar Dame to SREY Parashay 23 Km	117.904
73	502	Quetta	B/T Road Ziarat Cross Surah Khola Kach Road Quetta	162.219
74	503	Killa Saifullah	Pishin Cross to Kuram Via Sirkai	400.000
75	605	Killa Saifullah	Construction of Building Ext Primary Middle High School Killa Saifullah	120.000
76	855	Awaran	Seven No WSS Awaran	168.697
77	934	Provincial	Various Madaris / Mosque Pishin, Ziarat, Loralai	260.000
78	982	Loralai	Madrassa Intervile	140.000
		Provincial	Const of B/T Road Kanoby Mallakhail abad 17 Km.	
79	1008	Killa Saifullah	Pitab Valley Development Project Killa Saifullah	672.049
			(i) Development Plans In Kohlu 164.00 (ii) Football and Volley	

S. No.	PSDPs No.	District	Name of Schemes	Approved Cost
			Blasting of Road Sukka Tang to Girsani Kohlu Rs.9.807	
81	New	Killa Saifullah	Tubli Badini Road	789.000
Total				21,467.258

Annexure - 8

3.2.13 Non- realization of stamp duty Rs.63.240 million

(Rs. in million)

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
1	14	Kohlu	Const of protection bund for agriculture purpose in Tehsil Mawand.	30.000	0.08
2	21	Killa Abdullah	Various Development for Agriculture Purpose District Killa Abdullah	50.000	0.13
3	31	Zhob	Installation of tube well for agriculture purpose for Killi Masazai District Zhob	5.000	0.01
4	34	Kohlu	Tractors with Complete Access for leveling of land for agriculture purpose Tehsil Mawand.	10.000	0.03
5	40	Pishin	Purchase of Bulldozer / tractor with accessories for agriculture purpose in PB - 09, Barshore Karezat Pishin	25.000	0.06
6	48	Gawadar	Establishment of Fish Processing Plant at Pasni	269.240	0.67
7	75	Kohlu	Const of women handi craft center in different villages of Kohlu	15.000	0.04

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
9	101	Quetta	Office Building for BDA in Cantt. Area Quetta	76.000	0.19
10	102	Zhob	New Buss Adda Sabzi Mandi and Mutton Market Out of City	130.292	0.33
11	114	Killa Saifullah	Jamia Masjid Madni At Muslim Bagh	145.000	0.36
12	134	Zhob	Circuit House Zhob Town	36.506	0.09
13	140	Khuzdar	Rest House at Khuzdar Town	19.614	0.05
14	311	Zhob	Const of Road from Zhob to Khawandy and Zhob Gull Kach	100.000	0.25
15	321	Zhob	Cutting Leveling of Road Killi Mini to Killi Malik Donia Khan Kakar Khurasan	10.000	0.03
16	325	Kohlu	Const of B/T Road from Shahjahan to Tirkhail Ali 4.00 km	10.000	0.03
17	328	Dera Bughti	B/T road from Gate No 4 to Gate No 6	12.400	0.03
18	329	Dera Bughti	B/T Road At Gate No 6 to Gate No. 8 Via MAND Rani Colony Sohe	20.100	0.05
			Const of Chief Ali Mohammad Jirga Hall at Baiker	5.394	0.01
19	330	Zhob	Road Cutting and Leveling Gastoi Bagh to Jani Khail Dist Zhob	35.000	0.09
20	331	Dera Bughti	Structure Work of B/T Road of Bakir to Rakhni	80.000	0.20
21	333	Dera Bughti	B/T Road Bakir to Mailao Police Station Dist Dera Bugti	25.000	0.06
22	337	Kohlu	Const of B/T Road at marri bazar to mir muriwat abad	20.000	0.05

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
24	401	Loralai	Const of Road main Nana Sahib to Ayub abad Thal (2.25 km)	10.000	0.03
25	409	Musakhail	Drug Musakhail Tangi Sar road	328.603	0.82
26	410	Loralai	Coal Mine Jungle Abdul Rehman Road Duki	86.637	0.22
27	412	Loralai	Yaroo Shaheer to Killi Gandari (Duki)	149.269	0.37
28	413	Killa Saifullah	Ragha Sultan Zai Killa Saifullah	498.843	1.25
29	414	Killa Saifullah	Toda Safar Zai Killa Saifullah	422.400	1.06
30	415	Kech	Extension of Gawark to Radeek Road Kech	133.601	0.33
31	417	Zhob	Ahmedi Dargha to Gutser Phase-1	175.560	0.44
32	418	Musakhail	Lawara to Musakhail	267.850	0.67
33	419	Killa Abdullah	Mehmood Nika pati Road Segi Gulistan Killa Abdullah	297.689	0.74
34	420	Musakhail	Kingri Chapp Sadozai	153.748	0.38
35	422	Killa Saifullah	Kanchogi Panakai Killa Saifullah	630.411	1.58
36	423	Loralai	Dousarka Package Road.	158.206	0.40
37	424	Loralai	Chamaza Zar Karez Azgharloo.	159.206	0.40
38	425	Loralai	Nasirabad Road line Shabozai	170.345	0.43
39	426	Kech	B/T Road Turbat Pasni Phase II 60 Km	881.913	2.20
		Killa	Killa Saifullah and Muslim		

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
42	430	Musakhail	Musakhail Bazar To Khajoori	411.647	1.03
43	431	Kech	Gawak to Balnigore road 39 Km	232.209	0.58
44	432	Kech	B/T Road Asiabad to Kulahoo 40 Km	162.476	0.41
45	433	Kech	B/T Road Gorag Bagh Kap Kafar 20 Km	67.902	0.17
46	434	Kech	Extension of Souro Bullo 46 Km	136.859	0.34
47	435	Kech	B/T Road Extension of Merabad to Rudbun 25 Km	72.587	0.18
48	436	Kech	Jan Muhammad Bazar to Kumbail	106.674	0.27
49	437	Kech	Bridge at Gomazai Nalla Kech	134.423	0.34
50	438	Kech	Link Road form Zubaida Jalal road to Karimabad Sorbaad & Mir 30 Km	115.816	0.29
51	439	Kech	Const of B/T road Gorkop Cross to Hoshab 55 Km Dist Turbat	289.644	0.72
52	440	Gawadar	Const of B/T road Gawadar Cross to Nallant 60 Km	364.937	0.91
53	441	Awaran	Gishkore to Tinzila	249.787	0.62
54	442	Awaran	Bazdad Link Road Awaran	193.738	0.48
55	443	Pishin	Khano Zai Area Pishin 65 Km	163.538	0.41
56	444	Killa Saifullah	Shin Nari to Kundyara Road Link to Qamardin	216.712	0.54
57	445	Loralai	Nari Andra Road Mekhtair	85.268	0.21
58	446	Loralai	Const Of B/T Road Zarghoon		0.11

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
60	448	Quetta	Various Road Killi Ghabzai Dist Quetta	109.138	0.27
61	449	Quetta	widening of Nawa Killi Dist Quetta	143.905	0.36
62	450	Gawadar	Kalang Kulanch to Costal Highway	176.737	0.44
63	451	Gawadar	Kalmat to Costal Highway	84.469	0.21
64	452	Loralai	N 70 D.G Khan Road To Killi Akhtar Mohamimad Talaw Bulenda Killi Bazi Wera Killi dewana Sher Hassan Khan	39.700	0.10
65	453	Zhob	National High Way Shoi Shakan to Killi Taki Zhob	51.250	0.13
66	454	Zhob	Dergai To Takri	257.424	0.64
67	455	Zhob	Marriun to Gastoi Bahlool	451.684	1.13
68	456	Panjgor	B/T Road Tasp via Pachi Mandi Road 23.5 Km	150.709	0.38
69	457	Pishin	B/T Road Murgha Kuch Hassanzai Road 30 Km Pishin	107.835	0.27
70	458	Pishin	B/T Road Ibrahim Zai Mando Zai Road Pishin	86.311	0.22
71	459	Loralai	Loralai Town	105.779	0.26
72	460	Ziarat	Eastern kawas link road ziarat	139.707	0.35
73	461	Killa Sifullan	Roghni Lohi Bund and Dumar Kach 60Km	271.000	0.68
74	462	Quetta	Const of B/T Road torshore to shaban via tariq abad 6 km	290.157	0.73
75	464	Pishin	B/T Road Rodh Mullazai Chashin Pishin	407.576	1.24

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
77	466	Musakhail	Musakhail to Lawara 30 Km	290.158	0.73
78	467	Pishin	B/T Road Rodh Mullazai Valley Pishin	388.680	0.97
79	468	Ziarat	B/T Road Baba Kharwari Dunreria Dozak Tangi	373.400	0.93
80	469	Killa Saifullah	Dumar Kach Road Killa Saifullah	220.176	0.55
81	470	Killa Saifullah	Tirkha Badini Killa Saifullah	132.862	0.33
82	471	Zhob	Dana Abdullah Zai Zhob	412.062	1.03
83	472	Kech	Const of Bridge Zarinbug (Dusht) to Pishal via Doro Kandug, Dist Kech 370 Km	140.230	0.35
84	473	Killa Saifullah	Const: of KSF Sheran Road	260.063	0.65
85	474	Zhob	B/T Road Killi Nazar Khan to Hazrat Shaib Zhob	148.009	0.37
86	475	Zhob/ Sherani	Gawal Gut to Kumai Sharguli Killi Abdullah Khan Taraki 25 Km	218.810	0.55
87	476	Jaffarabad	Drainage and Sewerage System Usta Muhammad D.M Jamali & Dera Allah Yar	100.000	0.25
88	477	Quetta	Const of Road Adjacent Habib Nalah Eastern Side With Security Wall from Gulistan Town to Cantt College	10.000	0.03
89	478	Musakhail	Link road Musakhail	106.360	0.27
90	479	Jaffarabad	Various Roads Dist	-----	0.08

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
92	481	Killa Abdullah	Const of Various Area in PB-13 Killa Abdullah	27.500	0.07
93	483	Khuzdar	Earth work and Roads for various Killies Tehsil Surab	20.000	0.05
94	484	Harnai	Two No Priestess Bridge including Approach Torkham River Harnai	30.000	0.08
95	485	Killa Saifullah	B/T Road Belloo Cross to Gar Samlan Tehsil Loi Bund	185.026	0.46
96	486	Lasbella	Const: of Road in PB- 44 Dist Lasbella	30.000	0.08
97	487	Zhob	B/T Road Sardar Roi Dad Sabak Zai Dam Zhob 20 Km	97.020	0.24
98	488	Killa Abdullah	Syed Hameed Cross to Gulistan Killa Abdullah	215.849	0.54
99	489	Quetta	Link Road Nawa Killi to Main NHA Road Quetta	779.771	1.95
100	491	Killa Abdullah	B/T Road Dobandi Toba Achakzai	587.589	1.47
101	492	Zhob	Remaining Work of SIE Zhob Mir Ali Khel Kajhuri Road 91 Km	1686.209	4.22
102	494	Killa Saifullah	Const of Road Taivera to Goroza Killa Saifullah 30 Km	145.941	0.36
103	495	Killa Saifullah	Const Of Various Link Road in Main Pitab Daulatzai Ghibzai & Saibzai Project 28 Km	110.461	0.28
104	496	Killa Saifullah	Const of B/T Road From Nasi Bazar to Thakari & Link Road Killa Saifullah	313.029	0.78
105	497	Killa	B/T Main Road Pinkai To	515.022	1.29

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
106	498	Killa Saifullah	Const of B/T Road Kala Pathar to Spera Thara Main Badini & Link Road 52 Km	309.277	0.77
107	499	Loralai	Const of B/T Road N.70 Tang Check Post Via Naraivag to N.70 Chanali 24.250 Km	101.950	0.25
108	500	Loralai	Const of B/T Road Zar Karez Via Khohar Dame to SREY Parashay 23 Km	117.904	0.29
109	502	Quetta	B/T Road Ziarat Cross Surah Khola Kach Road Quetta	162.219	0.41
110	503	Killa Saifullah	Pishin Cross to Kuram Via Sirkai	400.000	1.00
111	542	Dera Bugti	Const of Goram Check Dam Baiker dist Dera Bugti/Cutting and blasting Murang Mari via Chail hill 2.80 KM	30.000	0.08
112	552	Killa Saifullah	Improvement/Provision of Irrigation Water System Dist Killa Saifullah	60.000	0.15
113	553	Jaffarabad	Const of B/T Roads various areas dist jaffarabad	10.000	0.03
114	556	Kalat	Const of Various Protection Bund for Tehsil Surab 13.00 Million / Various WSS For Tehsil Surab 7.00 Million	20.000	0.05
115	564	Nasirabad	Drilling and Development of Tube well for the land of haji ramzan in Muslim Baugh Rs, 1.236/ Shams ud din check dam in naseer aghbarg area dist killa saifullah Rs, 2.728	50.000	0.13
116	600	Zhob	Add class Room PB-19,20 Zhob	64.944	0.16
117	602	Zhob	Const of Various Primary		0.05

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
119	604	Provincial	Constn. of Building for Shelter less P/School Add Class Room at different area in Balochistan	15.000	0.04
120	605	Killa Saifullah	Const of Building Ext Primary Middle High School Killa Saifullah	120.000	0.30
121	607	Quetta	Various Development Work at Educational institute at PB 04 Quetta	60.000	0.15
122	619	Dera Bughti	Constn. of additional class rooms in Govt. Boys Primary Schools	7.340	0.02
123	661	Kohlu	Various Development Scheme Dist Kohlu	63.900	0.16
124	664	Kohlu	Building for Govt Girls High School and Residence for Female Staff Mir Maritabad Mewand Kohlu	20.000	0.05
125	677	Quetta	improvement / renovation of various boys/ girls high school in PB 4 Quetta	20.000	0.05
126	683	Quetta	Provisional of missing facilities in primary /middle & High Schools in Halqa PB - 4 Quetta	10.000	0.03
127	711	Zhob	Const of Shaheed shaikh mohammad ayoub girls memorial school at Zhob	15.000	0.04
128	713	Killa Abdullah	Boys Inter College Abdul Rehmanzai	70.000	0.18
129	743	Quetta	Costn. of 2 No. w. s. s scheme in district Kalat	10.000	0.03
130	756	Kohlu	Const of boundary wall Educational complex mir muriwat abad tehsil Mawand	15.000	0.04
131	758	Killa Abdullah	Various Development Scheme Dist Killa Abdullah	10.770	0.05

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
132			Drilling and Development of local bore Agriculture purpose at killi haji majak Killa Abdullah.	2.838	0.01
133			Examination Hall With Bath Room for high School Adda Bazar Mazai	4.904	0.01
134	769	Kech	Const of RHC Gorcop Turbat	25.000	0.06
135	781	Quetta	Const of Guyenne ward in Sandeman Provincial Hospital Quetta	10.000	0.03
136	793	Quetta	Providing Equipment's& Improvement BHU In Halqa PB- 4 Quetta	10.000	0.03
137	811	Kharan	Const of Causality Unit Along With Equipment DHQ Kahran	4.270	0.01
138	855	Awaran	Seven No WSS Awaran	168.697	0.42
139	876	Loralai	WSS & Pipe Line Pumping Machine anamber to Yata Ababd Farooq abad	50.604	0.13
140	877	Provincial	W.S.S In Balochistan	10.000	0.03
141	902	Quetta	W.s.s at Various Areas at PE -4 Quetta	4.158	0.01
142	903	Khuzdar	WSS In Nall Dist Khuzdar	20.000	0.05
143	934	Provincial	Various Madaris/Mosque Pishin, Ziarat, Loralai	260.000	0.65
			Const of Alandwa islamic institute Quetta	20.000	0.05
144	936	Jaffarabad	Const of Various Masjid Jaffarabad Nisrabad Bolan	10.000	0.03
145	937	Provincial	Mosque at Dera Murad Jamali	10.000	0.03

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
			Cosnt. of Mosque al -Rehman near circuit house Zhob	3.000	0.01
			Seven mosque distt. pishin / jamia islamia shah waliullah distt. Kalat	5.689	0.01
			Const / repair of work jamia islamia darullom rahmania sirki road Quetta	-	-
			Const: of Religious Prayer Places And Educational Institutes.	250.000	0.63
146	940	Quetta	Improvement of Masque PB 4 Quetta	20.000	0.05
147	949	Quetta	Improvement of Masque PB 4 Quetta	10.000	0.03
148		Provincial	3 mosque Zhob/ 1 Mosque kuchlak /1 Mosque Pishin	5.886	0.01
149		Provincial	Various Madrassa in Balochistan	3.000	0.01
150		Provincial	Const of Masque at Mali Bagh Quetta	5.260	0.01
151		Provincial	Various Madrassa Masque Dist Zhob	10.000	0.03
152		Provincial	30 No Madrassa Dist Pishin	15.000	0.04
153		Provincial	Various Madrassa Dist Loralai	19.500	0.05
154		Provincial	Masjid For Molvi Eassa Kil'a Saifullah Bazar	2.000	0.01
155		Provincial	Various Madrassa Masque Quetta	30.432	0.08
156		Provincial	4 No Masjid at Dera Bugti	3.534	0.01
157		Provincial	Various Madrassa Dist Kachi	-	-
158		Provincial	Various Madrassa/mosque in Harnai	6.880	0.02
159		Provincial	Constn. of 3 No. Masjid at Barkan	3.435	0.01

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
161			Boundary Wall Jamia Masqu Adda Bazar Mazai 0.982 ii Boundary Wall 2 Roos Jamia Masque Noruak 1.471 ii 2 room for inwar ul uloom chur masezai Killa Abdullah 1.471	3.924	0.01
			Const of Masque Killi Lajwar Dist Killa Abdullah	12.000	0.03
162	955	Provincial	Const of Boundary wall at Madarssa Molvi Sharaf u din killa Abdullah	2.000	0.01
163		Provincial	Drilling of T/W Wss Nazar Abdullah Dist Kalat	8.000	0.02
164		Provincial	Mosque Dar - ur hulma islamia at Zhob	3.000	0.01
165		Provincial	Mosque/madrassa distt. Mastung	7.350	0.02
166		Provincial	Maintenance and Rehabilitation of various madrassa Kalat	7.822	0.02
167		Provincial	Masjid For Abdul Nafay Dist Killa Saifullah	2.000	0.01
168	979	Khuzdar	Const of Rest House At Mughali Zawa Dist Khuzdar	19.614	0.05
169	982	Loralai	Madrassa Intervile	140.000	0.35
		Provincial	Const of B/T Road Kanoby mallakhail abad 17 Km.		
170	982	Quetta	Installation of new tube well. technical h/s sadiq shaheed road Quetta.	5.850	0.01
			New B/T Roads Sewerages		

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
172	993	Quetta	New Development plants in Balochistan various Development Schemes in Quetta.	50.000	0.13
173	999	Quetta	Const of B/T Road PCC street Tugh tiles Steel Gate and Sewerage drains in halka PB- 4 Quetta	8.369	0.02
174	1008	Killa Saifullah	Pitab Valley Development Project Killa Saifullah	672.049	1.68
175	1019	Kech	B/T Road footpath of Surab Bazar District Surab	24.512	0.06
176	1056	Quetta	Installation of Pole and Transformer for malazai nasran and different area of PB -1 Quetta	5.000	0.01
177	1057	Kalat	Electrification installation Plus Machinery Submersible Pump With Accessories Drilling Basis Tehsil Kalat	50.000	0.13
178	1062	Killa Abdullah	Drilling and Dev of T/W for Agriculture Killi Mohammad Eassa	3.500	0.01
179			Provision and Fixing Fiber Glass O.H. Tank for Different Killies at Killa Abdullah	4.653	0.01
180			Various Development Scheme for Electrification in PB 13 Tehsil Gulistan	15.607	0.04
181	1078	Quetta	Quetta Chaman Killa Saifullah	8.118	0.02
			(i) Development Plans in Kohlu 164.00 (ii) football and Volley Ball Ground At Killi Ali Bz 4.008 (iii) B/T Road		

S. No.	PSDP No.	District	Name of schemes	Approved cost	Stamp duty @ 0.25%
			to Girsani Kohlu Rs.9.807		
183	1019	Kech	Const of B/T Road Footpath of surab bazar dist Kalat	24.512	0.06
184	1123	Zhob	Mosque at new abadi killi shakh azam Zhob	3.705	0.01
185	New	Killa Abdullah	Const of P/S Killi Haji Khudidad	2.940	0.01
186	New	Loralai	Pole and Transformer 25 Kv	35.072	0.09
187	New	Loralai	Various Dev Scheme PB 16 Loralai	21.745	0.05
188	New	Killa Abdullah	i)L/B for Agriculture Mohammad Hanif Achakzai Rs.1.177 (ii) T/W Killi Raz Mohammad Chmman Abdul Bari Rs.1.177	2.354	0.01
189	New	Killa Saifullah	Tubli Badini Road	789.000	1.97
Total Stamp Duty:				25,297.68	63.24

3.10.3 Non adjustment of expenditure without vouched accounts - Rs.5.021 million

[illegible]

Annexure – 10

3.14.4 Overpayment due to allowing higher rate of premium - Rs.4.522 million

S. No.	Name of Work /Contractor	Item of work	Amount (Rs.)	Premium Paid (Rs.)	Premium Deductable (Rs.)	Overpaid (Rs.)
1	Laying of HDPE Pipe Line at different area of Nawan Killi, M/s Arsalan Brothers, on 6.10.2011 @ 40 % above Premium on CSR 1998	Excavation of trenches for water supply pipe lines, SI No.3-10/d. 13055.45 Cum @ 111.15 Per Cum	1.451	0.580	0.116	0.696
		Excavation of trenches for water supply pipe lines, SI No.3-10/c. 4021.61 Cum @ 52.00 Per Cum	0.209	0.084	0.017	0.100
		Re-handling of gravel work or excavated rock, lead up-to 15m. SI No.3-14. 9586.41 Cum @ 50.95 Per Cum	0.488	0.195	0.039	0.234
		Re-handling earth. SI No.3-13/a. 3992.14 Cum @ 12.50 Per Cum	0.050	0.020	0.004	0.024
Total (A)						1.055
2	Laying of HDPE Pipe Line at different area of Hazara Town and different areas of Quetta, M/s Fasechullah Khan Kakar and Sons on 6.10.2011 @ 38 % above Premium on CSR 1998	Excavation of trenches for water supply pipe lines, SI No.3-10/d. 3858.75 Cum @ 111.15 Per Cum	0.429	0.163	0.034	0.197
		Excavation of trenches for water supply pipe lines, SI No.3-10/c. 7537 Cum @ 52.00 Per Cum	0.392	0.149	0.031	0.180
		Re-handling of gravel work or excavated rock, lead up-to 15m. SI No.3-14. 2741.69 Cum @ 50.95 Per Cum	0.140	0.053	0.011	0.064
		Re-handling earth. SI No.3-13/a. 5768.82 Cum @ 12.50 Per Cum	0.072	0.027	0.006	0.033
Total (B)						0.475
3	Laying of HDPE Pipe Line at different	Excavation of trenches for water supply pipe lines, SI No.3-10/d.	1.384	0.595	0.069	0.664

	Kuchlak, M/s Moulvi Abdul Hakeem Mengale, on 6.10.2011 @ 43 % above Premium on CSR 1998	Excavation of trenches for water supply pipe lines, SI No.3-10/c. 26611.51 Cum @ 52.00 Per Cum	0.900	0.387	0.045	0.432
		Re-handling of gravel work or excavated rock, lead up-to 15m. SI No.3-14. 6065.2 Cum @ 50.95 Per Cum	0.309	0.133	0.015	0.148
		Re-handling earth. SI No.3-13/a. 32400.78 Cum @ 12.50 Per Cum	0.405	0.174	0.020	0.194
Total (C)						1.439
4	Laying of HDPE Pipe Line at different area of Kuchlak, M/s Abdul Samad Maryani and Brother, on 15.06.2012 @ 43 % above Premium on CSR 1998	Excavation of trenches for water supply pipe lines, SI No.3-10/d. 1562 Cum @ 111.15 Per Cum	0.173	0.074	0.009	0.083
		Excavation of trenches for water supply pipe lines, SI No.3-10/c. 4465.20 Cum @ 52.00 Per Cum	0.232	0.100	0.012	0.111
		Re-handling of gravel work or excavated rock, lead up-to 15m. SI No.3-14. 1388.84 Cum @ 50.95 Per Cum	0.071	0.031	0.004	0.034
		Re-handling earth. SI No.3-13/a. 3977.815 Cum @ 12.50 Per Cum	0.050	0.022	0.003	0.024
Total (D)						0.252
Grand Total (A+B+C+D)						3.222

S. No.	Name of Work / Contractor	Item of work	Amount (Rs.)	Premium Paid (Rs.)	Premium Payable (Rs.)	Overpaid (Rs.)
1	Laying of HDPE Pipe Line at different area of Nawan Killi, M/s Arslan Brothers, on 6.10.2011 @ 40 % above Premium on CSR 1998	Supplying, stacking and spreading murum of approved quality over stone metalling or brick ballast, watering and consolidation with road roller including all lead and lift SI No.21-20. 3528.13 Cum @ 458.50 Per Cum	1.618	0.647	0.000	0.647
Total (A)						0.647
2	Laying of HDPE Pipe Line at different area of Hazara Town and different areas of Quetta, M/s Faseehullah Khan Kakar and Sons on 6.10.2011 @ 38 % above Premium on CSR 1998	Supplying, stacking and spreading murum of approved quality over stone metalling or brick ballast, watering and consolidation with road roller including all lead and lift SI No.21-20. 1082.70 Cum @ 458.50 Per Cum	0.496	0.188	0.000	0.188
Total (B)						0.188
3	Laying of HDPE Pipe Line at different areas of Kuchlak, M/s Moulvi Abdul Hakeem Mengale, on 6.10.2011 @ 43 % above Premium on CSR 1998	Supplying, stacking and spreading murum of approved quality over stone metalling or brick ballast, watering and		0.428	0.030	0.398

		SI No.21-20. 2169.125 Cum @ 458.50 Per Cum				
Total (C)						0.398
4	Laying of HDPE Pipe Line at different area of Kuchlak, M/s Abdul Samad Maryani and Brother, on 15.06.2012 @ 43 % above Premium on CSR 1998	Supplying, stacking and spreading murum of approved quality over stone metal ling or brick ballast, watering and consolidation with road roller including all lead and lift SI No.21-20. 339.465 Cum @ 458.50 Per Cum	0.155	0.067	0.005	0.062
Total (D)						0.062
Grand Total (A+B+C+D)						1.296
Total (Table 1+2)						4.522

Annexure -11

5.2.1 Execution of works without technical sanctions - Rs.4778.652 million			
(Rs. in million)			
S. No.	Name of Division	Name of Work	Amount (Rs.)
1	Provincial B&R District	Construction of 440 Rft Bridge on Kech Kour District Kech	98.545
		Rehabilitation/ Construction of Black Topping	504.685

5.2.1 Execution of works without technical sanctions - Rs.4778.652 million			
(Rs. in million)			
S. No.	Name of Division	Name of Work	Amount (Rs.)
		Construction of Hostel Block for BRC at Turbat	27.482
		Extensions of 700 Rft Bridge i/c of portion work	67.690
		Construction of Library Block from BRC at Turbat	5.457
		Construction of 608 Rft Gomazai Bridge at Nihing Tump District Kech	78.208
		Up- gradation of BHU to RHC at sami District Kech	19.800
2	Executive Engineer, Project Division II, Quetta	Construction of 50 Beded Hostel at Kuchlak	108.836
		Construction of Cantt. By pass Killi Nasran Khalid Aviation base etc, Phase I&II	183.549
		Construction of Office building for prosecution Department, Quetta	33.958
		Construction of primary school Ghariabad, at Kahrta Alamdar Road, Quetta	26.742
3	Executive Engineer, B&R Division-II, Pishin	Constt: and Up gradation of Primary, Middle and High Schools in District Pishin	40.237
		Constt: of Court Complex and Bungalows/Quarters at Pishin	134.780
4	Executive Engineer, B&R Division-I, Pishin	Constt: of Black Top Road from Murgha kikriazai to Pishin	105.590
		Constt: of Black Top Road No.50 to Khani Baba, etc	199.724
		Constt: of Black Top Road N-50 to Balozai, Khanozai town	139.298
		Constt: of Black Top Road from Khawja Nika to Mach samaizai	58.270
5	Executive Engineer, R&R	Constt: and Up gradation of Primary, Middle and High Schools in District Pishin(PSDP No 496)	40.237

5.2.1 Execution of works without technical sanctions - Rs.4778.652 million

(Rs. in million)			
S. No.	Name of Division	Name of Work	Amount (Rs.)
6	Executive Engineer Provincial B&R -I Sibi	Constt: of Black Topping road from main Lehri Bakhtiar abad road to village Wazir Machhi Tehsil Lehri	18.366
		Constt: of approach road on Lehri Bakhtiar abad road (13 to 14 Km)	16.667
		Re-Construction of road Lehri Bakhtiar abad road	28.470
		Constt: of Black Topping road from village Abdul Rehman to village Wally Machhi	35.521
		Re-habilitation/improvement of Kurak Khajjak road	22.038
7	Executive Engineer Provincial B&R -II Sibi	Construction of B/Wall Two Toilet GBPS Gullo Shar	0.376
		Construction of 3 Nos. Toilet GBPS Hamal Abad	0.376
		Construction of 2 Nos. Toilet GBPS Bostanzai	0.293
		Construction of 2 Nos. Toilet GBHS Saadullah Rind	0.286
		Construction of 2 Nos. Toilet at GBPS survey	0.287
		Construction of 3 Nos. Toilet at GBPS Shahwani	0.372
		Construction of 2 Nos. Toilet GGPS Mall Gishkori	0.286
		Construction of 2 Nos. Toilet at GGPS Mall Gohramzai	0.287
8	Executive Engineer Provincial B&R -I Ziarat	Improvement of Tehsil Road, Ziarat.	3.395
		Construction/ Black topping of Barmaghshi Road	9.120
		Construction/ Black topping of Lower Kach Road	3.980
		Construction/ Black topping of Spezandi	7.261

5.2.1 Execution of works without technical sanctions - Rs.4778.652 million			
(Rs. in million)			
S. No.	Name of Division	Name of Work	Amount (Rs.)
9	B&R Division, JhalMagsi	Re-habilitation of Black Top Road from JhalMagsi, Noshera to Notal (115Km)	500
		Black Top Road from Tariqabad to Zarinabad	62.250
		Re-habilitation of Black Top Road from JhalMagsi to Saifrani	15.162
10	Executive Engineer, Maintenance Division-I, Quetta	Furnishing miscellaneous and external Development works of Chief Minister of Balochistan, Rest House Hanna, Quetta.	38.481
		Construction of Guest House for C.M of Balochistan at Hanna, Quetta.	82.254
		Construction of Main Gate for Public entrance out gate, emergency exists with guard room at Civil Secretariat, Quetta	27.580
		Improvement of infrastructure and services of GOR Colony, Quetta.	14.483
		Construction of P&D Department Block No.13 at Civil Secretariat, Quetta.	325.869
11	Executive Engineer, Maintenance Division-III, Quetta	A/repair and S/repair of male surgical work in SPH Quetta	2.810
		S/Installation of 400 KVA Diesel Generator Brand at SPH Quetta.	10.371
		P/Fixing of Street Lights at SPH Quetta.	2.875
		S/Installation of Electric Motor Submersible Pump at SPH Quetta.	3.800
		Construction of Blood Bank at Helper Hospital.	9.900
		Repair of orthopedic ward of Sandeman Hospital Quetta.	2.375
		A/repair ands/repair of Emergency Operation Theatre SPH Quetta.	1.652
Dresser/Replacement of Medical side Surgical			1.541

5.2.1 Execution of works without technical sanctions - Rs.4778.652 million			
(Rs. in million)			
S. No.	Name of Division	Name of Work	Amount (Rs.)
		Repair of engine panel Board at Motharma, Shaheed Benazir Bhutto, Hospital.	2.190
		Constt: of Generator Room for 400 kva Diesel engine in SPH Quetta.	1.200
		P/Fixing of PPRC Pipe work in SPH Quetta.	4.000
		Marble flooring surgical lift side ground floor in SPH Quetta.	1.543
12	Executive Engineer - I provincial B&R, District Jaffarabad	Const: of B/T road village Ahmed Nawaz to village Khalani Tehsil SohbatPur	21.619
		Repair & Extension of Roads at SohbatPur.	26.151
		Const: of Internal B/T road from Bahrani Chowk to Wazir Abro House via Mashooq Chowk (2.347 Km).	9.998
		Const: of 10 Km B/T roads in District Jaffarabad	39.999
		Recond: of B/T road village Azizullah Satakzai to Bari Shakh	20.684
		Const: of 5.94 Km Various B/T roads in PB-26 Tehsil Jhat Pat.	23.200
		Construction of Black Top Roads from Ghareebabad Chachar Park road to Goth Munir Dashti.	18.097
		Construction of Black Top road from Main D.A Yar road to Bakhera/Sher Khan/Faisal Jamali	17.442
		Special Repair of Dera Allah Yar road to Bakhera road	10.149
		Construction of Black Top road from Main Usta Mohammad Railway crossing to Habib Kot road	14.307
		Const: of 1.88 Km B/T road / Minor cross and 11.850 Km PCC Street / Surface Drain in D. A Yar Town	39.993

5.2.1 Execution of works without technical sanctions - Rs.4778.652 million			
(Rs. in million)			
S. No.	Name of Division	Name of Work	Amount (Rs.)
		Const: of B/T road village Ahmed Nawaz to Akbar Lodhwani Tehsil SohbatPur	11.245
		Const: of Various roads in Tehsil SohbatPur.	20.000
		Rehabilitation of Rojhan Jamali road 1.55 Km etc.	19.999
		Rehab:/Const: of Flood damages B/T road from Old Rojhan Jamali to Mohammad Hayat Mundrani Length:24.00 Km Dist: Jaffarabad	40.896
		Earthen Embankment road Sanwal Goth (6.66 Km)	10.000
		Rehab:/Const: of 2.28 Km B/T road Kashmir Kot Dist: Jaffarabad	10.000
13	Executive Engineer I, Provincial B&R District Harnai	Construction of BT Road Tukaspain Tangi Harnai	15.76
		Construction of BT Road Toon Pizza to Harnai	16.79
		Construction of BT Road Gud Ghuzza Harnai	10.34
		Construction of BT Road Killi Haji Naseebullah Harnai	15.94
		Construction of BT Road Ialkathai Harnai	14.52
		Construction of BT Road Killi Tore Shore Harnai	10.99
		Construction of BT Road Killi Haji Raza Harnai	17.80
		Construction of BT Road Killi Undra Harnai	0.463
		Construction of BT Road preboo Dak Harnai	0.395
14	Executive Engineer I, Provincial	Construction of black top road from (Tabro cross) to Hazarganji From 17 km to 20.4 length 3.4 km	17.734
		Construction of road from Bandra to Haramba Tehsil Mal District Khuzdar 14 km	27.087

5.2.1 Execution of works without technical sanctions - Rs.4778.652 million

(Rs. in million)

S. No.	Name of Division	Name of Work	Amount (Rs.)
		Construction of black topping road from Naal to Harambo	239.822
15	Executive Engineer-II, Provincial B&R District Khuzdar	Construction of Students hostel in BRC Khuzdar	30.000
		Strengthening of DHQ hospital at Naal	15.000
		Strengthening of DHQ hospital at Khuzdar	10.000
		Construction of high school building	10.000
		Construction of rest house at Kotzehri	29.400
		Construction of sports building and community hall at Khuzdar	3.500
16	Executive Engineer-I, Provincial B&R District Awaran	Construction of B/T road I/C structure work from Jebri to jori Tehsil Mashkay District Awaran	51.012
		Construction of B/T road I/C structure work from Korak to Pastak Tehsil jahoo Distt Awaran	40.000
		Construction of Bela Awaran road Re-car painting/ structure work (KM-135)	63.30
		Construction of B/T road I/C structure work from Awaran Tanzala road 60.65 KM	9.824
17	Executive Engineer-I, Provincial B&R District Lasbela At Uthal	Construction of B/T road I/C structure work from Jebri to jori Tehsil Mashkay District Awaran	51.012
		Construction of B/T road I/C structure work from Korak to Pastak Tehsil Jahoo District Awaran	40.000
		Construction of Bela Awaran road Re-car painting/ structure work (KM-135)	63.30
		Construction of B/T road I/C structure work from Awaran Tanzala road 60.65 KM	9.824
18	Executive Engineer-II, Provincial B&R District Lasbela At Uthal	Construction of Civil Dispensary at Kund Malir Lasbela	1.500
		Construction of Remaining work Fruit & Vegetable market at uthal	52.874

5.2.1 Execution of works without technical sanctions - Rs.4778.652 million			
(Rs. in million)			
S. No.	Name of Division	Name of Work	Amount (Rs.)
	Lasbela At Uthal	Construction of Culture Centre UC Khudabadan at Panjgoor	10.000
		Construction of Circuit House Panjgoor	20.000
		Construction of Bridge Khudabadan to Chitkan at Panjgoor	60.000
		Construction of Awami Park UC Khudabadan at Panjgoor	15.500
		Construction of Awami Park UC Chitkan at Panjgoor	8.250
		Construction of Government Agriculture College UC Tasp at Panjgoor	20.000
		Construction Black top road and protection wall on various UCs at Panjgoor	109.999
Total			4778.652

(Rs. in million)						
Name of Division	Name of work	Available earth (Cft)	Rate Paid Per% Cft (Rs)	Rate Payable Per% Cft (Rs)	Difference (Rs)	Amount
Executive Engineer - I, B&R Division, Zhob	B/ T of Makhnarai Sadozai and Girda Babar Road Zhob	1955460	431.85	310.50	121.35	2,373,000
	Murgha Kibzai Road	622774	431.85	310.50	121.35	756,000
		1032775	431.85	310.50	121.35	1,253,000
		3304336	431.85	310.50	121.35	4,010,000
Total						8,392,000
Executive Engineer- I, B&R Division, Kachhi (Bolan)	Widening of BT Road N-65 to Haftwali Cross	1227892	431.85	310.50	121.35	1,863,000
Add premium @ 2% above on S.No.2						37,000
Total						1,900,000
Grand Total Say Rs.10.292 million						10,292,000

6.2.19 Execution of works without technical sanction - Rs.67.487 million

(Rs.in million)

S. No.	Name of Districts	Name Of Firms	Work Details	Amount
1	District Education Officer, Gawadar	M/s Waseem Mohsin Constn Co Gwadar	Repair of GPS Pishukan	0.846
		M/s Yaseen Constn Co Gwadar	GBPS Gazi Line Ormara	1.732
		M/s Mohammad Rafiq	GBPS Gatti Door Gwadar	0.352
		M/s Qadir bakhsh	GGMS Kallag Kulanch Pasni	1.610
		M/s Mohammad Rafiq	GBP Ziarat machi Gwadar	0.350
		M/s Itehad Constn Co	GGPS Raisani Bazar Jiwani	0.642
		M/s N Yaseen enterprises	GBPS Prahag Pasni	0.336
		M/s Mohammad Younas	GBPS Bagad Kappar Pasni	0.692
		M/s N Yaseen enterprises	GBPS Sohrabi Ward Gwadar	0.634
		M/s Mohammad Rafiq	GBPS Guree Bazar Pasni	0.187
		M/s N Yaseen enterprises	GBPS Rehmat Bazar Pasni	0.607
		M/s Mohammad Younas	GHS Gwadar Gadeed	0.597
		M/s KB & Sons	GBPS Kohda ahmed Mohallah Gwadar	0.606
		M/s KB & Sons	GBPS Bundi Kappar Pasni	0.691
		M/s Moeen Constn Co	GBPS Wade Sar Pasni	0.801
2	District Education Officer, Killa Saifullah	M/s Mohammad Rafiq	GGPS Mohammadi Bail Nalant Pasni	0.699
		M/s shams-ul-Haq	Repair of 17 GGPS Tehsil Muslim Bagh	3.200
		M/s Abdul Hayee	Repair of 13 GBMS & GGMS Tehsil Muslim Bagh	3.000

			GBPS/GGPS Tehsil Killa Saifullah	
		M/s Wali Mohammad	Repair of 4 GBMS/GGMS Tehsil Killa Saifullah	1.000
		M/s Ahmed Yar Khan Jomezai & Co	Repair of 4 GBHS/GGHS Tehsil Killa Saifullah	1.500
		M/s shams-UI-Haq	Repair of 17 GGPS Tehsil Muslim Bagh	3.200
		M/s Abdul Hayee	Repair of 13 GBMS & GGMS Tehsil Muslim Bagh	3.000
		M/s Haji Khan Gul	Repair of 11 GBHS Tehsil Muslim Bagh	3.000
		M/s Shah Nawaz Khan	Repair of 23 GBPS/GGPS Tehsil Killa Saifullah	2.400
3	District Education Officer, Turbat	Various Firms	Various Firms	25.687
4	District Education Officer, Mastung	Various Firms	Various Firms	9.817
5	Government Science College, Quetta	Repair and structure work of College	Various Firms	3.498
6	Principal Government Degree College Boys, Musa Khail	Repair and structure work of College	Various Firms	3.000
Total				67.486

Annexure 14

6.2.21 Non-accountal of costly store items - Rs.244.298 million

(Rs. in million)

S. No.	Name of District	Name of firm	V. No. and date	Particular	Amount
1	District Education Officer, Chagai at Dalbandin	M/s Akhtar Brothers Sirki Road Quetta.	76/10-5-2011.	Various items of reading/writing material	2.056
		M/s Mohammed Ismail and Brothers, Quetta	32/20.6.2011	Tat & Jutes 20 Nos, 1433 Nos and 503 Nos.	1.719
2	District Education Officer, Panjgoor	M/s Mohammed Ismail and Brothers, Quetta	76/17.6.2011	Furniture	6.612
		-do-	77/17.6.2011	Furniture	0.602
		-do-	78/17.6.2011	Furniture	0.396
		-do-	76/17.6.2011	Furniture	6.612
		M/s Mohy-ud-din Traders, Quetta	59/20.6.2011	Science Equipments & Materials	0.0808
		M/s Akhtar Brothers, Quetta	65/18.5.2011	5,062 Jute Tats	2.99
		-do-	67/18.5.2011	Reading & Writing Materials	3.80
3	District Education Officer Khuzdar	Muhammad Mohy-ud-din Traders	60, 61 and 62	Purchase of Chairs & Others	9.027
4	District Education Officer, Jaffarabad at Dera Allah Yar	Muhammad Ismail & Brothers	27/Nil	Purchase of Furniture	5.463
		Mukhtar Safe & Company	71/Nil	-do-	1.883
		-do-	69 Nil	-do-	4.628
	Director Schools Balochistan	Balochistan Text Board Board	Nil	Text Books for 2012	198.43
Total					244.2988

8.2.10 Doubtful / Irregular expenditure on account of purchase of other store-Rs.5.257 million

(Rs. in million)

S. No.	Cheque No.	Date	Item	Amount
Sandeman Provincial Hospital, Quetta				
1	374590	1.11.2011	Other store items	0.247
2	375475	25.11.2011	Other store items	0.273
3	408378	18.01.2012	Bed sheets	0.124
4	408378	18.01.2012	Red Blanket	0.052
5	498797	26.01.2012	Phenyl	0.073
6	408800	26.01.2012	Other store items	0.141
7	365202	28.10.2011	Mattress with Rexene	0.094
8	365202	26.10.2011	Mattress with Rexene	0.094
9	365202	26.10.2011	Mattress with Rexene	0.094
10	420248	14.4.2012	Mattress with Rexene	0.094
11	425157	26.3.2012	Other store items	0.155
12	425157	26.3.2012	Other store items	0.131
13	467346	26.6.2012	Other store items	0.189
14	467351	26.6.2012	Other store Electric items	0.169
15	467351	26.6.2012	Pocha, Barroom, etc	0.195
16	365283	26.10.2011	Other store items	0.332
17	506535	29.06.2012	Mattress, Pillow, Pillow cover, Red Blanket	0.501
18	512370	29.06.2012	-do-	1.000
19	508314	30.06.2012	Bulbs, Energy savers TL Lamps e	0.099
Bolan Medical College, Quetta				
20	463911, 10.5.2012		Different Chemicals	0.119
21	463911, 10.5.2012		Different Chemicals	0.026
22	463911, 10.5.2012		Different Chemicals	0.395
23	463911, 10.5.2012		Different Chemicals	0.144
24	463911, 10.5.2012		Different Chemicals	0.115
25	463911, 10.5.2012		Different Chemicals	0.037
26	463911, 10.5.2012		Different Chemicals	0.038
27	463911, 10.5.2012		Different Chemicals	0.060

8.2.14 Irregular expenditure on issuance of uniforms, spare parts - Rs.8.325 million
(Rs. in million)

S. No.	Issue Voucher No.	Issued to	Description	Quantity Issued	Rate Rs.	Amount
1	MCP/PHQ/POL-1/03, Dated 7-7-12	MCP/ P/HQ,	Deltametharine Liquid	05 liters	620	0.003
			Uniform	04 Pairs	1075	0.004
			Spray-man Shoes	04 Pairs	535	0.002
			Mask	04 Nos	330	0.001
2	MCP/PHQ/As-05, Dated 14-7-12	Nushki	Deltametharine Powder	200Kg	630	0.126
			Fenethion	10 Bags	180	0.002
			Deltametharine Liquid	40 liters	620	0.025
			Uniform	12 Pairs	1075	0.013
			RDT Kit	3000Nos	92	0.276
3	MCP/PHQ/As-06, Dated 31-7-12	Khuzdar	Uniform	12 Pairs	1075	0.013
			Gloves	12 Pairs	198	0.002
			Deltametharine Liquid	70 liters	620	0.043
			Bad net	500 Nos	645	0.323
4	MCP/PHQ/As-08 Dated; 31-7-12	MCP/ P/HQ	Deltametharine Liquid	30 liters	620	0.019
			Mask	04 Nos	330	0.001
			Gloves	04 Pairs	198	0.001
			Google	04 Nos	125	0.001
			Uniform	04 Pairs	1075	0.004
			Boot	04 Pairs	535	0.002
5	MCP/PHQ/As-09 Dated; 31-7-12	Kachi at Dhadar	Uniform	15 Pairs	1075	0.016
			Shoes	15 Pairs	535	0.008
			Mask	15Nos	330	0.005
			Helmet	15Nos	380	0.006
			Google	15Nos	125	0.002
			Gloves	15Pairs	198	0.003
			Bad net	400 Nos	645	0.258
	MCP/PHQ/As-		Deltametharine	200Kg	630	0.126

S. No.	Issue Voucher No.	Issued to	Description	Quantity Issued	Rate Rs.	Amount
			Fenethion	15 Bags	180	0.003
			Uniform	10 Pairs	1075	0.011
			Spray Pump	10Nos	10753	0.108
			Bad net	500 Nos	645	0.323
			Mask	12Nos	330	0.004
			Boot	12 Pairs	535	0.006
			Lance complete	10Nos	325	0.003
			Pump Cylinder.	8Nos	470	0.004
7	MCP/PHQ/As-10 Dated; 31-7-12	Quetta	Bad net	360 Nos	645	0.232
			Mask	08 Nos	330	0.003
			Helmet	08 Nos	380	0.003
			Gloves	08 Pairs	198	0.002
			Shoes.	08 Pairs	535	0.004
			Insecticide Powder	150 Kg	630	0.095
			Insecticide liquid	50 liters	620	0.031
			Google	05Nos	125	0.001
			Spray Pump	10Nos	10753	0.108
	MCP/PHQ/As-10 Dated; 31-7-12	Kohlu	Deltametharine Powder	200Kg	630	0.126
			Deltametharine Liquid	50 liters	620	0.031
			Uniform	10 Pairs	1075	0.011
			Bad net	300 Nos	645	0.194
			Gloves	10 Pairs	198	0.002
			Mask	10 Nos	330	0.003
			Shoes.	10 Pairs	535	0.005
9	MCP/PHQ/As-15 Dated; 31-7-12	Harnai	Helmet	10 Nos	380	0.004
			Spray Pump	02 Nos	10753	0.022
			Deltametharine Powder	200Kg	630	0.126
			Deltametharine Liquid	100 liters	620	0.062
			Bad net	4000 Nos	645	2.580

S. No.	Issue Voucher No.	Issued to	Description	Quantity Issued	Rate Rs.	Amount
			Uniform	06 Pairs	1075	0.006
10	MCP/PHQ/As-16 Dated; 15-9-12	Jafferabad	Deltametharine Liquid	100 liters	620	0.062
			Bad net	500 Nos	645	0.323
			Spray Pump	05 Nos	10753	0.054
			Mask	05 Nos	330	0.002
			Uniform	12 Pairs	1075	0.013
11	MCP/PHQ/As-17 Dated; 15-9-12	Ziarat	Deltametharine Powder	180Kg	630	0.113
			Deltametharine Liquid	60 liters	620	0.037
			Bad net	240 Nos	645	0.155
			Mask	10 Nos	330	0.003
			Gloves	10 Pairs	198	0.002
			Uniform	10 Pairs	1075	0.011
			Helmet	10 Nos	380	0.004
			Shoes.	10 Pairs	535	0.005
12	MCP/PHQ/As-18 Dated; 18-9-12	Lasbella	Fenethion	15 Bags	180	0.003
			Bad net	600 Nos	645	0.387
			Deltametharine	200Kg	630	0.126
			Deltametharine Liquid	30 liters	620	0.019
			Spray Pump	08 Nos	10753	0.086
			Deltametharine Liquid	70 liters	620	0.043
			Mask	12 Nos	330	0.004
			Gloves	12 Pairs	198	0.002
			Google	12 Nos	125	0.002
			Shoes.	12 Pairs	535	0.006
			Helmet	12 Nos	380	0.005
13	MCP/PHQ/As-49 Dated; 27-6-12	JhalMagsi	Deltametharine	300Kg	6	0.189
			Deltametharine Liquid	500 liters	620	0.310
			Bad net	520 Nos	645	0.335
			Uniform	10 Pairs	1075	0.011

S. No.	Issue Voucher No.	Issued to	Description	Quantity Issued	Rate Rs.	Amount
			Liquid			
			Shoes.	10 Pairs	535	0.005
			Mask	10 Nos	330	0.003
			Uniform	10 Pairs	1075	0.011
			Gloves	10 Pairs	198	0.002
			Gloves	12 Pairs	198	0.002
15	MCP/PHQ/As-46 Dated; 25-6-12	Loralai	Deltametharine Powder	250Kg	630	0.158
			Deltametharine Liquid	50 liters	620	0.031
			Uniform	12 Pairs	1075	0.013
			Mask	12 Nos	330	0.004
			Helmet	12 Nos	380	0.005
Total: -						8.326

Annexure-16

10.2.16 Unauthorized expenditure on account of repair of dozers -Rs.1.300 million

Sr. No.	Order No. & date	Doze No.	Particulars	Bill No. & Dt	Cheque / Vr. No. & Dat	Amount
01	586-90/ 01.06.09	D-6-D (10-103-015)	Replacement of Chain Roller & cross without collar, Cross, R/o track chain, Replacement of link with pin, Segment bolts, Head light & Rear light complete, Chain Roller Collar, 24 Volt Battery with charging, Jock Seal, Segment; Repair of wiring complete in all respects	1 st R/Bill 2 nd & Final	D-1, 05.06.09 D-12, 22.06.09	- 400,000
02	177-81 / 06.03.10	D-6-D (10-103-015)	Repair and turning of Crank, Repair of diesel pump; Repair of main began with valve guide, Repair of Jack shaft complete with seal, General maintenance i.e. Oil filter, clutch filter, magnet filter, hydraulic filter etc; P/F main seal of Engine gear box, Repair of Angle Hydraulic pipe set, Repair of clutch pump, Repair of clutch hydraulic pipe, Repair of truck chain with seal.	1 st & Final	D-14, 17.03.10	400,000

03	206-10/ 27.03.10	D-6-D (40-103-023)	R/o final drive with both sides cage seal, bearing, gear complete with all essential accessories with mechanic charges; R/o radiator complete with jali and upper, and bottom plates; R/o cross of gear engine complete; Repair of angle hydraulic pipe set; General maintenance i.e. transmission Oil, gear oil, final drive oil, hydraulic oil and all required filters, air filters etc complete; R/o of diesel pump; Providing and Fixing of meter set complete	1 st & Final	D-4, 16.04.10	500,000
Total						1,300,000

Annexure - 18

14.2.6 Irregular repair of vehicles - Rs.1.071 million

S No	CB No	Date	Bill No	Date	Veh No	Items	Amount
1	754	Jun-12	1535	Nil	GB-456	Tyre with tube ,F/R shocks, miner denting painting	49,500
			1544	Nil	QAF-9459	Wheel Drum repair 04, (24000), Shoks F/R repair (18000)	44,000
2	753	Jun-12	1535	Nil	GB-456	Tyres, F/R shocks, miner denting painting	49,500

3	717	Jun-12	1514	Nil	GB-305	Ac Complete, Ac Gas, F/Suspension, F/R Break Pad, Head light Repair, F/R bumper repair.	47,700
4	582	Jun-11	1223	18/5/2011	QAE-4568	Engine O/hauling, f/r round spring repair etc.	48,750
5	569	Jun-11	52	25/2/2011	QAG-3540	4*4 staring box and preparation etc. (26000)	49,000
6	570	Jun-11	1112	4/2/2011	QAM-9973	Penger Set with repair, lever lock and misc work (18600)	48,900
7	571	Jun-11	58	5/3/2011	QAE-7390	wielding etc.	46,900
			73	4/4/2011	QAE-1576	Engine over hauling(37200)	48,700
			69	30/3/2011	QAR-6658	Engine over hauling, and misc work	46,500
8	465	May-11	53	2/12/2011	QAE-7389	2 Nos. Tyre 9/20	49,800
9	283	Dec-11	191	6/12/2011	QAD-808	Engine tuning etc.	48,900
			192	7/12/2011	QAH-5374	Back side preparation of vehicle and misc work	49,500
10	274	Dec-11	197	18/11/2011	QAR-6650	Denting painting and labor charges etc	49,800

			1702	1/11/2011	QAB-6168	Preparation of various parts of the vehicle	49,000
11	24	Jul-11	53	25/2/2011	QAM-9972	Preparation of various parts of the vehicle	48,900
12	167	Oct-11	1356	12/10/2011	GB-451	Repair right seats	48,900
13	185	Oct-11	174	14/10/2011	QAG-5713	Engine O/hauling	48,900
14	270	Dec-11	"0025	8/12/2011	QAD-6634	Seat box repair and other work	49,700
			"0024	8/12/2011	QAR-6652	Suspension and other misc. repair works	49,700
15	441	Mar,12	94	18/11/2011	QAH-187	Piston sets, clutch set, battery	49,000
16	492	April,12	43	25/1/2012	QAE-3020	Tyre, starring Box, wiring, denting and panting	49,800
						Total	1,071,350

Annexure-19

16.1.1 Unauthorized operating of bank account and payment through self cheques - Rs.1.461 million

(Rs. in million)

S. No.	Particulars	Payment made to	Date	Cheque no.	Amount
1	Repair, POL and Law Charges	Mohammad Sallahuddin	4.8.2010	1673623	0.179
2	Repair and POL	Mohammad Sallahuddin	14.9.2010	1673637	0.497
3	Repair, POL and Medical	Mohammad Sallahuddin	12.10.2010	1673654	0.025
4	Repair and POL	Tariq Ali	25.10.2010	1673065	0.059
5	Repair and POL	Naseer	1.12.2010	1673660	0.023
6	POL	Nasruilah	3.12.2011	1673691	0.040
7	Repair and POL	Nasrullah	14.12.2011	1673698	0.050
8	POL and mobile Charges	Mohammad Sallahuddin	20.12.2010	1673689	0.024
9	Repair and POL	Nasrullah	6.1.2011	5467510	0.085
10	Repair and POL	Tariq Ali	6.1.2011	5467511	0.027
11	Repair and POL	Abdul Aziz Khilji	13.1.2011	5467512	0.100
12	POL	Abdul Rasheed	28.1.2011	5467524	0.018
13	Repair	Mohammad Sallahuddin	7.2.2011	1673697	0.024
14	POL	Abdul Rasheed	30.3.2011	5467562	0.011

15	Mobile charges	Mohammad Sallahuddin	4.4.2011	5467517	0.004
16	POL	Mohammad Sallahuddin	23.4.2011	5467561	0.024
17	Medical, mobile and repair	Mohammad Sallahuddin	23.4.2011	5467567	0.046
18	POL	Mohammad Sallahuddin	2.5.2011	5467572	0.014
19	Repair and POL	Amanullah	17.5.2011	5467573	0.112
20	Repair and mobile	Amanullah	17.5.2011	5467586	0.009
21	Repair	Muneer, Accounts Officer	21.5.2011	5467588	0.002
22	POL	Amanullah	23.5.2011	5467596	0.023
23	Table Glass and name plate	Muneer, Accounts Officer	6.6.2011	5467589	0.006
24	Repair Advocate General Vehicle	Muneer, Accounts Officer	6.6.2011	9774511	0.001
25	Repair of chair and table	Muneer, Accounts Officer	7.6.2011	9774516	0.022
26	Repair and POL	Amanullah	7.6.2011	9774522	0.031
27	Repair and POL	Nasrullah	8.6.2011	9774520	0.029
28	Repair and POL	Tariq Ali	8.6.2011	9774527	0.051
29	Glass door	Attaullah, Junior Clerk	20.6.2011	9774523	0.046
30	P/O books and	Amanullah	20.6.2011	9774536	0.004
31	P/O UPS, Battery, newspaper, and	Muneer, Accounts Officer	20.6.2011	9774541	0.035
32	P/O Computer for Islamabad Office	Amanullah	20.6.2011	9774542	0.016

33	P/O Steno Set	Muneer, Accounts Officer	20.6.2011	9774545	0.001
34	P/O bag for books	Muneer, Accounts Officer	20.6.2011	9774550	0.001
35	POL	Amanullah	20.6.2011	9774551	0.003
36	Repair and POL	Waheed -ur- Rehman	21.6.2011	9774535	0.001
37	Repair and POL	Mehmood Raza	21.6.2011	9774547	0.072
38	Repair and POL	Waheed -ur- Rehman	23.6.2011	9774560	0.001
39	R/O furniture and fixtures, P/O of TV and Curtain for	Amanullah	23.6.2011	9774548	0.136
40	P/O oven machine for Quetta Office	Muneer, Accounts Officer	23.6.2011	9774549	0.007
41	POL	Muneer,	23.6.2011	9774554	0.017
42	Pool vehicle	Nasrullah	23.6.2011	9774555	0.017
43	P/O bicycle, repair of QAG-5323 and	Muneer, Accounts Officer	28.6.2011	9774567	0.013
44	P/O electric item for Islamabad	Muneer, Accounts Officer	28.6.2011	9774570	0.032
45	Wall breaker for Islamabad Office	Amanullah	29.6.2011	9774583	0.017
46	P/O foam for Islamabad Office	Amanullah	29.6.2011	9774584	0.017
Total					1.461

